

## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

2521 South Clark Street, Suite 600

Arlington, VA 22202

Telephone: 703-699-2950



March 10, 2006

Mr. Ed Tibbetts  
The Quad-City Times  
500 East Third Street  
Davenport, Iowa 52801

Dear Mr. Tibbetts:

Enclosed please find materials that respond to your FOIA request: "all documents, including notes, e-mails and memorandum, that pertain to the Commission's and its staff's deliberations and decisions concerning the realignment of Rock Island (Ill.) Arsenal as outlined in recommendation 176 (d) in the Text of the 2005 Defense Base Closure and Realignment Commission Final and Approved Recommendations."

Internal e-mails are not included on the public website maintained by the BRAC Commission, and accordingly, these e-mails are now being made available for your review. In addition, materials that have already been posted on the Commission's website/e-library have also been included. While duplicative, these documents may further assist you.

Once again, thank you for your patience.

Sincerely yours,

A handwritten signature in dark ink, appearing to read "Rumi Sarkar", is written over the typed name and title.

Rumi Sarkar  
GENERAL COUNSEL

**Chairman:** Anthony J. Principi

**Commissioners:** The Honorable James H. Bilbray, The Honorable Philip E. Coyle III, Admiral Harold W. Gehman Jr., USN (Ret), The Honorable Jim Hansen, General James T. Hill, USA (Ret), General Lloyd Newton, USAF (Ret), The Honorable Samuel K. Skinner, Brigadier General Sue Ellen Turner, USAF (Ret)

**Executive Director:** Charles Battaglia

**Varallo, Joseph, CIV, WSO-BRAC**

**From:** Smith, Curtis M MR TACOM [curtis.m.smith@us.army.mil]  
**Sent:** Tuesday, July 19, 2005 3:15 PM  
**To:** 'Mills, Valerie, CIV, WSO-BRAC'  
**Subject:** Map from Metro to TACOM (w/written directions)  
**Attachments:** metro\_TACOM.jpg

Valerie - Hope all is well with you; our Protocol Office sent me the below map for your convenience; if you have any problems opening or printing the map, please give me a call...

Curtis M. Smith

Strategic Planning Officer

Transformation Office (formerly BRAC Office)

Office of the G3 (Internal Operations)

U.S. Army TACOM-Warren

586.753.2625 or DSN 786.2625

[smithcu@tacom.army.mil](mailto:smithcu@tacom.army.mil)

<<metro\_TACOM.jpg>>

**Varallo, Joseph, CIV, WSO-BRAC**

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**From:** Hood, Wesley, CIV, WSO-BRAC  
**Sent:** Tuesday, June 14, 2005 12:41 PM  
**To:** Mills, Valerie, CIV, WSO-BRAC; 'curtis.m.smith@us.army.mil'  
**Subject:** RE: Detroit Arsenal MI

Curtis,

If you have anything you can/want to pass to me while I am at Selfridge Thursday morning, I would be more than happy to carry it back to Val. Just let me know.

Wes

**Wes Hood  
Senior Army Analyst  
BRAC Commission  
703 699-2950**

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**From:** Mills, Valerie, CIV, WSO-BRAC  
**Sent:** Tuesday, June 14, 2005 11:17 AM  
**To:** Hood, Wesley, CIV, WSO-BRAC; 'curtis.m.smith@us.army.mil'  
**Subject:** Detroit Arsenal MI

<< File: detroit\_questions.doc >>

Curtis,  
Please provide any additional information which will help address lack of available space at Detroit.  
Thanks  
Val

**TESTIMONY FOR BRAC REGIONAL HEARING**

**Rod R. Blagojevich, Governor, State of Illinois**

**Monday, June 20, 2005**

**St. Louis University**

**Busch Student Center – Multipurpose Room**

**20 N. Grand Blvd.**

**St. Louis, Missouri 63103**

On behalf of the State of Illinois, I would like to extend a thank you to the BRAC Commission for offering us time here today to speak about our military installations. As Governor of Illinois, I know there is nothing more important to the citizens of my State than members of the active duty military, the Illinois National Guard, and the Reserves that both reside in Illinois or are deployed elsewhere.

During my administration, I have done everything possible to both improve the lives of the soldiers, sailors and airmen living in Illinois and to ensure the military value of each of the bases in Illinois is maintained.

These efforts have included:

- 1) Passing landmark legislation extending line-of-duty compensation to the families of all military members from Illinois. This provides service men and women with the same benefits as policemen and fireman that are killed in the line-of-duty. While this assistance cannot make up for the loss these families have suffered, the average grant of \$260,000 provides needed funds to allow families to start over.
- 2) Passing the Military Family Relief Fund that provides grants to families of Illinois Guard members and active duty soldiers that are called to action as a result of the September 11<sup>th</sup> attacks. These grants provide assistance for necessities such as food, housing and utilities when a wage earner has temporarily left the civilian workforce. To date, Illinois has distributed more than \$3 million in grant funds to more than 5,600 applicants under this program.



- 3) Passing legislation that allows active duty service members living in Illinois the opportunity to attend public universities at in-state tuition levels.
- 4) Passing encroachment legislation to protect Scott Air Force Base from development that would threaten its military value.
- 5) Signing an Executive Order directing all State of Illinois agencies involved in land use planning to take military value concerns into consideration when working on projects near military installations.

This recent record builds upon a long history in Illinois of military-friendly legislation, including offering Illinois Guard members and veterans the opportunity to attend any public university within the State at no cost and giving hiring preference to veterans for State positions.

Illinois' record of support for both its service members and its bases brings me to the points I want to discuss today regarding the Rock Island Arsenal, the Springfield Air National Guard base and the Great Lakes Naval Station.

These facilities are truly world-class and employ some of the highest caliber and most capable people this State has to offer. These installations also offer a high degree of military capability that are, according to DoD's figures, significantly higher in most cases than the bases where missions currently housed in Illinois are being sent. This is a theme you will hear repeated often today. In short, these installations and their people are key contributors to national defense and their missions should remain in Illinois.

Beginning with the Rock Island Arsenal, I would like to note that many of the positions that are being moved off the Island – such a Tank and Automotive Command and Human Resources Command - are going to bases with lower military value. Further, DoD's numbers show that these moves will **COST** not save money – in this case likely more \$150 million in one time costs. Additionally, it is clear that many of the receiving installations for Rock Island's missions do not have the current capability to absorb these functions. You will hear about these issues in detail from the community and how these moves constitute a “substantial deviation” from the BRAC criteria.

I am extremely concerned that the job loss figures used by the Pentagon for Rock Island are much lower than the actual job losses. The Pentagon estimates a net job loss of approximately 1,500 positions on the Island. However, this figure was based on out dated statistics. The actual job loss will be closer to 1,900. This is an example of the Pentagon's poor attention to critical data that resulted in flawed recommendations at Rock Island.

As the second largest employer in the Quad Cities region, the Arsenal is important to both Illinois and Iowa. I am sure that Governor Vilsack will be touching on this as well. Recognizing this importance, we have formed a bi-state/bi-partisan commitment to strengthen the Rock Island Arsenal. To advance this goal, Illinois and Iowa have made significant investments at Rock Island through the Arsenal Support Program Initiative. This investment has and will foster the growth of rent paying private industry on the Island, which will lower the government's ownership cost for the facility. It is a true win-win for both DoD and the community. As Governor of Illinois, I pledge continued support for Rock Island since the success of the Arsenal is key to the success of the region as a whole.

Turning to the Springfield Air National Guard Base, I wish to note that I am very concerned with the Pentagon's recommendation to realign the fighter mission for numerous reasons.

- First, our F-16s are being moved to a base with lower military value. Such a move is in conflict with the goals of BRAC.
- Second, the Air Force's own numbers prove that not only will there be no cost savings – ever – from moving the F-16s out of Springfield but that this move will actually **COST** \$10 million. This again is in conflict with the goals BRAC.
- Third, as the Governor of Illinois, perhaps my greatest responsibility is to ensure the security of the State. I believe the loss of the F-16s at Springfield will greatly impede both my ability to secure the State of Illinois and the federal government's ability to secure the greater Midwest region. Illinois is home to 11 nuclear power plants that provide 50 percent of our power generation. Our neighboring states

also have between 1 and 4 nuclear plants each. Further, Illinois is home to 28 locks and dams on the Illinois, Mississippi and Ohio Rivers. When I look at a map of where the fighter cover will be over the Midwest if DoD's recommendations are adopted, I can state authoritatively that these assets I just mentioned will be a greater risk without the F-16s at Springfield.

Springfield is an ideal location from which to conduct homeland security missions covering a great deal of the Midwest. This region would be left unprotected under the current BRAC recommendations. Both the Springfield community and myself believe this so strongly that we will jointly fund and build a munitions storage site and alert facility at the Springfield base to allow air sovereignty missions to be conducted more effectively from Abraham Lincoln Capital Airport.

Both myself and the Illinois Adjutant General, sitting behind me today, would have raised these concerns with the Air Force if we were consulted about the realignment of the Springfield base in advance of the recommendation. The failure of the Air Force to conduct such a consultation and seek my concurrence with the realignment is a violation of federal law that cannot be allowed. I intend to raise this issue in federal court if necessary.

The only reason offered by the Air Force for moving the F-16s out of Springfield to Ft. Wayne, Indiana is that the Ft. Wayne unit has a better recruiting record. This simply isn't the case and is not a valid reason to move the aircraft. As I previously mentioned, Illinois offers a level of benefits to its Guard members that is unmatched anywhere else in the country. This has allowed Illinois to recruit and retain Guard members at a level consistently above 100 percent of its authorized positions. There are no recruiting issues at Springfield and the Air Force's reference to supposed recruiting shortfalls is a misleading inaccuracy designed only to support an otherwise indefensible recommendation. The only recruiting issue relevant to this recommendation is the fact that the loss of the fighter mission will undoubtedly hurt recruiting efforts for the units that remain at Capital Airport.

Turning our attention to the planned realignments at the Great Lakes Naval Station, I wish to note that DoD's recommendations will be removing over 2,000 well paid positions from a community that simply

cannot absorb this job loss. Further, some of these missions are being moved to facilities with a lower military value, deviating from the BRAC standards. The full impact upon the community from the realignments will be described for you in detail by State Representative Eddie Washington of North Chicago later in this presentation.

The size of the realignment impacting Great Lakes is enormous and unprecedented. It involves consolidating five locations into one medical training center based in San Antonio, Texas. The cost of construction in San Antonio to house these realignments will be \$500 million with the overall cost of the total realignment at an excess of \$1 billion. According to DoD's figures, the anticipated payback for this move will not happen for at least 10 years. This is an extremely risky venture that would never be undertaken by private industry. The Commission should consider scaling back this realignment and returning missions to Great Lakes where they are currently being performed effectively.

In closing, I wish to note that we are pleased that DoD recognized the value of Scott Air Force Base and the Peoria Air National Guard base, along with the commitment of both the State and the Congressional Delegation, to do everything possible to provide needed support allowing these bases to succeed now and into the future. I wholly support DoD's recommendations with regard to those facilities and will do everything necessary to ensure a smooth transfer of the new missions to those facilities.

Thank you again for the opportunity to address the Commission this morning. As you have heard already, and will hear again from both the elected officials and community leaders, we stand ready to support both the missions and the people assigned to our facilities. I also wish to note that we will support all of DoD's realignment recommendations that comport with the BRAC criteria, as these are likely in the best interests of our nation. No one here today is interested only in benefiting the State of Illinois, we all recognize there are greater national issues at stake. We intend only to use our time to point out that many of the decisions impacting Illinois bases not only hurt military readiness but also do not achieve the cost savings necessary to benefit the nation.

Rod R. Blagojevich  
Governor, State of Illinois

## Regional Hearing Issue Summary

St. Louis, MO Regional Hearing 6/20/05

### Missouri

State: Missouri

Base: **131<sup>st</sup> Fighter Wing, Lambert Airport**

Witness – Sen. Bond, Sen. Talent, Rep. Akin, Maj. Gen. Roger Lempke, Gen. King Sidwell, Col. Mike Brandt.

#### Issues

1. **Bond/Talent-** “The unit is the most cost effective, has most experienced pilots”, [get operation costs for the 131<sup>st</sup>.- McCree]
2. **Bond- Determine the extent to which Homeland Security was factored in the scoring for the AF BRAC recommendation.**
3. **Lempke -** Infrastructure Assessment not right for ANG facilities. Retention costs. Enclave plans (for legal: does the enclave concept fit within the legal guidelines of BRAC?) Programmatic and Force changes within BRAC a problem.
4. **Sidwell –** military value questions looked at the wrong criteria regarding ANG. Homeland defense mission, alert area proximity.
5. **Brandt -** Proximity to protecting key locations (transport, energy, business, populations, etc)

Questions: **Gehman-** Asked Maj Gen Lempke to provide data on the AF proposal to “right size” or increase PAA with respect to the ANG. Gen Lempke said they are trying to get a copy of the AF report named “Optimum PAA”.

State: Missouri

Base: **HRC**

Witness – Rep. Clay, Mike Brincks, Craig Borchelt, Charlie Dooley

#### Issues

1. **Bond -** The cost of relocation (moving and building) not considered
2. **Clay –** Downtimes and disruption cost not considered in move to Knox. Excels in all key categories.  
**Note:** [Clay would like a copy of the ATCOM study that showed that during BRAC 95, savings were not realized.]
3. **Borchelt –** Don’t disagree with consolidation, just on location where. Federal Records Center vacates in 09. Could be used by Army. ATPF costs overstated in COBRA. Saving could still be seen if consolidated here. NO costs to building new facilities at Knox.
4. **Brincks –** sq ft usage by army of buildings. No one to back fill empty space. Enough room to house HRC consolidation. NARA leaves, 65% empty, claimed

financial non-performer. Army has to pay fair market value unless OMB decides otherwise.

5. **Dooley** – Workforce issues, community infrastructure, labor pool in St. Louis vs. Knox.

State: Missouri

Base: DFAS St. Louis/KC

Witness – Rep. Cleaver, Blair Weller, Ms. Kelley Dull

#### Issues

1. **Cleaver** – closing would cause service to suffer. Specialized task performed at each. Cost of closing each would outweigh savings during implementation.
2. **Weller** – AFGE local 905 rep. - specialized SOMARDS training. No DoD jobs left in this area if current BRAC recs go through. Need to wait until SOMARDS is replaced.
3. **Dull** – AFGE local 2904 rep. – serve USMC, MCTFS manages marines records and pay. Leased costs too high. Available space for others to co-locate. Cost and space underestimated at DFAS Indy.

Comments: **Gov. Blunt**. – National defense (131<sup>st</sup>) Criteria Flawed, Gov and AdjGen not consulted, Cost underestimated, HRC and DFAS move is not good, consolidate them here.

#### Illinois-Iowa

Witness – Sen. Durbin, Sen. Obama, Gov. Blagojevich / Sen. Grassley, Sen. Harkin, Gov. Vilsack.

Comments: **Durbin** – Military Value; release of Data; Rock Island Arsenal – armor manufacturing, consolidation of personnel offices; 183<sup>rd</sup> wing ANG.

**Obama** – impact on societies from closings; need more data and transparency; Rock Island, costs outweigh savings – doesn't make sense.

**Blagojevich** – state support for military; DoD underestimated number of people moving, costs of moving, and military value at receiving bases.

**Grassley** – Rock Island Arsenal – ½ employees live in Iowa. Military value, job performance of groups there, security of location, impact on city/state.

**Harkin** – room for expansion and higher military value than receiving location. No new milcon. (Paycom). Cost of living lower in Quad Cities.

**Vilsack** – Quad city unique for employee training and quality of life.

State: Illinois-Iowa

Base: Rock Island Arsenal

Witness – Rep. Lane Evans, Mayor Michael Freemire, Jim Bohnsack, Tim Wilkinson, Jimmy Morgan.

#### Witness Issues

1. **Evans** – Military value wrong.
2. **Wilkinson** – doesn't make sense from a business sense.
3. **Bohnsack** – best facilities are at Rock Island
4. **Morgan** – DoD interested in private sector taking over work. Is that good?; DLA not challenged, TACOM move is; natural security boundaries, room for expansion, child care center, after school services, number of people with original org. and not all are accounted for in move. Rem'd has wrong numbers. **Not enough available building space at Detroit. Construction costs wrong. Cobra data wrong. Regional Personnel Office, rated #1 in DoD, unique missions. High % of college grads, low turnover; never a receiver scenario. Being penalized b/c of surge and hiring of temp employees to do extra work.**

Question: **Hansen** – is there a chemical storage or demil mission at Rock Island Arsenal.

State: Illinois-Iowa

Base: **183<sup>rd</sup> Wing of the ANG**

Witness – Rep. John Shimkus, Mayor Tim Davlin, Col. Gene Blade

#### Issues

1. **Shimkus** – Recruiting and retention among best in nation. Relationship with airport and facilities.
2. **Davlin** – The facilities at Ft. Wayne can't handle mission, costs are high if move to IN, they protect many key sites in the state; ranked higher but is losing planes. No air quality restrictions; economic impact doesn't include part time workers.
3. **Blade** – Military Readiness, federal and state use. Strategic location, mission capability and high performance. Great recruiting. New building meets ATFP standards.
4. **Will the proposed realignment end up in a net cost instead of savings?**
5. **What is the status of the IL legal challenge from the governor to the DoD which addresses Gov's consent to close a base?**

Questions: **Gehman** – move is based on recruiting and retention rates, we would like that info.

**Hansen** – Block 30 F-16s going out of the system by 2010, what were you going to get? [have room for many types of aircraft; AF doesn't always retire planes it plans to]  
**What kind of airspace do your ranges have?** [more ranges closer to client base than any other ANG base in the country]

State: Illinois-Iowa

Base: **Great Lakes Naval Training Center**

Witness – Mayor Leon Rockingham, Mayor Eddy Washington

#### Issues

1. Great Lakes is one of the top 3 medical training and research centers. Over centralized, should be split between two based model with Ft. Sam Houston.

Payback period is too long, no investment needed to maintain status quo.  
Economic impact is so great.

Comments: **Jack Lavin** - highest death benefits of any state, instate tuition for military personnel, worked on encroachment issues, many investments with military bases and communities. Bases have higher military value and are more cost effective.

## **Kentucky**

Comments: **Rep. Ron Lewis** – 3 main military installations, valuable contributors to national defense infrastructure. Military friendly climate and great way of life. Community has infrastructure to handle military and any increases. **Welcome changes, but need to retain full hospital.**

State: Kentucky

Base: **Fort Knox**

Witness – Big Gen James Shane, Maj Gen William Barron, Mr. Harry Berry, Mayor Sheila Enyart, Mayor David Willmoth, Mr. Wendell Lawrence.

### **Issues**

1. **Lewis** – Knox needs the Hospital, especially with new Brigade coming in.
2. **Shane** – 6<sup>th</sup> largest army (military) presence in nation. No problems with BGAD or Ft. Campbell, but need to relook recm'd to downsize hospital. Added 150\$M dollars of milcon to relocating HRC and it still has an immediate payback. Consolidating Army recruiting school with HQs.
3. The Recm'd for Ireland Army Hospital used incorrect data. Wrong end-state population, Tricare estimates show growth, local hospitals cannot absorb workload, Ft. Knox will probably grow and needs health care. [Note: Cook has assigned Lesia responsibility for addressing this issue]
4. Zussman mounted urban training center at Knox. Unique and premier facility. Benning will have hard time replicating Wilcox range. Knox has excess training capacity, Benning will have shortage.

Questions: **Gehman** – different types of people moving in and out, full time vs students, can Knox handle all the full time. [handled that many people before, no problem, and can support another BCT it needed]

State: Kentucky

Base: **Naval Surface Warfare Center, Port Hueneme Div., Louisville Detach.**

Witness – Big Gen Shane

### **Issues**

1. **Shane** – This center was wrongly assumed as a RDT&E site. (only 1% of workload). Rest is with Louisville Original Equip Manufacturers (OEMs).



Model is much like Rock Island Arsenal, which is remaining in place. (see white paper) no cost saving or efficiencies (have own cobra model).

State: Kentucky

**Base: NG and Reserve Transformation**

Witness – Big Gen Shane

Issues

1. **Shane** – The recm'd makes sense.

**Indiana**

Comments: **Lt. Gov. Becky Skillman**, John Clark, Dave Reece

Will not contest losses at Ft. Wayne or Newport Chemical Depot; can accommodate additions at Ft. Benjamin Harrison, and DFAS consolidations (currently largest in nation). Revisit recm'd concerning Crane and EW mission. (see white paper).

State: Indiana

**Base: Ft. Wayne IAP AGS/Hulman RGP AGS**

Witness – Rep. Mark Souder

Issues

1. **Souder** – we scored higher at Ft. Wayne than Springfield, same runways, new air traffic control tower, no complaints. Already have ammo depot storage, scored higher than Springfield in range. Their higher MV rating is mostly based on the planes, which are coming to Ft. Wayne, and they have more covered space, we have adequate. Have great recruiting and reserve retention. Center of electronics warfare engineering, which helps reserves.

Question: **Gehman** – distance from Terra Haute to Ft. Wayne to far or ok for those to wanting to serve in the guard. [its fine we have plenty of pilots]

Hansen – how close to the nearest range [12 – 15 mins. Also Jefferson proving grounds. Some in MI; Some of it is shared space. MOAs and some zones which allow limited restrictions]

State: Indiana

**Base: DFAS - Indy**

Witness – Rick Wilson, Ehren T. Bingaman

Issues

1. **Wislon** -
2. **Bingaman** - support for realignment of assets to Bean Federal Center, community is great and can handle new growth. Colleges will train.
3. **Matt Hopper**, dep. Mayor Lawrence - City where DFAS - Indy is located. City is great and looks forward to new employees.

State: Indiana

**Base: Naval Support Activity Crane**

Witness - Carl Little, Tom Washburn, St. Rep. Eric Allen Koch, St. Rep. Peggy Welch, St. Rep. David Crooks, Mayor Don Bowling, Andy Brough, Bill Mason

#### Issues

1. **Skillman** - Crane has huge area of encroachment free land, it's vital to economics of community.
2. **Clark** - Two commands there that are a model of cross service integration. Has capacity to grow, has high MV, recm'd will fragment current joint working capabilities. (see white papers for alt. recs. - given to Epstein and Farrington [i.e., EW Center of Excellence])

Questions: **Gehman** - assumes Crane is WCF installation, overhead has to be passed on to customer, so if some components are taken away, that cost is now assumed by remaining units. Rates go up? [yep] We need to think seriously about this.

**Hansen** - how were alternate recs developed? Have you bounced them off folks at DoD? [we tried to anticipate recs, but mostly trying to find data and dealing with policy officials, but haven't worked too closely with their analysts] What was response with DoD officials? [didn't have specifics or we didn't offer them our detailed alts.]

Comments: **Carl Little**, CoS, Rep. John Hostettler.

Concerned about Crane recm'ds that take away jointness and special operations done there. EW systems functions lost. Move add'l assets there.

Pleased Hulman will remain open but disappointed that assets are leaving and not being replaced.

**Tom Washburn**, CoS, Rep. Mike Sodrel.

Highlights of improvements and additions to Crane. 63K acres. 2<sup>nd</sup> largest in Navy.

Great community support, lowest rates in Navy, no environmental concerns, great labor base. Why are units/groups leaving?

Question: **Hansen** - where is the demil function come from? What is being demiled there? Can't close it until it's removed... [timeframe DoD has is ok with us].

Comments: **Welch** -

**Bowling** - NAS Crane is bedrock of the country, which is a poor county else wise.

**Crooks** - 2<sup>nd</sup> largest economic impact? (no) Loss of 300+ contractors should be included? (no); crane is model installation, no encroachment, joint army/navy operations.

**Koch** – great testing and analysis laboratory, great for private business development.  
Military base protection act. Financial incentives to companies moving into area.

## **Michigan**

Sen. Levin, Rep.

State: Michigan

**Base: Detroit Arsenal**

Witness – Sen. Levin, Rep. ?,

### **Issues**

1. **Levin** – makes sense to move things there, DA at forefront for ground vehicle research development. Take on tasks closely related to core mission.

State: Michigan

**Base: Selfridge ANG Base**

Witness – Sen. Levin,

### **Issues**

1. **Levin** – land should be transferred to the AF. Some vital functions need to be continued, i.e., PX, Commissary.

State: Michigan

**Base: W.K. Kellogg ANG, Battle Creek, 110<sup>th</sup> Fighter Wing**

Witness – Sen. Levin, Rep. ?, St. Sen. Mark Shower, Gen Gordon Stump, Mayor of Battle Creek, Rep. Joe Schwartz

### **Issues**

1. Shower – Data was flawed. MCI wrong. 1. for SOFs don't apply to A-10 operations. 2. weather conditions irrelevant.
2. Cobra Model. Over inflates savings in closing base (overhead costs). 500K delta in operation. Moving A-10s not cheap. Facilities at Selfridge don't exist. ReTraining would have to happen at Selfridge (\$1M/each pilot). Cost of encroachment, AF would have to assume large portion of cost when Army leaves.
3. Stump – Problem with what AF is doing to ANG. Don't see loss of part time reserve/guard people. Unit conversion problem. Associated Costs. Loss of 5yr readiness. Eliminates entire west side of Michigan recruiting pool. Military Value - State of the Art facilities at Battle Creek. Close to range.
4. Schwartz – this move dismembers the MI ANG, we would like to see a different solution. **Why is this the only closure that hasn't received a site visit from a commissioner?**

Questions: **Gehman** – am I wrong to say that the criteria that the AF used is more accurately applied to Active bases and not Guard bases, but would that same skewing effect Selfridge. *[looked at questions asked as well as the skewing towards large/small bases, Selfridge does have advantages in that all services are there though some are leaving, largest ANG base and has many active duty bases]* Notice that a whole hearing for ANG will be held in Atlanta.

## **Wisconsin**

Sen. Herb Kohl, Sen. Russ Feingold, Gov. Jim Doyle

State: Wisconsin

**Base: Fort McCoy, Traux Field, Mitchell Field**

Witness – Sen. Feingold

### **Issues**

1. **Feingold** – McCoy can handle training, has large training area and modern infrastructure. Satisfied with result of the combination of army reserve components moving out/in. Traux/Mitchel close to large dedicated training areas and will optimize MV of these installations.

State: Wisconsin

**Base: 440<sup>th</sup> Airlift Wing at Mitchell Field**

Witness – Sen. Kohl

### **Issues**

1. **Kohl** – many people would not move to NC, leaving behind a large labor pool in Milwaukee area is bad.
2. **Doyle** – negative impact on retention and recruitment; infrastructure corrections; contributions overlooked; negative effect on combat readiness; no credit for ramp project (completed July 05) or 2<sup>nd</sup> runway (new); uncrowded skies. Close to ranges, low encroachments; some savings not captured. Proximity to DITCO is key.

Questions: **Hansen** – did WI lose any installations in the previous BRAC rounds? *[no we did not]*

**BASE VISIT REPORT  
ROCK ISLAND ARSENAL, IL  
1 JUNE 2005**

**LEAD COMMISSIONER:**

Samuel K. Skinner

**ACCOMPANYING COMMISSIONER:**

None

**COMMISSION STAFF:**

Valerie Mills (JC-S)

Dean Rhody (ARMY)

**LIST OF ATTENDEES:**

|                    |                         |
|--------------------|-------------------------|
|                    | Garrison Manager, USAG- |
| Alan Wilson        | RIA                     |
| John Guzzonato     | DFAS-RIA                |
| Pat O'Rourke       | DFAS-RIA                |
| Pat Ewen           | DFAS-RIA                |
| COL Bruce Elliott  | Cdr, RIA-JMTC           |
| Cathy McMahon      | RIA-JMTC                |
| Mike Bobie         | USAG-RIA                |
| Shirlene Appleby   | USAG-RIA                |
| Mike Kendrick      | RIA-JMTC                |
| Pat Ballman        | USAG-RIA                |
| Nancy Lane         | CHRA-NCCPOC             |
| Janice Carbone     | CHRA-NCRDO              |
| Sally Turke        | AMSTA-AQ-AR             |
| Darryl Blackburn   | AMSTA-LC-L              |
| Jerry Jackson      | TACOM-RI                |
| Fred Smith         | TACOM-RI                |
| Nancy Toohill      | TACOM-RI                |
| Luci Nickels       | TACOM-RI                |
| Raymond            |                         |
| Muskeyvalley       | TACOM-RI                |
| Rebecca Horst      | TACOM-RI                |
| Perry Reynolds     | HQ, AFSC                |
| John Lensing       | USAG-RIA                |
| Scott Hary         | USAG-RIA                |
| Jerry Sechser      | USAG-RIA                |
| Sharon Mathias     | USAG-RIA                |
| Gale Smith         | USAG-RIA                |
| Bill Peiffer       | RIA-JMTC                |
| J. Randal Robinson | Dir, IMANWR             |
| Ann Nollett        | USAG-RIA                |

**BASE'S PRESENT MISSION:**

The Rock Island Arsenal is the largest government-owned weapons manufacturer arsenal in the western world. Known world wide as a leader in excellence, the Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces as well as assemble tool sets, kits and outfits that support equipment in the field.

The Arsenal's stone buildings are also the home to approximately 60 tenant organizations which receive quality facility support services such as general supply purchasing, security, information technology, and building and infrastructure maintenance.

**SECRETARY OF DEFENSE RECOMMENDATION:*****USA - 6***

***Close Fort Gillem, GA. Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL.***

***H&SA - 19***

***Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies. Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.***

***H&SA - 37***

***Close the Defense Finance and Accounting Service (DFAS) sites at Rock Island IL; Pensacola Saufley Field, FL; Norfolk Naval Station, VA; Lawton, OK; Pensacola Naval Air Station, FL; Omaha, NE; Dayton, OH; St. Louis, MO; San Antonio, TX; San Diego, CA; Pacific Ford Island, HI; Patuxent River, MD; Limestone, ME; Charleston, SC; Orlando, FL; Rome, NY; Lexington, KY; Kansas City, MO; Seaside, CA; San Bernardino, CA; and Oakland, CA. Relocate and consolidate business, corporate and administrative functions to the Defense Supply Center-Columbus, OH, the Buckley Air Force Base Annex, Denver, CO, or the MG Emmett J. Bean Federal Center, Indianapolis, IN.***

**H&SA - 46**

**Realign Rock Island Arsenal, Illinois**, as follows: *relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Installation Management Agency Southwest Regional headquarters to form the Army Installation Management Agency Western Region; and *relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

**S&S- 7**

**Realign Rock Island Arsenal, IL**, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

**Ind - 5**

Close Riverbank Army Ammunition Plant, CA. *Relocate the artillery cartridge case metal parts functions to Rock Island Arsenal, IL.*

**Ind - 7**

**Realign Rock Island Arsenal, IL**, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

**Ind -11**

Close Mississippi Army Ammunition Plant, MS. *Relocate the 155MM ICM artillery metal parts functions to Rock Island Arsenal, IL.*

## **SECRETARY OF DEFENSE JUSTIFICATION:**

### ***USA - 6***

This recommendation closes Fort Gillem, an Army administrative installation and an AAFES distribution center. The recommendation moves the major tenant organizations to Rock Island Arsenal, Redstone Arsenal, Fort Benning, and Fort Campbell. It also moves small components of the Headquarters 3rd US Army and US Army Forces Command to Pope AFB and Shaw AFB. It enhances the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities to address future unforeseen requirements. This closure allows the Army to employ excess capacities at installations that can accomplish more than administrative missions.

The Army is converting the 1st US Army Headquarters into the single Headquarters for oversight of Reserve and National Guard mobilization and demobilization. To support this conversion the Army decided to relocate 1st Army to Rock Island Arsenal, a central location in the United States.

### ***H&SA - 19***

The consolidation of Civilian Personnel Offices within each Military Department and the transactional functions among the Defense Agencies reduces excess capacity, reduces the use of leased facilities, and achieves manpower savings through consolidation and elimination of duplicate functions. This recommendation supports the Administration's urging of federal agencies to consolidate personnel services. During the implementation of this recommendation it is important to partner with the National Security Personnel System (NSPS). NSPS provides the opportunity to improve the effectiveness of the Department through a simplified personnel management system that will improve the way it hires and assigns employees. This recommendation will be an effective tool for NSPS and provide the flexibility and responsiveness that supports the implementation of this system. Since NSPS will define a new human resource system featuring streamlined hiring, simplified job changes, and a less complex classification system, it covers all functions that would be supported by Civilian Personnel Offices.



#### **H&SA - 37**

This action accomplishes a major facilities reduction and business line mission realignment, transforming the current DFAS organization into an optimum facilities configuration, which includes strategic redundancy to minimize risks associated with man-made or natural disasters/challenges. All three of the gaining sites meet DoD Antiterrorism/Force Protection (AT/FP) Standards. The current number of business line operating locations (26) inhibits the ability of DFAS to reduce unnecessary redundancy and leverage benefits from economies of scale and synergistic efficiencies. Overall excess facility capacity includes approximately 43 percent or 1,776,000 Gross Square Feet (GSF) in administrative space and 69 percent or 526,000 GSF in warehouse space with many locations lacking adequate threat protection as defined in DoD AT/FP Standards. Finally, the three locations have potential to evolve into separate Business Line Centers of Excellence and further enhance "unit cost" reductions beyond the BRAC facilities/personnel savings aspect. The three gaining locations were identified through a process that used Capacity Analysis, Military Value, Optimization Modeling, and knowledge of the DFAS organization, and business line mission functions. The Military Value analysis, of 26 business operating locations, ranked the Buckley AF Base Annex, CO, the Defense Supply Center-Columbus, OH, and the MG Emmett J. Bean Federal Center, Indianapolis, IN, as 3, 7, and 9 respectively. The Optimization analysis not only included the factors of available capacity and expansion capability, but also included business line process and business operational considerations in identifying the three-location combination as providing the optimal facilities approach to hosting DFAS business line missions/functions.

Subject matter knowledge of DFAS's three business line missions and its operational components, along with business process review considerations and scenario basing strategy, was used to focus reduction of the 26 locations and identification of the three gaining locations. The scenario basing strategy included reducing the number of locations to the maximum extent possible, while balancing the requirements for an environment meeting DoD Antiterrorist and Force Protection standards, strategic business line redundancy, area workforce availability, and to include an anchor entity for each business line and thus retain necessary organizational integrity to support DoD customer needs while the DFAS organization relocation is executed.

#### **H&SA - 46**

This recommendation relocates several Army Service Provider headquarters and regional offices in order to create operating efficiencies via co-location and/or consolidation.

a. A new Installation Management Agency (IMA) Western Region office is created at Fort Sam Houston by **relocating the IMA Northwest Region headquarters from Rock Island Arsenal**; it collocates the IMA Headquarters with the IMA Western Region. Separate Army recommendations relocate other IMA regional offices to create the IMA Eastern Region at Fort Eustis.

- b. This recommendation creates a new Network Enterprise Technology Command (NETCOM) Western Region at Fort Sam Houston by ***relocating the NETCOM Northwest Region headquarters from Rock Island Arsenal***. Separate Army recommendations relocate other NETCOM Region headquarters to create the NETCOM Eastern Region at Fort Eustis.

#### ***S&S- 7***

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering.

In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

#### ***Ind - 5***

There are 4 sites within the Industrial Base producing Metal parts. To remove excess from the Industrial Base, the closure allows DoD to generate efficiencies and nurture partnership with multiple sources in the private sector.

***Ind - 7***

This recommendation supports minimizing the number of depot maintenance sites through the consolidation of Rock Island's remaining Combat Vehicle workload and capacity at Anniston Army Depot, the Army's Center for Industrial and Technical Excellence for Combat Vehicles. The recommendation also increases overall depot capability utilization by consolidating Rock Island's remaining Tactical Vehicle workload and capability at Letterkenny, the depot with the highest Military Value for Tactical Vehicle maintenance. This recommendation eliminates over 160,000 square feet of depot maintenance production space with annual facility sustainment and recapitalization savings of \$0.6M. This recommendation also decreases the cost of depot maintenance operations across DoD by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. Finally, this recommendation facilitates future interservice utilization of DoD depot maintenance capacity.

***Ind -11***

There are 4 sites within the Industrial Base producing Metal Parts. To remove excess from the Industrial Base, the closure allows DoD to generate efficiencies and nurture partnership with multiple sources in the private sector.

**MAIN FACILITIES REVIEWED:**

U.S. Army Installation Management Agency (IMA) Northwest Region  
U.S. Army Tank-automotive and Armaments Command (TACOM) Rock Island  
U.S. Army RIA Joint Manufacturing and Technology Center (JMTC)  
U.S. Army Civilian Human Resources Agency (CHRA) North Central Region  
The Defense Finance and Accounting Service (DFAS) Rock Island Site

**KEY ISSUES IDENTIFIED:**

1. Recommendation S&S-7
  - a. 740 positions were identified for transfer but 1,129 are on-board (remainder discretionary?).
  - b. Construction costs for Detroit Arsenal and relocation costs for Rock Island personnel will most likely be understated based on 740 instead of 1,129.

**INSTALLATION CONCERNS RAISED:**

1. Vacant Administrative Space: 400k sq ft will be vacant
2. Deviation from criteria: Military value of Rock Island Arsenal (53) was higher than Detroit Arsenal (74)
3. Loss of tenant revenue could impact factory rates
4. North Central Civilian Personnel Office (Rock Island) Military Value rank number 1 compared to gaining CPOC at Aberdeen (9) and Ft. Riley (11)
5. Availability and condition of land, facilities, and associated airspace for transfer of 740-1,129 TACOM people to Detroit Arsenal, MI for the DLR mission

### **COMMUNITY CONCERNS RAISED:**

- Will not oppose all recommendations
- Will oppose the recommendation to relocate the Tank-automotive and Armaments Command Rock Island (TACOM) to Detroit Arsenal
  - Rock Island Arsenal military value higher than Detroit Arsenal
  - Relocation cost excessive
  - Major construction required on small footprint

### **REQUESTS FOR STAFF AS A RESULT OF VISIT:**

- Based on the concerns for available space at Detroit Arsenal, MI and the low MILCON dollars identified for building at the facility Commissioner Skinner stated that he would visit Detroit Arsenal.
- Under S&S -7 recommendation to relocate the consumable mission to DSC-Columbus and Depot Level Repairables to Detroit Arsenal, MI indicates a transfer of 740 positions however TACOM which currently has this mission identified 1,129 positions. Investigate the discrepancy in the number of positions under this recommendation.
- Review the MILCON data for Detroit Arsenal, MI.

**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Bieri, Elizabeth, CIV, WSO-BRAC  
**Sent:** Friday, July 01, 2005 11:31 AM  
**To:** Mills, Valerie, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC  
**Cc:** Van Saun, David, CIV, WSO-BRAC; Principi, Anthony, CIV, WSO-BRAC  
**Subject:** RE: Rock Island

Valerie,

Gary and I just met with Chairman Principi for the back brief of his phone call with Senator Grassley (Iowa). There were two issues from Senator Grassley: 1) The move of TACOM Rock Island personnel to Detroit moves people from an installation with a higher military value to an installation with a lower value, why?; and 2) the CPOC personnel located there are ranked number one, so why are they being moved?

Gary noted that both issues were raised at the St. Louis hearing and that questions on these issues had been sent to the OSD Clearing House.

Liz

-----Original Message-----

**From:** Mills, Valerie, CIV, WSO-BRAC  
**Sent:** Friday, July 01, 2005 11:03 AM  
**To:** Dinsick, Robert, CIV, WSO-BRAC; Walsh, Deirdre, CIV, WSO-BRAC  
**Cc:** Van Saun, David, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC  
**Subject:** RE: Rock Island

Thanks Gary for pre-briefing Chairman!  
Val

-----Original Message-----

**From:** Dinsick, Robert, CIV, WSO-BRAC  
**To:** Walsh, Deirdre, CIV, WSO-BRAC; Mills, Valerie, CIV, WSO-BRAC  
**Cc:** Van Saun, David, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC  
**Sent:** 7/1/2005 7:10 AM  
**Subject:** RE: Rock Island

Valerie,  
Do u need our assist to prep the Chairman?

R.Gary Dinsick  
Army Team Chief  
Base Realignment and Closure Commission  
2521 Clark Street, Suite 600  
Arlington, VA 22202  
(703) 699-2950

>  
>From: Walsh, Deirdre, CIV, WSO-BRAC  
>Sent: Thursday, June 30, 2005 5:18 PM  
>To: Mills, Valerie, CIV, WSO-BRAC  
>Cc: Dinsick, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
>Subject: Rock Island  
>  
>Valerie,  
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>The Chairman is speaking with Senator Grassley tomorrow re: Rock Island  
>Arsenal. Do you have time to speak with him before this call takes  
>place? The call may be moved up, so would there be time to speak with  
>him tomorrow morning?  
>  
>Thank you,  
>  
>Deirdre  
>  
>Deirdre M. Walsh  
>Congressional Affairs  
>House Liaison  
>BRAC Commission  
>703-699-2968  
>  
>

**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Dinsick, Robert, CIV, WSO-BRAC  
**Sent:** Friday, July 01, 2005 11:47 AM  
**To:** Bieri, Elizabeth, CIV, WSO-BRAC; Mills, Valerie, CIV, WSO-BRAC  
**Subject:** RE: Rock Island

Valerie,

Please make sure that the questions noted below were sent to clearinghouse. I am sure the Chairman will ask about the subject at the final deliberations. Thx.

R.Gary Dinsick  
Army Team Chief  
Base Realignment and Closure Commission  
2521 Clark Street, Suite 600  
Arlington, VA 22202  
(703)699-2950

-----Original Message-----

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**To:** Mills, Valerie, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC  
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**Subject:** RE: Rock Island

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**Cc:** Van Saun, David, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC  
**Subject:** RE: Rock Island

Thanks Gary for pre-briefing Chairman!  
Val

-----Original Message-----

From: Dinsick, Robert, CIV, WSO-BRAC  
To: Walsh, Deirdre, CIV, WSO-BRAC; Mills, Valerie, CIV, WSO-BRAC  
Cc: Van Saun, David, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC  
Sent: 7/1/2005 7:10 AM  
Subject: RE: Rock Island

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>To: Mills, Valerie, CIV, WSO-BRAC  
>Cc: Dinsick, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
>Subject: Rock Island

>

>Valerie,

>

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>Arsenal. Do you have time to speak with him before this call takes  
>place? The call may be moved up, so would there be time to speak with  
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>

>Thank you,

>

>Deirdre

>

>Deirdre M. Walsh  
>Congressional Affairs  
>House Liaison  
>BRAC Commission  
>703-699-2968

>

>



**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Schmidt, Carol, CIV, WSO-BRAC  
**Sent:** Saturday, July 09, 2005 3:11 PM  
**To:** Cirillo, Frank, CIV, WSO-BRAC  
**Cc:** Mills, Valerie, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
**Subject:** RE: Rock Island Civilian Personnel Office

Okay, I'll let them know. Thanks, Carol

-----Original Message-----

**From:** Cirillo, Frank, CIV, WSO-BRAC  
**Sent:** Saturday, July 09, 2005 3:10 PM  
**To:** Rhody, Dean, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
**Cc:** Mills, Valerie, CIV, WSO-BRAC  
**Subject:** Re: Rock Island Civilian Personnel Office

Bob : I tend to agree with Dean's sense on this matter.

This e-mail has been sent from the Blackberry of Frank Cirillo, Director of Review and Analysis, Defense Base Closure and Realignment Commission

-----Original Message-----

**From:** Rhody, Dean, CIV, WSO-BRAC <dean.rhody@wso.whs.mil>  
**To:** Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>; Cook, Robert, CIV, WSO-BRAC <Robert.Cook@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
**CC:** Cirillo, Frank, CIV, WSO-BRAC <Frank.Cirillo@wso.whs.mil>; Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>  
**Sent:** Sat Jul 09 13:10:01 2005  
**Subject:** RE: Rock Island Civilian Personnel Office

When we went to Rock Island, Val and I visited the Rock Island CPO as did the commissioner. I'm not sure what value added there is to a second visit unless there's some new info that they can offer. At the time of our visit, the consolidation of CPO was viewed as part of the natural progression of the genre - they've been collapsing down for about ten years now - similar to DFAS (which is also at Rock Island and moving). They weren't thrilled but only protested that they were the best of the breed and should have been gainers. Stats seemed to support, but it wouldn't be the first time the best were dragged down and the herd continued. What new info can they offer?

-----Original Message-----

**From:** Schmidt, Carol, CIV, WSO-BRAC  
**Sent:** Saturday, July 09, 2005 8:37 AM  
**To:** Cook, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
**Cc:** Cirillo, Frank, CIV, WSO-BRAC; Mills, Valerie, CIV, WSO-BRAC; Rhody,

Dean, CIV, WSO-BRAC  
Subject: RE: Rock Island Civilian Personnel Office

Valerie Mills and Dean Rhody.

-----Original Message-----

From: Cook, Robert, CIV, WSO-BRAC  
Sent: Saturday, July 02, 2005 12:25 PM  
To: Van Saun, David, CIV, WSO-BRAC  
Cc: Cirillo, Frank, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC  
Subject: RE: Rock Island Civilian Personnel Office

Did anyone accompany Skinner on his visit? If not, then someone should go so R&A can talk intelligently during deliberations.

Bob

-----Original Message-----

From: Van Saun, David, CIV, WSO-BRAC  
Sent: Saturday, July 02, 2005 9:35 AM  
To: Cirillo, Frank, CIV, WSO-BRAC  
Cc: Cook, Robert, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC  
Subject: Fw: Rock Island Civilian Personnel Office

In view of all the activity at Rock Island and 11th hour changes on the BRAC list, we need to visit this CCPO by Carol only so we can assess the consolidation. The CCPO issue is similar to DFAS but did not warrant an add. We can do the analysis and make a good recommendation but need to look at Rock Island closer.

-----Original Message-----

From: Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>  
To: Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
Sent: Fri Jul 01 14:03:11 2005  
Subject: Rock Island Civilian Personnel Office

Dave, Rock Island CPO has invited me to visit. If visit is approved, I would discuss with Rock Island CPO the 14-15 July or 18-19 July timeframe.  
Carol

Visit Pros:

Per OSD BRAC, initially, Army identified Rock Island Arsenal for closure, which is what drove the relocation of the Civilian Personnel Operations Center. The Army decided not to close Rock Island Arsenal in the final stages of the BRAC process (Rock Island Arsenal was included on the IEC closure list as late as 18 April.)

Army has 6 Civilian Personnel Centers; Rock Island would realign to Aberdeen and Fort Riley (listed below with associated military value):

Aberdeen Proving Ground    Shortfall of 5,376 GSF (10%)    Military Value:

9 (of 25)

Fort Huachuca

Fort Richardson

Fort Riley

Excess of 21,954 GSF 26%

11 (of 25)

Redstone Arsenal

Rock Island Arsenal

Shortfall of 2,722 GSF (6%)

1 (of 25)

**Visit Cons:**

Commissioner Skinner visited Rock Island Arsenal on 1 June.

Per OSD BRAC, "relocating the Rock Island Personnel to two locations enabled servicing offices to be located near their customer base, utilize existing excess Civilian Personnel space at Ft Riley without the need for additional military construction, and balanced office staffing levels. The Army supports the recommendation as submitted. The recommendation improves overall military value."

Comments: OSD BRAC rationale above appears to be somewhat contradictory (see weighted values below). CHRA North Central Region provides human resources support to Rock Island Civilians in all 50 states, D.C., and 25 countries OCONUS (so customer base appears to be dispersed rather than concentrated.)

For military value, weights were: Criterion 1 = 35% - highest because customer service and AT/FP standards are important to truly succeed in current and future mission capabilities as a total force

Criterion 2 = 20% - ranked third to ensure adequate facilities exist to house a personnel office . . . that is capable of ensuring uninterrupted mission execution.

Criterion 3 = 30% - weighted 2nd to account for personnel office expansion capability for co-location or consolidation to establish a foundation for future requirements in support of DoD

Criterion 4 = 15% - lowest because other factors in ensuring adequate personnel servicing to support DoD are more important for mission accomplishment. Locality and facility operation costs enable an initial look at cost-effective potential receiving locations for scenario development.



## DEFENSE LOGISTICS AGENCY

HEADQUARTERS  
8725 JOHN J. KINGMAN ROAD  
FORT BELVOIR, VIRGINIA 22060-4221

July 12, 2005  
0026

MEMORANDUM FOR: Army BRAC Office

SUBJECT: OSD BRAC Clearinghouse Tasker 0493C


1. In the letter attached to the OSD BRAC e-mail inquiry of July 8, 2005 (attached), Mr. Cirillo asks two questions.
  - a. Why are TACOM personnel being realigned from Rock Island to Detroit Arsenal even though Detroit Arsenal's military value (MV) score is lower than Rock Island's?



TACOM personnel are being realigned from Rock Island to Detroit Arsenal as a result of an Army initiative to establish three life cycle centers of excellence. Upon the request by the Army and the direction of the Infrastructure Steering Group, the movement of TACOM's Inventory Control Point/Integrated Materiel Management Center (ICP/IMMC) personnel from Rock Island to Detroit was incorporated into the S&S JCSG recommendation "Depot Level Reparable Procurement Management Consolidation" as noted on page 47 of the *2005 Base Closure and Realignment Report, Volume IX*.

- b. What will happen to the 583 TACOM positions that will remain at Rock Island after the realignment to Detroit?

The S&S JCSG recommendation only effects the positions directly associated with the ICP/IMMC operation as reported in the Army's certified response to the S&S data call received on May 5, 2005. It does not address any other personnel, i.e. the 583 TACOM positions that will remain at Rock Island.

2. I am hopeful that you will find this information helpful. Thank you for your interest in our effort in support of the 2005 Base Realignment and Closure effort.

  
LOUIS J. NEELEY  
Col, USAF  
Executive Secretary,  
Supply and Storage  
Joint Cross-Service Group

Coordination: S&S JCSG Army Rep   
S&S JCSG Data Team Rep 

Attachment: E-Mail Inquiry dated July 5, 2005 (including the letter from Mr. Cirillo)

**From:** Goodwin, Brian, CDR, WSO-S&S JCSG  
**Sent:** Friday, July 08, 2005 1:35 PM  
**To:** Burleson, Robert, WSO-S&S JCSG  
**Subject:** FW: OSD BRAC Clearinghouse Tasker 0493C/FW: Clearinghouse Question

**Follow Up Flag:** Follow up  
**Due By:** Friday, July 08, 2005 2:00 PM  
**Flag Status:** Flagged  
Bob,

Perhaps you can help Joe get a head start on this one. Thanks

CDR Brian Goodwin, SC, USN  
XO, S&S JCSG  
Voice (703) 696-8401 ext. 285, DSN 426  
Fax (703) 696-6486, DSN 426  
E-mail [Brian.Goodwin@wso.whs.mil](mailto:Brian.Goodwin@wso.whs.mil)

-----Original Message-----

**From:** Neeley, Louis, COL, WSO-S&S JCSG  
**Sent:** Thursday, July 07, 2005 12:10 PM  
**To:** King, David, COL, WSO-S&S JCSG; Goodwin, Brian, CDR, WSO-S&S JCSG; Rivera, Wilfred, Capt, WSO-S&S JCSG; Tyler, Ronald, CIV, WSO-S&S JCSG; Williams, Robert, CTR, WSO-S&S JCSG; Meconnahey, Joseph, CIV, WSO-S&S JCSG; Coderre, David, CAPT, WSO-S&S JCSG  
**Subject:** FW: OSD BRAC Clearinghouse Tasker 0493C/FW: Clearinghouse Question

---

**From:** RSS dd - WSO BRAC Clearinghouse  
**Sent:** Thursday, July 07, 2005 12:10:13 PM  
**To:** BRACO Webmaster; OCLL Army BRAC; Tyler, Ronald, CIV, WSO-S&S JCSG; Adams, Eugene, MGySgt, WSO-S&S JCSG; Coderre, David, CAPT, WSO-S&S JCSG; King, David, COL, WSO-S&S JCSG; Neeley, Louis, COL, WSO-S&S JCSG  
**Cc:** Sillin, Nathaniel, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC; Flood, Glenn, CIV, OASD-PA; Hoggard, Jack, CTR, WSO-OSD\_DST JCSG  
**Subject:** OSD BRAC Clearinghouse Tasker 0493C/FW: Clearinghouse Question  
Auto forwarded by a Rule

S&S JCSG has the lead with support from USA if required.

Please provide a response to the inquiry below and return to OSD BRAC Clearinghouse NLT noon Tuesday, 12 July, 2005, with the designated signature authority, in PDF format.

Thank you for your cooperation and timeliness in this matter.

OSD BRAC Clearinghouse

-----Original Message-----

**From:** Dean, Ryan, CIV, WSO-BRAC

**Sent:** Thursday, July 07, 2005 10:19 AM

**To:** RSS dd - WSO BRAC Clearinghouse; Meyer, Robert, CTR, OSD-ATL; Sillin, Nathaniel, CIV,  
WSO-BRAC

**Subject:** Clearinghouse Question



Mills-Rock Island  
Request.doc ...



**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
**2521 SOUTH CLARK STREET, SUITE 600**  
**ARLINGTON, VA 22202**  
**TELEPHONE: 703-699-2950**  
**FAX: 703-699-2735**

**July 7, 2005**  
**JCS #8**

**Chairman:**  
**The Honorable Anthony J. Principi**

**Commissioners:**  
**The Honorable James H. Jeffords**  
**The Honorable Philip E. Canine, III**  
**Admiral Harold W. Gehman, Jr., USN (Ret.)**  
**The Honorable James W. Thompson**  
**General James F. Hill, USA (Ret.)**  
**General Lloyd W. Austin, USAF (Ret.)**  
**The Honorable Samuel R. Sligher**  
**Brigadier General Don Allen Turner, USAF (Ret.)**

**Executive Director:**  
**Charles Battaglia**

**Mr. Bob Meyer**  
**Director**  
**BRAC Clearinghouse**  
**1401 Oak St.**  
**Roslyn VA 22209**

**Dear Mr. Meyer:**

***I respectfully request a written response from the Department of Defense concerning the following requests:***

***Detroit Arsenal's military value score is significantly lower than Rock Island's. Why, in light of this fact, has DoD recommended realigning Rock Island's TACOM activities to Detroit Arsenal?***

***There are currently 1,129 TACOM personnel at Rock Island; however, according to the DoD recommendation, only 646 TACOM positions will move from Rock Island to Detroit. What will happen to the remaining 583 positions?***

***I would appreciate your response by July 13, 2005. Please provide a control number for this request and do not hesitate to contact me if I can provide further information concerning this request.***

***Yours sincerely,***

**Frank Cirillo**  
**Director**  
**Review & Analysis**



**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Schmidt, Carol, CIV, WSO-BRAC  
**Sent:** Thursday, July 14, 2005 5:12 PM  
**To:** Mills, Valerie, CIV, WSO-BRAC  
**Cc:** Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC; Cooper, Rory, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC  
**Subject:** RE: Capitol Airport and Rock-Island TACOM

Valerie, 1) please take lead on Rock Island TACOM meeting on 22 July (a meeting requested by Senator Durbin staffers - see end of email trail for more info). Coordinate with Brad (he has Capitol Airport piece) and with Liz/Wes to confirm Army participation.

2) Also, Commissioner Skinner is planning to visit Detroit Arsenal and Kellogg AGS on 29th. I believe Detroit Arsenal is the receiving action associated with the Rock Island losing action. Are you available to accompany Commissioner Skinner to Detroit Arsenal?

Rory, what time for Capitol Airport and for Rock Island TACOM and where?  
Thanks, Carol

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**From:** Cooper, Rory, CIV, WSO-BRAC  
**Sent:** Wednesday, July 13, 2005 6:17 PM  
**To:** Schmidt, Carol, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC  
**Cc:** Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
**Subject:** Re: Capitol Airport and Rock-Island TACOM

Sorry folks but reading lots of blackberrys is making me dizzy and confused so let me clarify:

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Thanks, Rory

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**To:** Hood, Wesley, CIV, WSO-BRAC <Wesley.Hood@wso.whs.mil>; Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>  
**CC:** Dinsick, Robert, CIV, WSO-BRAC <robert.dinsick@wso.whs.mil>; Rhody, Dean, CIV, WSO-BRAC <dean.rhody@wso.whs.mil>; Bieri, Elizabeth, CIV, WSO-BRAC <elizabeth.bieri@wso.whs.mil>; McRee, Bradley, CIV, WSO-BRAC <Bradley.McRee@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC

<David.VanSaun@wso.whs.mil>

Sent: Wed Jul 13 07:49:37 2005

Subject: RE: Capitol Airport and Rock-Island TACOM

It appears the meeting request is on appropriate scopes, so I am backing out.

JC-S rep (Capitol Airport/F16s) is Brad McRee, who has stated that 22nd works best for him. Please include him in any discussion of date/time, if both topics must occur on same day. Thanks, Carol

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From: Hood, Wesley, CIV, WSO-BRAC

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Subject: FW: Capitol Airport and Rock-Island TACOM

Rory - Gary wants Rock Island on the 21st, but I saw another email where Carol was asking for 22d. Let' see if we can deconflict while I try to figure out who the Army team attendees should be.

Wes

Wes Hood

Senior Army Analyst

BRAC Commission

703 699-2950

-----Original Message-----

From: Dinsick, Robert, CIV, WSO-BRAC

Sent: Tuesday, July 12, 2005 8:23 PM

To: Small, Kenneth, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC

Subject: Re: Capitol Airport and Rock-Island TACOM

Set Rx Island for AM of 21st wes please call Rory to sey upCooper, Rory, CIV, WSO-BRAC

-----Original Message-----

From: Small, Kenneth, CIV, WSO-BRAC <Kenneth.Small@wso.whs.mil>

To: Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>; Cook, Robert, CIV, WSO-BRAC <Robert.Cook@wso.whs.mil>; Cirillo, Frank, CIV, WSO-BRAC

<Frank.Cirillo@wso.whs.mil>; Hanna, James, CIV, WSO-BRAC

<James.Hanna@wso.whs.mil>; Dinsick, Robert, CIV, WSO-BRAC

<robert.dinsick@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC

<David.VanSaun@wso.whs.mil>

Sent: Tue Jul 12 17:39:02 2005

Subject: RE: Capitol Airport and Rock-Island TACOM

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Ken

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From: Cooper, Rory, CIV, WSO-BRAC

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To: Cook, Robert, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Hanna, James, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC

Subject: Fw:

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First meeting is on Capitol Airport and F16s and the second on Rock Island-TACOM. I am afraid I don't know who is the poc for these, hence the team leader-wide email.

I let this one fall through the cracks for 3 days and they are now a bit antsy so for my sake, I would appreciate any answer you can give me today. Thanks! Rory

-----Original Message-----

From: Smith, Shannon (Durbin) <Shannon\_Smith@durbin.senate.gov>

To: Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>

Sent: Thu Jul 07 18:02:10 2005

Subject: RE:

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Thanks, and let me know if there is anything else I can do.

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**Subject:** Re: Capitol Airport and Rock-Island TACOM

Thanks all. To confirm:

July 22, 10:00 am - Airport Meeting  
July 22, 11:00 am - Rock Island Mtg

I will have a list of participants to Katie et al as soon as possible.  
Katie, can you provide us a conference room for these 2 hours? Thanks, Rory

-----Original Message-----

**From:** Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>  
**To:** Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>  
**CC:** Dinsick, Robert, CIV, WSO-BRAC <robert.dinsick@wso.whs.mil>; Rhody, Dean, CIV, WSO-BRAC <dean.rhody@wso.whs.mil>; Bieri, Elizabeth, CIV, WSO-BRAC <elizabeth.bieri@wso.whs.mil>; McRee, Bradley, CIV, WSO-BRAC <Bradley.McRee@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>; Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>; Hood, Wesley, CIV, WSO-BRAC <Wesley.Hood@wso.whs.mil>; Small, Kenneth, CIV, WSO-BRAC <Kenneth.Small@wso.whs.mil>  
**Sent:** Thu Jul 14 17:12:09 2005  
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**Varallo, Joseph, CIV, WSO-BRAC**

---

From: Schmidt, Carol, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 8:49 AM  
To: Mills, Valerie, CIV, WSO-BRAC  
Subject: FW: Detroit Arsenal and Kellogg AGS

-----Original Message-----

From: Van Saun, David, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 7:42 AM  
To: Schmidt, Carol, CIV, WSO-BRAC  
Subject: Re: Detroit Arsenal and Kellogg AGS

Good.

-----Original Message-----

From: Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>  
To: Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
Sent: Fri Jul 15 07:25:11 2005  
Subject: RE: Detroit Arsenal and Kellogg AGS

I asked Valerie if she would go, as the receiving end of Rock Island.

-----Original Message-----

From: Van Saun, David, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 7:04 AM  
To: Small, Kenneth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC; Delgado, George, CIV, WSO-BRAC; Abrell, Timothy, CIV, WSO-BRAC  
Subject: Re: Detroit Arsenal and Kellogg AGS

Thanks Ken, now I get it!

Carol - We just need to coordinate who visits Detroit Arsenal - Army Team or George?

-----Original Message-----

From: Small, Kenneth, CIV, WSO-BRAC <Kenneth.Small@wso.whs.mil>  
To: McRee, Bradley, CIV, WSO-BRAC <Bradley.McRee@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>; Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>; Delgado, George, CIV, WSO-BRAC <george.delgado@wso.whs.mil>; Abrell, Timothy, CIV, WSO-BRAC <Timothy.Abrell@wso.whs.mil>  
Sent: Thu Jul 14 21:26:10 2005  
Subject: RE: Detroit Arsenal and Kellogg AGS

Dave - I (and Colleen) met with Battle Creek about ten days ago. I committed at that meeting to attempt to make a visit. After talking to Frank/Bob (the strange one with two heads) I called Battle Creek and talked to the CO. Original visit date would have been today, but the unit starts

an ORI tomorrow so planning to go would have been a great disservice to the unit. I agreed then with the CO to plan for 28 or 29 depending on if and when Commissioner Skinner would make his visit. Since then, Skinner has committed to 7/29 and I have committed to 7/28. I talked to the unit POC for the visit today and laid preliminary pipe, we will finish details through the week next week and plan to execute on 7/28/29. Looks like I handle the Battle Creek (Kellogg Field) end and someone else is doing Detroit.

Ken

-----Original Message-----

From: McRee, Bradley, CIV, WSO-BRAC  
Sent: Thursday, July 14, 2005 11:27 AM  
To: Van Saun, David, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC; Delgado, George, CIV, WSO-BRAC; Abrell, Timothy, CIV, WSO-BRAC  
Cc: Small, Kenneth, CIV, WSO-BRAC  
Subject: RE: Detroit Arsenal and Kellogg AGS

Ken Small will visit Kellogg.

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Subject: Fw: Detroit Arsenal and Kellogg AGS

Please talk to Ken and Brad about who to cover ANG and to George (or Tim) and Gary about who to cover Arsenal. Then let Marty know and Nat. Thanks - didn't seem any action to "solve" this simple visit. Calibrate me if I'm wrong.

-----Original Message-----

From: Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
To: Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>; McRee, Bradley, CIV, WSO-BRAC <Bradley.McRee@wso.whs.mil>  
CC: Bieri, Elizabeth, CIV, WSO-BRAC <elizabeth.bieri@wso.whs.mil>  
Sent: Wed Jul 13 14:19:51 2005  
Subject: Fw: Detroit Arsenal and Kellogg AGS

Who should accompany?

-----Original Message-----

From: Cirillo, Frank, CIV, WSO-BRAC <Frank.Cirillo@wso.whs.mil>  
To: Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>; Dinsick, Robert, CIV, WSO-BRAC <robert.dinsick@wso.whs.mil>  
CC: Hill, Christine, CIV, WSO-BRAC <Christine.Hill@wso.whs.mil>; Heigh, Martin, COL, WSO-BRAC <martin.heigh@wso.whs.mil>; Sillin, Nathaniel, CIV, WSO-BRAC <Nathaniel.Sillin@wso.whs.mil>

Sent: Wed Jul 13 14:11:02 2005  
Subject: FW: Detroit Arsenal and Kellogg AGS

Nat - please update our sheet

Dave/Gary; Please respond to Marty, info to Nat

---

From: Heigh, Martin, COL, WSO-BRAC  
Sent: Wednesday, July 13, 2005 11:11 AM  
To: Cirillo, Frank, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC  
Subject: Detroit Arsenal and Kellogg AGS

C. Skinner is planning on visiting these on 29 July. Do you have someone that is going to accompany him?

Marty

To: Schmidt, Carol, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC  
Cc: Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
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Rory - Gary wants Rock Island on the 21st, but I saw another email where Carol was asking for 22d. Let's see if we can deconflict while I try to figure out who the Army team attendees should be.

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I let this one fall through the cracks for 3 days and they are now a bit antsy so for my sake, I would appreciate any answer you can give me today. Thanks! Rory

-----Original Message-----

From: Smith, Shannon (Durbin) <Shannon\_Smith@durbin.senate.gov>  
To: Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>  
Sent: Thu Jul 07 18:02:10 2005  
Subject: RE:

Rory,

What if we aim for the week of July 18th? Mondays and Fridays are always the least crazed around here so that would be my preference, but we can work around other times as well. We are looking for 2 meetings -- one on Capital Airport and the proposed move of F16s to Indiana and the other on the proposed Rock Island Arsenal realignment, particularly the TACOM, the Civilian Human Resources Agency, and the depot maintenance work.

Participants would include staff from the Illinois and Iowa House and Senate offices that are affected as well as from the governor's office (I can send an exact list after we set a date). We would also like to include community leaders and their representatives if that is permissible. If necessary, we can keep it strictly to official staff -- please advise.

-----Original Message-----

From: Cooper, Rory, CIV, WSO-BRAC [mailto:Rory.Cooper@wso.whs.mil]  
Sent: Thursday, July 07, 2005 5:48 PM  
To: Smith, Shannon (Durbin)  
Subject:

Shannon, I understand you would like to schedule a meeting with our analysts and staff. There is a semi-normal procedure for this that makes it very easy to do. Just shoot me an email back with 2 or 3 dates you have available (if there are specific times on those dates, please let me know). Also, include the participants of the meeting and the specific issues to be discussed. The turnaround on getting everyone's schedules coordinated and a time locked up is usually 2 or 3 days optimistically but as you can sympathize with, most of our staff are on the road this week and next.

Thanks, and let me know if there is anything else I can do.

Rory

**Varallo, Joseph, CIV, WSO-BRAC**

---

From: Schmidt, Carol, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 12:19 PM  
To: Mills, Valerie, CIV, WSO-BRAC  
Cc: Van Saun, David, CIV, WSO-BRAC; Turner, Colleen, CIV, WSO-BRAC  
Subject: RE: Capitol Airport and Rock-Island TACOM

Valerie, pre-visit is not required.

Yes to a visit book. Duc and Gary have agreed to help with economic and environmental impacts for the summary. Carol

-----Original Message-----

From: Mills, Valerie, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 11:55 AM  
To: Schmidt, Carol, CIV, WSO-BRAC  
Subject: RE: Capitol Airport and Rock-Island TACOM

Carol,

A couple of questions concerning the Detroit visit, Detroit is a gaining facility so do we 1) prepare a base visit book and 2) pre-visit the base before the commissioner?

Val

-----Original Message-----

From: Schmidt, Carol, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 9:26 AM  
To: Mills, Valerie, CIV, WSO-BRAC  
Subject: RE: Capitol Airport and Rock-Island TACOM

Thanks, Valerie.

-----Original Message-----

From: Mills, Valerie, CIV, WSO-BRAC  
Sent: Friday, July 15, 2005 9:00 AM  
To: Schmidt, Carol, CIV, WSO-BRAC  
Cc: Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC; Cooper, Rory, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC  
Subject: RE: Capitol Airport and Rock-Island TACOM

Carol,

The Rock Island meeting on the 22nd is set and all participants notified.

I am available to accompany Commissioner Skinner to Detroit.

Val

-----Original Message-----

From: Schmidt, Carol, CIV, WSO-BRAC  
Sent: Thursday, July 14, 2005 5:12 PM  
To: Mills, Valerie, CIV, WSO-BRAC  
Cc: Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC; Cooper, Rory, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC  
Subject: RE: Capitol Airport and Rock-Island TACOM

Valerie, 1) please take lead on Rock Island TACOM meeting on 22 July (a meeting requested by Senator Durbin staffers - see end of email trail for more info). Coordinate with Brad (he has Capitol Airport piece) and with Liz/Wes to confirm Army participation.

2) Also, Commissioner Skinner is planning to visit Detroit Arsenal and Kellogg AGS on 29th. I believe Detroit Arsenal is the receiving action associated with the Rock Island losing action. Are you available to accompany Commissioner Skinner to Detroit Arsenal?

Rory, what time for Capitol Airport and for Rock Island TACOM and where?  
Thanks, Carol

-----Original Message-----

From: Cooper, Rory, CIV, WSO-BRAC  
Sent: Wednesday, July 13, 2005 6:17 PM  
To: Schmidt, Carol, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC  
Cc: Dinsick, Robert, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC; McRee, Bradley, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
Subject: Re: Capitol Airport and Rock-Island TACOM

Sorry folks but reading lots of blackberrys is making me dizzy and confused so let me clarify:

Per yesterday's emails I already confirmed the 22nd for Capitol Airport folks. Can we do Rock Island right after that meeting? Who is the lead on both?

Thanks, Rory

-----Original Message-----

From: Schmidt, Carol, CIV, WSO-BRAC <Carol.Schmidt@wso.whs.mil>  
To: Hood, Wesley, CIV, WSO-BRAC <Wesley.Hood@wso.whs.mil>; Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>  
CC: Dinsick, Robert, CIV, WSO-BRAC <robert.dinsick@wso.whs.mil>; Rhody, Dean, CIV, WSO-BRAC <dean.rhody@wso.whs.mil>; Bieri, Elizabeth, CIV, WSO-BRAC <elizabeth.bieri@wso.whs.mil>; McRee, Bradley, CIV, WSO-BRAC <Bradley.McRee@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
Sent: Wed Jul 13 07:49:37 2005

Subject: RE: Capitol Airport and Rock-Island TACOM

It appears the meeting request is on appropriate scopes, so I am backing out.

JC-S rep (Capitol Airport/F16s) is Brad McRee, who has stated that 22nd works best for him. Please include him in any discussion of date/time, if both topics must occur on same day. Thanks, Carol

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From: Hood, Wesley, CIV, WSO-BRAC  
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To: Cooper, Rory, CIV, WSO-BRAC  
Cc: Dinsick, Robert, CIV, WSO-BRAC; Schmidt, Carol, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Bieri, Elizabeth, CIV, WSO-BRAC  
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Wes

Wes Hood  
Senior Army Analyst  
BRAC Commission  
703 699-2950

-----Original Message-----

From: Dinsick, Robert, CIV, WSO-BRAC  
Sent: Tuesday, July 12, 2005 8:23 PM  
To: Small, Kenneth, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC  
Subject: Re: Capitol Airport and Rock-Island TACOM

Set Rx Island for AM of 21st we please call Rory to set up Cooper, Rory, CIV, WSO-BRAC

-----Original Message-----

From: Small, Kenneth, CIV, WSO-BRAC <Kenneth.Small@wso.whs.mil>  
To: Cooper, Rory, CIV, WSO-BRAC <Rory.Cooper@wso.whs.mil>; Cook, Robert, CIV, WSO-BRAC <Robert.Cook@wso.whs.mil>; Cirillo, Frank, CIV, WSO-BRAC <Frank.Cirillo@wso.whs.mil>; Hanna, James, CIV, WSO-BRAC <James.Hanna@wso.whs.mil>; Dinsick, Robert, CIV, WSO-BRAC <robert.dinsick@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
Sent: Tue Jul 12 17:39:02 2005  
Subject: RE: Capitol Airport and Rock-Island TACOM

Rory



This is next week and we have the ADDs hearing on Jul 19. I think I speak for the entire R&A that July 18 is a non-starter. The commissioners are in the office on Jul 20 for debrief from the ADDs hearing and scheduling of what could be 26 base visits and two regional hearings. Its an intense time.

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Ken

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From: Cooper, Rory, CIV, WSO-BRAC

Sent: Tuesday, July 12, 2005 4:34 PM

To: Cook, Robert, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Hanna, James, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC

Subject: Fw:

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Sent: Thu Jul 07 18:02:10 2005

Subject: RE:

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Thanks, and let me know if there is anything else I can do.

**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Bieri, Elizabeth, CIV, WSO-BRAC  
**Sent:** Saturday, July 23, 2005 3:52 PM  
**To:** Mills, Valerie, CIV, WSO-BRAC  
**Subject:** RE: Rock Island Meeting

Valerie,

Looks good to me. I don't know if you want to note that we gave them the opportunity to submit the line by line level of detail on their certified depot maintenance so that we could determine that portion which actually is depot maintenance.

Liz

---

**From:** Mills, Valerie, CIV, WSO-BRAC  
**Sent:** Saturday, July 23, 2005 10:08 AM  
**To:** Bieri, Elizabeth, CIV, WSO-BRAC  
**Subject:** Rock Island Meeting

Liz,  
Did I interupt correctly the community concerns on #2 in the enclosed memo?  
<< File: Memorandum of Meeting\_rockisland.doc >>

Thanks  
Val

**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Dean, Ryan, CIV, WSO-BRAC  
**Sent:** Monday, July 25, 2005 8:24 AM  
**To:** Mills, Valerie, CIV, WSO-BRAC  
**Subject:** RE: Memo of Meeting-Rock Island Arsenal

Thank you. I have taken care of saving it in the appropriate folders. Please don't forget to route this memo to the library, as well.

---

**From:** Mills, Valerie, CIV, WSO-BRAC  
**Sent:** Saturday, July 23, 2005 9:11 AM  
**To:** Dean, Ryan, CIV, WSO-BRAC  
**Subject:** Memo of Meeting-Rock Island Arsenal

Hi Ryan,  
I wasn't sure where to put this memo so I have enclosed it. If I need to place the document in a special folder let me know. Also I have place a CD on your desk with the routing slip for the e-library which was received during the meeting.

<< File: Memorandum of Meeting\_rockisland.doc >>  
Thanks Val

**Varallo, Joseph, CIV, WSO-BRAC**

---

From: Kuiken, Michael (Armed Services) [Michael\_Kuiken@armed-services.senate.gov]  
Sent: Monday, July 25, 2005 10:47 AM  
To: Valerie.Mills@wso.whs.mil  
Cc: Walsh, Deirdre, CIV, WSO-BRAC  
Subject: RE: Analyst for the Detroit Arsenal Visit

Valerie -- Deidre Walsh gave your name and indicated that you are the appropriate person to talk to about the upcoming visit by Commissioner Skinner to the Detroit Arsenal. Can you help me better understand what Comm. Skinner is looking for during his visit. I look forward to hearing from you. -- Mike Kuiken

-----Original Message-----

From: Walsh, Deirdre, CIV, WSO-BRAC [mailto:Deirdre.Walsh@wso.whs.mil]  
Sent: Friday, July 22, 2005 4:08 PM  
To: Kuiken, Michael (Armed Services)  
Subject: Re: Analyst for the Detroit Arsenal Visit

Call the main line 7036992950 and ask for her.

-----Original Message-----

From: Kuiken, Michael (Armed Services)  
<Michael\_Kuiken@armed-services.senate.gov>  
To: Deirdre.Walsh@wso.whs.mil <Deirdre.Walsh@wso.whs.mil>  
Sent: Fri Jul 22 16:06:32 2005  
Subject: Re: Analyst for the Detroit Arsenal Visit

Can you send me her number?

-----Original Message-----

From: Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>  
To: Kuiken, Michael (Armed Services)  
<Michael\_Kuiken@armed-services.senate.gov>  
Sent: Fri Jul 22 15:58:39 2005  
Subject: Fw: Analyst for the Detroit Arsenal Visit

Mike,

Here's the itinerary, and the analysts name is Valerie Mills. She'll be accompanying Skinner.

Deirdre

-----Original Message-----

From: Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>



To: Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>  
Sent: Fri Jul 22 15:53:26 2005  
Subject: RE: Analyst for the Detroit Arsenal Visit

<<itinerary.xls>>

-----Original Message-----

From: Walsh, Deirdre, CIV, WSO-BRAC  
Sent: Friday, July 22, 2005 3:53 PM  
To: Mills, Valerie, CIV, WSO-BRAC  
Subject: Re: Analyst for the Detroit Arsenal Visit

Is there an itinerary for the visit as yet?

-----Original Message-----

From: Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>  
To: Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>  
Sent: Fri Jul 22 15:51:45 2005  
Subject: RE: Analyst for the Detroit Arsenal Visit

During the base visit to Rock Island Arsenal, IL (losing 1200 positions) Commissioner Skinner stated he wanted to visit the gaining facility Detroit Arsenal to see if they could handle the TACOM functions to be transferred (capacity issue).  
Val

-----Original Message-----

From: Walsh, Deirdre, CIV, WSO-BRAC  
Sent: Friday, July 22, 2005 3:45 PM  
To: Mills, Valerie, CIV, WSO-BRAC  
Subject: Fw: Analyst for the Detroit Arsenal Visit

Valerie,

So these guys don't drive you nuts - can you just let me know the details of the Detroit Arsenal visit? Ill pass it along.

Thanks,  
Deirdre

-----Original Message-----

From: Kuiken, Michael (Armed Services)  
<Michael\_Kuiken@armed-services.senate.gov>  
To: Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>  
Sent: Fri Jul 22 15:33:06 2005  
Subject: Analyst for the Detroit Arsenal Visit



Deidre -- I need the name and contact for the analyst for the Detroit Arsenal visit. I want to find out what they're looking for on their

visit.  
-- Mike

---

Michael Kuiken  
Senate Armed Services Committee  
Phone: 202-224-9190  
Fax: 202-228-0036

FOR OFFICIAL USE ONLY\*

|  |   |  |
|--|---|--|
|   | <b>ITINERARY FOR THE VISIT OF</b><br><br><b>MR. SAMUEL SKINNER</b><br><b>BRAC COMMISSIONER</b>  |   |
| <b><u>ADDITIONAL VISITORS</u></b><br><br><b>Ms. Valerie Mills, Staffer</b><br><br><b>Mr. Mike Kuiken, Professional Staff Member ,</b><br><b>SASC</b>       | <b><u>LODGING</u></b> (as of 26 Jul 05)<br><br><b>N/A</b>   |  |
|  | <b>ETA – 0818 Hrs, 29 Jul 05, Detroit Metro</b><br><b>ETD – 1200 Hrs, 29 Jul 05, SANGB (mil air)</b>  |  |
| <b><u>PROJECT OFFICER</u></b><br><br><b>Ms. Lisa Schmittling</b><br><b>Strategic Planning Analyst</b><br><b>Office of the G-3</b><br><b>(586) 574-5673</b> | <b><u>HOST/ESCORT OFFICER</u></b><br><br><b>LTC Kevin Austin</b><br><b>Commander, US Army Garrison-</b><br><b>Michigan</b><br><b>(586) 574-5115</b> | <b><u>PROTOCOL OFFICER</u></b><br><br><b>Ms. Patricia Kotovich</b><br><b>Command Protocol Officer</b><br><b>(586) 574-5805</b> |

**FRIDAY, 29 JULY 2005**

| <b><u>TIME</u></b> | <b><u>ACTIVITY</u></b>  | <b><u>CONTACT</u></b>                     |
|--------------------|---|---|
| 0818               | Arrive Detroit Metro Airport  | Mr. Elliott Hall                          |
| 0820-0915          | Enroute to TACOM, Gate #38<br>(rental car)                                  | Mr. Hall                                  |
| 0915-0920          | Met by LTC Austin & Ms. Mills,<br>Drive to Bldg 230 (park in Glancy Circle) | LTC Austin/Ms. Mills                      |
| 0920-0925          | Walk to 2 <sup>nd</sup> Floor, Conference Room 252W1                        | LTC Austin                                |
| 0925-1000          | DTV with MG Lenaers   |   |
| 1000-1100          | TACOM LCMC Overview/<br>Discussion  | Mr. Jack Dugan<br>Deputy to the Commander |
|                    | USAG-M, Detroit Arsenal Facilities<br>Overview/Discussion                   | LTC Austin                                |
| 1100-1115          | Windshield Tour of Detroit Arsenal<br>(military vehicle)                    | LTC Austin                                |

**FRIDAY, 29 JULY 2005 (cont'd)**

| <b><u>TIME</u></b> | <b><u>ACTIVITY</u></b>  | <b><u>CONTACT</u></b> |
|--------------------|---|-----------------------|
| 1115-1145          | Depart TACOM, enroute<br>to Selfridge ANG Base Operations<br>(rental car) | Ms. Mills             |
| 1200               | Wheels Up<br>(mil air)  |                       |

## **Community Rock Island Arsenal, IL**

The Illinois/Rock Island Arsenal community argued that the Department of Defense greatly deviated from the selection criteria by not basing its decisions regarding the Rock Island Arsenal on military value and cost savings. Rock Island Arsenal Tank Automotive and Armaments Command (TACOM) has a higher military value score than Detroit Arsenal TACOM, which is expected to gain the XXX mission. The community also stated that TACOM facilities located at Detroit Arsenal have insufficient space to accommodate the TACOM mission from Rock Island. The community also expressed concerns about discrepancies in the number of positions identified (740 versus 1129) with the moves and efficiencies at TACOM Rock Island, which in their view underestimated the true cost. The community asserted that military construction costs identified in the COBRA data for Detroit Arsenal was grossly understated by either \$42 million (using local figures) or \$85 million (using Army figures). They also claimed that a move to Michigan raised Force Protection and Antiterrorism issues, since Rock Island Arsenal meets and exceeds all the force protection requirements [and Detroit does not?]. The community expressed concerns about moving Rock Island TACOM away from their Engineering support and PEO combat system [, which could result in the loss of synergy?]. The community also voiced concerns about the recommendation for the Joint Manufacturing & Technology Center (JMTC-RI). The community claimed there may be an issue over what category against which the JMTC-RI applied or compared Depot Maintenance hours. The community stated that the bulk of JMTC-RI workload is not Depot Maintenance, and therefore this may have been misreported. The community also expressed concerns about the Civilian Personnel Operations Center (CPOC) and Defense Finance and Accounting Service (DFAS) center, both located on Rock Island, which were rated number one in military value compared to similar facilities. CPOC was recently assigned the highest priority missions for human resources. The community recommended that the Commission overturn the Pentagon's BRAC recommendation to realign the TACOM, CPOC and other activities at Rock Island Arsenal.

**DRAFT**  
**BASE VISIT REPORT**  
**Detroit Arsenal, MI**  
**29 JULY 2005**

**LEAD COMMISSIONER:**

Samuel K. Skinner

**ACCOMPANYING COMMISSIONER:**

None

**COMMISSION STAFF:**

Valerie Mills (JC-S)

**LIST OF ATTENDEES:**

|                       |                                       |
|-----------------------|---------------------------------------|
| MG William M. Lenaers | Commanding General U.S. Army<br>TACOM |
| Robert Graves         | USAG-M                                |
| Nancy White           | Board of Commissioners                |
| Thomas Mathes         | TARDEC                                |
| Vicki Selva           | Senator Carl Levin                    |
| Michael Kuiken        | Senator Carl Levin                    |
| Dan Mehney            | TACOM                                 |
| Grace Bochenek        | PEO CS/CSS                            |
| COL Don Kotchman      | PEO GCS                               |
| E. S. Bacon           | TACOM                                 |
| Judy Hartwell         | Rep Sandy Levin                       |
| David Carter          | TACOM ILSC                            |
| Donna Westby          | TACOM BRAC Office                     |
| Luci Nickels          | TACOM ILSC-RI                         |
| Darryl Blackburn      | TACOM ILSC                            |
| Ronda Jones           | TACOM BRAC Office                     |
| Jack Dugan            | Deputy to the Commander               |
| Curtis Smith          | TACOM BRAC Office                     |

### **BASE'S PRESENT MISSION:**

TACOM, the U.S. Army's Tank-automotive and Armaments Command, headquartered in Warren, Michigan, in partnership with the Army's Program Executive Offices, is one of the Army's largest weapon systems research, development, and sustainment organizations. TACOM mission, serving the world over, provides and sustains mobility, lethality, and survivability for soldiers, other services, and our Allies through ground combat, automotive, marine and armaments technologies.

### **SECRETARY OF DEFENSE RECOMMENDATION:**

#### ***S&S - 5***

Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

#### ***S&S - 7***

Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Repairables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

#### ***Tech -7***

Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center. Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.

#### ***Tech -13***

Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.

## **SECRETARY OF DEFENSE JUSTIFICATION:**

### **S&S - 5**

This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost. It centralizes management of tires; packaged petroleum, oils, and lubricants; and compressed gases and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.



#### **S&S - 7**

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

### ***Tech -7***

This recommendation consolidates those USMC and Army facilities that are primarily focused on ground vehicle activities in development and acquisition (D&A) at Detroit Arsenal in Warren, MI, to increase joint activity in ground vehicle development & acquisition. The D&A being consolidated is centered on manned and unmanned ground vehicle program management. In Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF), effectiveness in combat depends heavily on "jointness," or how well the different branches of our military can communicate and coordinate their efforts on the battlefield. This collection of D&A expertise will not only foster a healthy mix of ideas, but will increase the ground vehicle community's ability to develop the kinds of capabilities that can position us for the future as well as adapt quickly to new challenges and to unexpected circumstances. The ability to adapt is critical where surprise and uncertainty are the defining characteristics of the new threats.

The Joint Center for Ground Vehicle D&A located at Detroit Arsenal will be the Department of Defense's premier facility for ground vehicle D&A. Detroit Arsenal is located in southeastern Michigan where the Research and Development headquarters reside for General Motors, Ford, Chrysler, General Dynamics Land Systems, Toyota-North America, Nissan-North America, Hino, Hyundai, Suzuki, Visteon, Delphi, Johnson Controls, Dana, and many others. The synergies gained from having a critical mass located in southeastern Michigan, and being able to leverage the world's intellectual capital for automotive/ground vehicle Research and Development & Acquisition, will ensure the Department is prepared to meet the future demands.

The end state of this recommendation is to consolidate Department of Defense expertise in Ground Vehicle D&A activities at Detroit Arsenal. It promotes jointness, enables technical synergy, and positions the Department of Defense to exploit a center-of-mass of scientific, technical, and acquisition expertise with the personnel involved in ground vehicle Research, Development & Acquisition that currently resides at Detroit Arsenal.

### ***Tech -13***

This recommendation positions technical sites for jointness through co-location with functions at the receiving locations. It also increases efficiency by consolidating program management of Sea Vehicle Development and Acquisition (D&A) from three sites to two principal sites; the Naval Sea Systems Command (NAVSEASYS COM) at the Washington Navy Yard (WNY), DC, and the Naval Surface Warfare Center (NSWC) Carderock Division, Bethesda, MD.

The consolidation and co-location leverages existing concentration of research, design and development, and acquisition support capabilities residing within the US Navy Headquarters and Warfare Center RD&A infrastructure. Program management for D&A will be at the Naval Sea Systems Command, Washington Navy Yard. In support of joint and transformational initiatives, this recommendation relocates management and direction of Theater Support Vessels (TSV) and other Sea Vehicle/Watercraft programs for US Army to the Naval Sea Systems Command, Washington Navy Yard. Consolidation of all program management of Sea Vehicle Programs at the Naval Sea Systems Command, Washington Navy Yard co-locates these functions and aligns with related program offices supporting Sea Vehicle Weapons and Combat systems, Hull Mechanical and Electrical, C4I integration and related sea vehicle equipment and support functions. This also places it near the principal technical direction and development agent for sea vehicles located at Naval Surface Warfare Center Carderock Division in Bethesda, MD. This recommendation is consistent with the existing partnership collaboration between the USA and the USN on Theater Support Vessels as reflected in a Memorandum of Understanding between the US Army Program Executive Office (PEO) for Combat Support and Combat Service Support (PEO CS & CSS) and the US Navy PEO for Ships Systems.

The recommendation will enhance synergy by consolidating Sea Vehicle functions to major sites, preserve healthy competition, leverage existing infrastructure, minimize environmental impact, and effect reasonable homeland security risk dispersal. The recommendation will increase efficiency by making a robust acquisition organization available to all DoD Sea Vehicle and watercraft program requirements and will increase efficiency by reducing overall manpower requirements.

#### **MAIN FACILITIES REVIEWED:**

- Windshield Tour of Detroit Arsenal
- Propose site for Administrative Building and Parking

#### **KEY ISSUES IDENTIFIED:**

- Recommendation S&S-7
  - Detroit Arsenal is prepared to accommodate 1,100 additional positions instead of 740 identified in the recommendation by building two administrative offices and surface parking. Need to capture additional cost associated with additional positions using COBRA.

#### **INSTALLATION CONCERNS RAISED:**

The installation had no concerns with any of the recommendations.

#### **COMMUNITY CONCERNS RAISED:**

No concerns or issues raised by the community.

#### **REQUESTS FOR STAFF AS A RESULT OF VISIT:**



# *Press Release*

**U.S. ARMY TANK-AUTOMOTIVE AND ARMAMENTS COMMAND**

**August 3, 2005      FOR IMMEDIATE RELEASE**

## **TACOM Humvee armor contracting team wins prestigious award**

Rock Island, Ill. – The U.S. Army TACOM Rock Island announced today that its Humvee armor contracting team has won a prestigious award for procuring parts used in the life-saving protective armor kits in support of Operation Iraqi Freedom.

The Armor Survivability Kit Material Central Procurement Team, made up of employees from TACOM and the Joint Manufacturing and Technology Center, has won the Army Materiel Command Outstanding Integrated Product/Weapon Team of the Year Award for 2004. The purpose of the award is to give special recognition to a team for contributions of outstanding significance to the command, and the Army, during the previous year.

The team was formed in response to the need for a centralized buying group to support seven Army installations, which produced the Humvee door kits. TACOM's Ground Systems Industrial Enterprise manages the workload.

Early in program planning, the Army recognized that four items would be difficult to obtain and had the potential to slow production of the armor kits. The team undertook the central procurement of armor plate, ballistic glass, door hinges and door handles to supply all of the production sites.

The central procurement approach was so successful that it now serves as a model for similar future production programs. It resulted in accelerated deliveries to complete initial production by April 2004 -- two months ahead of schedule -- and 36 percent under estimated cost. Over 13,000 kits have been produced and installed in Iraq.

At a ceremony scheduled for Sept. 19, each recipient will receive a plaque, Commander's Certificate and Medal for Civilian Service, a Four Star Note and coin, and monetary award.

### **Award recipients:**

Alberta Simmons - Contract Specialist  
Connie Duffy - Contract Specialist  
Bette Dennison - Contract Specialist  
Troy Lard - Contract Specialist  
Rueben Orris - Contract Specialist  
Dianne Wheeler - Small Business Specialist  
Jon Martel - Contract Specialist

Larry Manecke - Legal Advisor  
Susan Allison-Heibert - Legal Advisor  
Kathy Krewer - Senior Legal Advisor  
Mary Idlewine - Contracting Officer  
Suzanne Yackley - Contracting Group Leader

TACOM Rock Island, with headquarters in Warren, Michigan, is the Army's ground combat product systems integrator. TACOM manages everything from combat vehicles (trucks to tanks) to chemical protection equipment and small arms weapons for the Soldier. TACOM is a major subordinate command of the Army Materiel Command, Ft. Belvoir, Va.

-30-

**TACOM Rock Island Public Affairs Office**  
**PHONE: (309) 782-5838; FAX: (309) 782-5351**  
**E-MAIL: montgomeryr@ria.army.mil**



## BRAC 2005 - Query Response Manager



### Response to E0512

**Question:**

The Army's response to Clearinghouse Tasker 0437 says, "The TACOM organization (a single organization/UIC) at Rock Island that performs these ICP/IMMC functions also performs integrally linked acquisition and supporting functions. Thus, this organization should be relocated in its entirety."

There are 1,129 TACOM positions at Rock Island. Please re-run COBRA using the additional personnel to determine any additional cost such as MILCON for Detroit.

**Answer:**

Reference BRAC Commission letter dated 1 August 2005, JCS #43, the Supply and Storage JCSG has rerun COBRA per your request to include all personnel that will move to Detroit Arsenal from Rock Island Arsenal. The COBRA run is included in the attached document from the Supply and Storage JCSG.

Based on further refinement from Headquarters TACOM and certified by Headquarters Army Materiel Command, the numbers of positions to relocate from Rock Island Arsenal changed from 1129 to 1192. This analysis was presented to the Honorable Mr Skinner, on 29 July 2005 by Headquarters TACOM. Therefore the COBRA data reflects 1098 positions relocating to Detroit Arsenal, 52 positions relocating to Defense Supply Center Columbus, Ohio; and 42 positions eliminated due to efficiencies.

**References:**

Approved By:

Date: 04-Aug-05

## **DETERMINATION FOR BONUS**

**For**

**XX.XXXXXXX XXXXXXXX**

0     The success of recent efforts to recruit candidates for similar positions in this office has been discouraging:

A current - July 2005 - recruitment action by PM XXXXX Logistics for seven (2) GS-1670-12 positions only generated a referral list of 24 candidates, six of them or 25% declined the interview. The remaining ones were interviewed with a top interview score of 185 out of 280 points, that is only 66%. The other top candidates scored 60%, 48%, 46%, 41% and 38% of the possible points. We are not willing to go below that score and therefore want to pick other, more qualified candidates, like XXXXX XXXXXXXX.

Another example is a recruitment action from the Fall of 2004 for six GS-0346-12 positions, which generated a listing of nine PPPs, none of the candidates had the skills to fill the specific knowledge and experience requirements PM XXXXX Logistics /division's needs.

The approximate, average 20% rate of referred candidates declining an interview or don't show, once they find out the position in the fast moving and demanding XXXXX logistics office.

In general the length of time it takes to post job announcements and obtain referral lists only to find out during the interviews that some of the statements in the resumes identified skills - we were looking for - the candidates do not really have.

0     Labor Market Factors that may affect the organization's ability to recruit candidates for similar positions now or in the future:

RESPONSE: The Michigan/Detroit labor market provides only limited sources in regards to the knowledge, skills and abilities PM XXXXX Logistics needs to fulfill its mission. We often prefer to hire either retired military and/or civilian personnel with extensive experience in the Army logistics arena. Since Michigan is not a preferred State for military and civilian retirees, the pool to chose from is small. In addition, recent recruitment actions from the current civilian Army employees' pool have been disappointing, see notes above.

**Varallo, Joseph, CIV, WSO-BRAC**

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**From:** Walsh, Deirdre, CIV, WSO-BRAC  
**Sent:** Tuesday, August 09, 2005 3:10 PM  
**To:** Mills, Valerie, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC  
**Subject:** Michigan meeting tomorrow

Valerie, Dave, Colleen --

We are on for tomorrow, meeting with representatives of Senator Levin and Senate Armed Services Committee re: Detroit Arsenal/Rock Island issues tomorrow after the hearing ends. I'm going to set the meeting time for 3:30 and slide it if need be, depending on the ending time of the hearing.

We'll meet with them on the Hill in the SASC offices, and it should only be about 40 min.

Does that work for you?



**Varallo, Joseph, CIV, WSO-BRAC**

---

**From:** Walsh, Deirdre, CIV, WSO-BRAC  
**Sent:** Tuesday, August 09, 2005 5:40 PM  
**To:** Van Saun, David, CIV, WSO-BRAC; Mills, Valerie, CIV, WSO-BRAC  
**Cc:** Buzzell, Ashley, CIV, WSO-BRAC; Turner, Colleen, CIV, WSO-BRAC  
**Subject:** Re: Michigan meeting tomorrow

We are confirmed for tomorrow, immediately following the hearing, in 228 Russell Senate Office Building. Best guess is around 3:30, so please be ready by 2:45 at the latest to leave the BRAC offices.

-----Original Message-----

**From:** Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
**To:** Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>; Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>  
**CC:** Buzzell, Ashley, CIV, WSO-BRAC <Ashley.Buzzell@wso.whs.mil>; Turner, Colleen, CIV, WSO-BRAC <colleen.turner@wso.whs.mil>  
**Sent:** Tue Aug 09 16:14:19 2005  
**Subject:** Re: Michigan meeting tomorrow

I think so. Have to get back to the office and check the other schedules

-----Original Message-----

**From:** Walsh, Deirdre, CIV, WSO-BRAC <Deirdre.Walsh@wso.whs.mil>  
**To:** Mills, Valerie, CIV, WSO-BRAC <Valerie.Mills@wso.whs.mil>; Van Saun, David, CIV, WSO-BRAC <David.VanSaun@wso.whs.mil>  
**Sent:** Tue Aug 09 15:09:59 2005  
**Subject:** Michigan meeting tomorrow

Valerie, Dave, Colleen --

We are on for tomorrow, meeting with representatives of Senator Levin and Senate Armed Services Committee re: Detroit Arsenal/Rock Island issues tomorrow after the hearing ends. I'm going to set the meeting time for 3:30 and slide it if need be, depending on the ending time of the hearing.

We'll meet with them on the Hill in the SASC offices, and it should only be about 40 min.

Does that work for you?

## **Commission Findings**

**The Commission found that DoD's proposed realignment of Rock Island Arsenal, IL will decrease the cost of depot maintenance operations while increasing the Military Value to the Warfighter. In response to community concerns, the Commission examined the appropriateness of transferring TACOM from a higher quantitatively ranked installation to a lower ranked installation, but found that military value is measured by military judgment as well as by numerical calculation, and that military judgment was reasonably exercised in this recommendation. The Commission also found that while cost projections might vary, they did not vary sufficiently to call into question the logic and financial soundness of the proposal, nor did potential cost variances rise to the level of a substantial deviation from the final selection criteria. [Analyst must verify these two statements]**

### **Commission Findings**

**The Commission agreed with the Secretary of Defense that Realignment of Rock Island Arsenal, IL will decrease the cost of depot maintenance operations across DoD while increasing the Military Value to the Warfighter.**

## **Commission Findings**

The Commission found there was a discrepancy in the number of positions identified to transfer from Rock Island Arsenal, IL. The entire TACOM-Rock Island organization with approximately 1,100 positions would be affected by this recommendation. Re-running COBRA to capture additional cost associated with the discrepancy resulted in \$31 million dollar increase in the one-time cost for this recommendation. The recommendation remains sound and cost effective.

Finally, the Commission found that disestablishing the mission of the Cryptologic Systems Group at Lackland has a real potential to damage the national security. This section of the recommendation was not sound.

## **MARINE CORPS LOGISTICS BASE, BARSTOW, CA**

### **RECOMMENDATION # 57**

|                                   |            |
|-----------------------------------|------------|
| ONE-TIME COST:                    | \$26 M     |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$18.4 M) |
| 20-YEAR NET PRESENT VALUE:        | \$230.60 M |
| PAYBACK PERIOD:                   | IMMEDIATE  |

## **ROCK ISLAND ARSENAL, IL**

### **RECOMMENDATION # 153**

|                                   |            |
|-----------------------------------|------------|
| ONE-TIME COST:                    | \$27 M     |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$3.06 M) |
| 20-YEAR NET PRESENT VALUE:        | \$13.80 M  |
| PAYBACK PERIOD:                   | 9 YEARS    |

## **COMMODITY MANAGEMENT PRIVATIZATION**

### **RECOMMENDATION # 175**

|                                   |             |
|-----------------------------------|-------------|
| ONE-TIME COST:                    | \$6.40 M    |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$43.78 M) |
| 20-YEAR NET PRESENT VALUE:        | \$735.90 M  |
| PAYBACK PERIOD:                   | IMMEDIATE   |

## **DEPOT LEVEL REPARABLE PROCUREMENT MANAGEMENT CONSOLIDATION**

### **RECOMMENDATION # 176**

|                                   |               |
|-----------------------------------|---------------|
| ONE-TIME COST:                    | \$124.90 M    |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$156.78 M)  |
| 20-YEAR NET PRESENT VALUE:        | \$1,857.82 M) |
| PAYBACK PERIOD:                   | IMMEDIATE     |

## **SUPPLY, STORAGE, AND DISTRIBUTION MANAGEMENT RECONFIGURATION**

### **RECOMMENDATION # 177**

|                                   |              |
|-----------------------------------|--------------|
| ONE-TIME COST:                    | \$192.70 M   |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$203.21 M) |
| 20-YEAR NET PRESENT VALUE:        | \$2,925.82 M |
| PAYBACK PERIOD:                   | IMMEDIATE    |

# JOINT CROSS-SERVICE GROUPS (JCSGs):

## SUPPLY AND STORAGE

### COMMODITY MANAGEMENT PRIVATIZATION

RECOMMENDATION # 175

|                                   |              |
|-----------------------------------|--------------|
| ONE-TIME COST:                    | \$6.40 M     |
| ANNUAL RECURRING COSTS/(SAVINGS): | (\$43.78 M)  |
| 20-YEAR NET PRESENT VALUE:        | (\$735.90 M) |
| PAYBACK PERIOD:                   | IMMEDIATE    |

### SECRETARY OF DEFENSE RECOMMENDATION

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Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

Realign Hill Air Force Base, UT, as follows: relocate the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH; disestablish all other supply functions for tires; and disestablish the storage, and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases.

Realign Naval Support Activity, Mechanicsburg, PA, by relocating the supply contracting function for packaged petroleum, oils, and lubricants to the Inventory Control Point at Defense Supply Center, Richmond, VA, and disestablishing all other supply functions for packaged petroleum, oils, and lubricants.

Realign Defense Supply Center, Richmond, VA by disestablishing storage and distribution functions for tires, and the supply, storage, and distribution functions for packaged petroleum, oils, and lubricants, and compressed gases. Retain the supply contracting function for packaged petroleum, oils, and lubricants, and compressed gases.

Realign Defense Supply Center Columbus, OH, Tobyhanna Army Depot, PA, Defense Distribution Depot Susquehanna, PA, Naval Station Norfolk, VA, Marine Corps Air Station Cherry Point, NC, Marine Corps Logistics Base, Albany, GA, Robins Air Force Base, GA, Anniston Army Depot, AL, Naval Air Station Jacksonville, FL, Tinker Air Force Base, OK, Corpus Christi Army Depot, TX, Naval Station Bremerton, WA, Naval Station San Diego, CA, Defense Distribution Depot Barstow, CA, Defense Distribution Depot San Joaquin, CA, and Naval Station Pearl Harbor, HI, by disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at each location.

### SECRETARY OF DEFENSE JUSTIFICATION

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This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost.

It centralizes management of tires, packaged petroleum, oils, and lubricants, and compressed gases and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.

## **COMMUNITY CONCERNS**

---

There were no formal expressions from the community.

## **COMMISSION FINDINGS**

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The Commission found no reason to disagree with the recommendation of the Secretary of Defense.

## **COMMISSION RECOMMENDATIONS**

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The Commission finds the Secretary's recommendation consistent with the final selection criteria and force structure plan. Therefore, the Commission approves the recommendation of the Secretary.

### **DEPOT LEVEL REPARABLE PROCUREMENT MANAGEMENT CONSOLIDATION**

#### **RECOMMENDATION # 176**

|  |                       |
|--|-----------------------|
| <b>ONE-TIME COST:</b>                    | <b>\$124.9 M</b>      |
| <b>ANNUAL RECURRING COSTS/(SAVINGS):</b> | <b>(\$156.78 M)</b>   |
| <b>20-YEAR NET PRESENT VALUE:</b>        | <b>(\$1,857.82 M)</b> |
| <b>PAYBACK PERIOD:</b>                   | <b>IMMEDIATE</b>      |

## **SECRETARY OF DEFENSE RECOMMENDATION**

---

Realign Lackland Air Force Base, TX, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Robins Air Force Base, GA, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; relocate the remaining integrated materiel management, user, and related support functions to Robins Air Force Base, GA.

Realign Soldier Systems Center, Natick, MA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Philadelphia, PA, and reestablishing them as Defense Logistics Agency

Inventory Control Point functions and by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Philadelphia, PA, Inventory Control Point functions.

Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and

by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

Realign Ft. Huachuca, AZ, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and designate them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Aberdeen Proving Ground, MD, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD.

Realign Naval Support Activity Mechanicsburg, PA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Nuclear Propulsion Support, Level 1/Subsafe and Deep Submergence System Program (DSSP) Management, Strategic Weapon Systems Management, Design Unstable/Preproduction Test, Special Waivers, Major End Items and Fabricated or Reclaimed items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for Depot Level Reparables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions\* for Consumable Items and the oversight of procurement management and related support functions for Depot Level Reparables to the Defense Logistics Agency, Fort Belvoir, VA.

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Realign Marine Corps Base, Albany, GA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for any residual Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for Depot Level Reparables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for Depot Level Reparables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Naval Support Activity Philadelphia, PA, Tinker Air Force Base, OK, Hill Air Force Base, UT, and Robins Air Force Base, GA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Design Unstable/Preproduction Test, Special Waivers and Major End Items to Defense Supply Center Richmond, VA, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Richmond, VA, Inventory Control Point functions.

Realign Redstone Arsenal, AL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Aviation Consumable Items to Defense Supply Center Richmond, VA, and reestablish them as Defense Logistics Agency Aviation Inventory Control Point functions; disestablish the procurement management and related support functions for Aviation



Depot Level Repairables and designate them as Defense Supply Center Richmond, VA, Aviation Inventory Control Point functions; relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Missile Consumable Items to Defense Supply Center Columbus, OH; reestablish them as Defense Logistics Agency Missile Inventory Control Point functions; disestablish the procurement management and related support functions for Missile Depot Level Repairables and designate them as Defense Supply Center Columbus, OH, Missile Inventory Control Point functions; and realign a portion of the remaining integrated materiel management, user, and related support functions necessary to oversee the Inventory Control Point activities at Aberdeen Proving Ground, MD, Detroit Arsenal, MI, Soldier System Center, Natick, MA, and Redstone Arsenal, AL, to Headquarters Army Materiel Command (AMC).

Realign Wright-Patterson Air Force Base, OH, by relocating the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for Depot Level Repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Fort Belvoir, VA, by assigning the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for Depot Level Repairables to the Defense Logistics Agency, Fort Belvoir, VA.

## SECRETARY OF DEFENSE JUSTIFICATION

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level repairable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA.

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For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

This recommendation also allows for the relocation of the remaining Army ICP functions at Fort Huachuca (integrated materiel management, user, and related support functions) to be collocated with its respective Life Cycle Management Command.

This recommendation relocates Air Force ICP functions from Lackland AFB to Robins AFB to provide for the continuation of secure facilities required by the Lackland ICP.

In addition, while this recommendation incorporates most of the actions required to complete the transfer of management to DLA, one element is captured in the closure recommendation associated Fort Monmouth, NJ, as noted below:

The realignment of Fort Monmouth, NJ, which relocates the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements

Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishes them as Defense Logistics Agency Inventory Control Point functions; relocates the procurement management and related support functions for Depot Level Repairables to Aberdeen Proving Ground, MD, and designates them as Defense Supply Center, Columbus, OH, Inventory Control Point functions; and relocates the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD, has been incorporated into the closure of Fort Monmouth, NJ.

## COMMUNITY CONCERNS

The Illinois/Rock Island Arsenal community argued DoD greatly deviated from the selection criteria by not basing its decisions regarding the Rock Island Arsenal on military value and cost savings. Rock Island Arsenal Tank Automotive and Armaments Command (TACOM) had a higher military value score than Detroit Arsenal TACOM, yet the lower-ranked facility would gain the management of the Depot Level Repairable mission. The community claimed facilities at Detroit Arsenal had insufficient space to accommodate Rock Island's TACOM mission. The community expressed concerns about discrepancies in the number of positions identified (740 versus 1,129) with the moves and efficiencies at TACOM Rock Island, which in their view underestimated true costs. Similarly, they asserted military construction costs identified in the COBRA data for Detroit Arsenal were grossly understated by either \$42 million or \$85 million, depending on the source of data. They claimed a move to Michigan raised Force Protection and Antiterrorism issues, since Rock Island Arsenal meets and exceeds force protection requirements, while Detroit does not. Moving Rock Island TACOM away from the Engineering support and PEO combat system could also result in the loss of synergy.

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The Lackland Air Force Base community claimed the DoD recommendation to disassemble the Cryptologic Systems Group (CPSG) could severely damage our national security, which therefore would violate several BRAC military value criteria. The community argued that the loss of intellectual capital and experienced workers in a very specialized field would be difficult to reconstitute.

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## COMMISSION FINDINGS

The Commission found there was a discrepancy in the number of positions identified to transfer from Rock Island Arsenal, IL. The entire TACOM-Rock Island organization with approximately 1,100 positions would be affected by this recommendation. Re-running COBRA to capture additional costs to account for DoD's personnel discrepancy resulted in increased moving costs and a \$15 million dollar increase in military construction for gaining facility Detroit Arsenal for this recommendation. However, even accounting for this cost increase, the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective.

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Finally, the Commission found that disestablishing and realigning the mission of the Cryptologic Systems Group at Lackland Air Force Base has a potential to damage national security, and constituted a substantial deviation. This section of the recommendation was therefore deleted by the Commission by amendment.

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## COMMISSION RECOMMENDATIONS

The Commission finds that the Secretary of Defense deviated substantially from final selection criteria 1, 4 and 5, as well as from the force-structure plan. Therefore, the Commission recommends the following: "XXXXX." The Commission finds that this change and the recommendation as amended are consistent with the final selection criteria and force-structure plan. The full text of this and all Commission recommendations can be found in Appendix Q.

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## SUPPLY, STORAGE, AND DISTRIBUTION MANAGEMENT RECONFIGURATION

### RECOMMENDATION # 177

ONE-TIME COST: \$192.7 M  
ANNUAL RECURRING COSTS/(SAVINGS): (\$203.21 M)  
20-YEAR NET PRESENT VALUE: (\$2,925.82 M)  
PAYBACK PERIOD: IMMEDIATE

### SECRETARY OF DEFENSE RECOMMENDATION

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Realign Defense Supply Center Columbus, OH, by disestablishing the Defense Distribution Depot Columbus, OH. Relocate the storage and distribution functions and associated inventories to the Defense Distribution Depot Susquehanna, PA, hereby designated the Susquehanna Strategic Distribution Platform.

Realign Tobyhanna Army Depot, PA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot Tobyhanna, PA, with all other supply, storage, and distribution functions and inventories that exist at Tobyhanna Army Depot to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Tobyhanna Army Depot, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Susquehanna Strategic Distribution Platform.

Realign Naval Station Norfolk, VA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot Norfolk, VA, with all other supply, storage, and distribution functions and inventories that exist at Norfolk Naval Base and at Norfolk Naval Shipyard to support shipyard operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Norfolk Naval Shipyard operations, maintenance and production, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Susquehanna Strategic Distribution Platform.

Realign Defense Supply Center Richmond, VA, by relocating the storage and distribution functions and associated inventories of the Defense Distribution Depot Richmond, VA, to the Susquehanna Strategic Distribution Platform. Retain the minimum necessary storage and distribution functions and associated inventories at Defense Distribution Depot Richmond, VA, to serve as a wholesale Forward Distribution Point.

Realign Marine Corps Air Station, Cherry Point, NC by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Cherry Point, NC, with all other supply, storage, and distribution functions and inventories that exist at Naval Aviation Depot Cherry Point, NC, to support depot operations, maintenance and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Naval Air Depot Cherry Point, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Defense Distribution Depot Warner Robins, GA, hereby designated the Warner Robins Strategic Distribution Platform.

Realign Robins Air Force Base, GA, by consolidating the supply, storage, and distribution functions and associated inventories supporting depot operations, maintenance, and production at the Warner Robins Air Logistics Center with the supply, storage, and distribution functions at the Warner Robins Strategic Distribution Platform.

Realign Marine Corps Logistics Base, Albany, GA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot Albany, GA, with all other supply, storage, and distribution functions and inventories that exist at the Maintenance Center Albany, GA, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support the Maintenance Center Albany, GA, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Warner Robins Strategic Distribution Platform.

Realign Naval Air Station Jacksonville, FL, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Jacksonville, FL, with all other supply, storage, and distribution functions

and inventories that exist at the Naval Aviation Depot, Jacksonville, FL, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support the Naval Aviation Depot, Jacksonville, FL, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Warner Robins Strategic Distribution Platform.

Realign Anniston Army Depot, AL, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot Anniston, AL, with all other supply, storage, and distribution functions and inventories that exist at Anniston Army Depot, AL, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Anniston Army Depot, AL, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Warner Robins Strategic Distribution Platform.

Realign Corpus Christi Army Depot, TX, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Corpus Christi, TX, with all other supply, storage, and distribution functions and inventories that exist at Corpus Christi Army Depot, TX, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Corpus Christi Army Depot, TX, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Defense Distribution Depot Oklahoma City, hereby designated the Oklahoma City Strategic Distribution Platform.

Realign Tinker AFB, OK, by consolidating the supply, storage, and distribution functions and associated inventories supporting depot operations, maintenance, and production at the Air Logistics Center, Oklahoma City, OK, with the supply, storage, and distribution functions and inventories at the Oklahoma City Strategic Distribution Platform.

Realign Hill AFB, UT, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Hill, UT, with all other supply, storage, and distribution functions and inventories that exist at the Ogden Air Logistics Center, UT, to support depot operations, maintenance, and production. Retain the necessary supply, storage, and distribution functions and inventories required to support the Ogden Air Logistics Center, UT, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the Defense Distribution Depot, San Joaquin, CA, hereby designated the San Joaquin Strategic Distribution Platform.

Realign Naval Station Bremerton, WA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Puget Sound, WA, with all other supply, storage and distribution functions and inventories that exist at Puget Sound Naval Shipyard, WA, to support shipyard operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Puget Sound Naval Shipyard, WA, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the San Joaquin Strategic Distribution Platform.

Realign Naval Station, San Diego, CA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, San Diego, CA, with all other supply, storage and distribution functions and inventories that exist at Naval Aviation Depot, North Island, CA, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Naval Aviation Depot, North Island, CA, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the San Joaquin Strategic Distribution Platform.

Realign Marine Corps Logistics Base, Barstow, CA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot Barstow CA, with all other supply, storage, and distribution functions and inventories that exist at the Maintenance Center Barstow, CA, to support depot operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories at Defense Distribution Depot Barstow, CA, that are required to support the Maintenance Center Barstow, CA, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the San Joaquin Strategic Distribution Platform.

## **SECRETARY OF DEFENSE JUSTIFICATION**

This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to operational joint and expeditionary forces. It reconfigures the Department's wholesale storage and distribution infrastructure to improve support to the future force, whether home-based or deployed. It transforms existing logistics processes by creating four

CONUS support regions, with each having one Strategic Distribution Platform and multiple Forward Distribution Points. Each Strategic Distribution Platform will be equipped with state-of-the-art consolidation, containerization and palletization capabilities, and the entire structure will provide for in-transit cargo visibility and realtime accountability. Distribution Depots, no longer needed for regional supply, will be realigned as Forward Distribution Points and will provide dedicated receiving, storing, and issuing functions, solely in support of on-base industrial customers such as maintenance depots, shipyards and air logistics centers. Forward Distribution Points will consolidate all supply and storage functions supporting industrial activities, to include those internal to depots and shipyards, and those at any intermediate level that may exist. This consolidation eliminates unnecessary redundancies and duplication, and streamlines supply and storage processes.

In addition to the actions in this recommendation, the Department is abolishing the Defense Distribution Depot at Red River Army Depot. This action is included as part of a recommendation to close the Red River Army Depot installation. The recommendation to fully close the installation achieves the objective of disestablishing the Defense Distribution Depot and is consistent with the intent of this recommendation.

## **COMMUNITY CONCERNS**

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There were no formal expressions from the community.

## **COMMISSION FINDINGS**

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The Commission found no reason to disagree with the recommendation of the Secretary of Defense.

## **COMMISSION RECOMMENDATIONS**

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The Commission finds the Secretary's recommendation consistent with the final selection criteria and force structure plan. Therefore, the Commission approves the recommendation of the Secretary.

|                       |                                    |
|-----------------------|------------------------------------|
| MG William M. Lenaers | Commanding General U.S. Army TACOM |
| Robert Graves         | USAG-M                             |
| Nancy White           | Board of Commissioners             |
| Thomas Mathes         | TARDEC                             |
| Vicki Selva           | Senator Carl Levin                 |
| Michael Kuiken        | Senator Carl Levin                 |
| Dan Mehney            | TACOM                              |
| Grace Bochenek        | PEO CS/CSS                         |
| COL Don Kotchman      | PEO GCS                            |
| E. S. Bacon           | TACOM                              |
| Judy Hartwell         | Rep Sandy Levin                    |
| David Carter          | TACOM ILSC                         |
| Donna Westby          | TACOM BRAC Office                  |
| Luci Nickels          | TACOM ILSC-RI                      |
| Darryl Blackburn      | TACOM ILSC                         |
| Ronda Jones           | TACOM BRAC Office                  |
| Jack Dugan            | Deputy to the Commander            |
| Curtis Smith          | TACOM BRAC Office                  |

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

## BASE SUMMARY SHEET

### Detroit Arsenal, MI

#### INSTALLATION MISSION:

TACOM, the U.S. Army's Tank-automotive and Armaments Command, headquartered in Warren, Michigan, in partnership with the Army's Program Executive Offices, is one of the Army's largest weapon systems research, development, and sustainment organizations. TACOM mission, serving the world over, provides and sustains mobility, lethality, and survivability for soldiers, other services, and our Allies through ground combat, automotive, marine and armaments technologies.

#### RECOMMENDATIONS AND JUSTIFICATIONS:

##### **S&S - 5**

**Recommendation:** Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

**Justification:** This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost.

It centralizes management of tires; packaged petroleum, oils, and lubricants; and compressed gases and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$6.4M. The net of all costs and savings to the Department during the implementation period is a savings of \$333.6M. Annual recurring savings to the Department after implementation are \$43.7M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$735.3M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 period, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence  | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|--|-----------------------|-------------------------|----------------------|-------------------------------|
| Harrisburg-Carlisle, PA, Metropolitan Statistical Area                 | 16                    | 15                      | 31                   | Less than 0.1                 |
| Richmond, VA, Metropolitan Statistical Area                            | 32                    | 25                      | 57                   | Less than 0.1                 |
| Bremerton-Silverdale, WA, Metropolitan Statistical Area                | 1                     | 1                       | 2                    | Less than 0.1                 |
| Virginia Beach-Norfolk-Newport News, VA, Metropolitan Statistical Area | 7                     | 10                      | 17                   | Less than 0.1                 |
| Oklahoma City, OK, Metropolitan Statistical Area                       | 1                     | 1                       | 2                    | Less than 0.1                 |
| Stockton, CA, Metropolitan Statistical Area                            | 31                    | 20                      | 51                   | Less than 0.1                 |
| Honolulu, HI Metropolitan Statistical Area                             | 1                     | 1                       | 2                    | Less than 0.1                 |



| <b>Region of Influence</b>                          | <b>Direct Job Reductions</b> | <b>Indirect Job Reductions</b> | <b>Total Job Reductions</b> | <b>% of Economic Area Employment</b> |
|---|------------------------------|--------------------------------|-----------------------------|--------------------------------------|
| Anniston-Oxford, AL, Metropolitan Statistical Area  | 1                            | 1                              | 2                           | Less than 0.1                        |
| Detroit-Livonia-Dearborn, MI, Metropolitan Division | 30                           | 19                             | 49                          | Less than 0.1                        |

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation will require spending approximately \$0.2M for waste management and environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

#### **S&S - 7**

**Recommendation:** Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

**Justification:** The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

This recommendation also allows for the relocation of the remaining Army ICP functions at Fort Huachuca (integrated materiel management, user, and related support functions) to be collocated with its respective Life Cycle Management Command.

This recommendation relocates Air Force ICP functions from Lackland AFB to Robins AFB to provide for the continuation of secure facilities required by the Lackland ICP.

In addition while this recommendation incorporates most of the actions required to complete the transfer of management to DLA, one element is captured in the closure recommendation associated Fort Monmouth, NJ, as noted below:

The realignment of Fort Monmouth, NJ, which relocates the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishes them as Defense Logistics Agency Inventory Control Point functions; relocates the procurement management and related support functions for Depot Level Reparables to Aberdeen Proving Ground, MD, and designates them as Defense Supply Center, Columbus, OH, Inventory Control Point functions; and relocates the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD, has been incorporated into the closure of Fort Monmouth, NJ.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$127.0M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$369.8M. Annual recurring savings to the Department after implementation are \$159.3M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$1,889.6M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 period, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence                                     | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|---|-----------------------|-------------------------|----------------------|-------------------------------|
| Sierra Vista-Douglas, AZ, Metropolitan Statistical Area | 212                   | 159                     | 371                  | 0.72                          |
| Cambridge-Newton-Framingham, MA, Metropolitan           | 18                    | 12                      | 30                   | Less than 0.1                 |
| San Antonio, TX, Metropolitan Statistical Area          | 293                   | 302                     | 595                  | Less than 0.1                 |

| <b>Region of Influence</b>   | <b>Direct Job Reductions</b> | <b>Indirect Job Reductions</b> | <b>Total Job Reductions</b> | <b>% of Economic Area Employment</b> |
|--|------------------------------|--------------------------------|-----------------------------|--------------------------------------|
| Davenport-Moline-Rock Island, IA-IL, Metropolitan Statistical Area | 740                          | 647                            | 1,387                       | 0.61                                 |
| Albany, GA, Metropolitan Statistical Area                          | 7                            | 6                              | 13                          | Less than 0.1                        |
| Harrisburg-Carlisle, PA, Metropolitan Statistical Area             | 10                           | 9                              | 19                          | Less than 0.1                        |
| Huntsville, AL, Metropolitan Statistical Area                      | 71                           | 55                             | 126                         | Less than 0.1                        |
| Ogden-Clearfield, UT, Metropolitan Statistical Area                | 47                           | 46                             | 93                          | Less than 0.1                        |
| Oklahoma City, OK, Metropolitan Statistical Area                   | 38                           | 48                             | 86                          | Less than 0.1                        |

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation will impact air quality at Aberdeen. Added operations will require New Source Review permitting and Air Conformity Analysis. Potential impacts to cultural resources may occur at Aberdeen as a result of increased times delays and negotiated restrictions, due to tribal government interest, and the fact that resources must be evaluated on a case-by-case basis. Eighteen historic properties are identified at Detroit Arsenal to date, but no restrictions to mission reported. Potential impacts may occur to historic resources at Detroit Arsenal, since resource must be valued on a case-by-case basis, thereby causing increased delays and costs. Additional operations may impact cultural resources and sensitive resource areas at Robins, which may impact operations. Noise contours at Robins may need to be reevaluated due to the change in mission. Additional operations at Aberdeen may further impact threatened/endangered species leading to additional restrictions on training or operations. Modification of on-installation treatment works may be necessary at Robins to accommodate the change in mission. Significant mitigation measures to limit releases may be required at Aberdeen and Detroit Arsenal to reduce impacts to water quality and achieve US EPA water quality standards. A wetlands survey may be needed at Detroit Arsenal. This recommendation has no impact on dredging; marine mammals, resources, or sanctuaries; or wetlands.

This recommendation will require spending approximately \$0.8M for environmental compliance activities. These costs were included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation. reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

#### ***Tech -7***

**Recommendation:** Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center. Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.

**Justification:** This recommendation consolidates those USMC and Army facilities that are primarily focused on ground vehicle activities in development and acquisition (D&A) at Detroit Arsenal in Warren, MI, to increase joint activity in ground vehicle development & acquisition. The D&A being consolidated is centered on manned and unmanned ground vehicle program management. In Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF), effectiveness in combat depends heavily on "jointness," or how well the different branches of our military can communicate and coordinate their efforts on the battlefield. This collection of D&A expertise will not only foster a healthy mix of ideas, but will increase the ground vehicle community's ability to develop the kinds of capabilities that can position us for the future as well as adapt quickly to new challenges and to unexpected circumstances. The ability to adapt is critical where surprise and uncertainty are the defining characteristics of the new threats.

The Joint Center for Ground Vehicle D&A located at Detroit Arsenal will be the Department of Defense's premier facility for ground vehicle D&A. Detroit Arsenal is located in southeastern Michigan where the Research and Development headquarters reside for General Motors, Ford, Chrysler, General Dynamics Land Systems, Toyota-North America, Nissan-North America, Hino, Hyundai, Suzuki, Visteon, Delphi, Johnson Controls, Dana, and many others. The synergies gained from having a critical mass located in southeastern Michigan, and being able to leverage the world's intellectual capital for automotive/ground vehicle Research and Development & Acquisition, will ensure the Department is prepared to meet the future demands.

The end state of this recommendation is to consolidate Department of Defense expertise in Ground Vehicle D&A activities at Detroit Arsenal. It promotes jointness, enables technical synergy, and positions the Department of Defense to exploit a center-of-mass of scientific, technical, and acquisition expertise with the personnel involved in ground vehicle Research, Development & Acquisition that currently resides at Detroit Arsenal.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$3.8M. The net of all costs and savings to the Department during the implementation period is a cost of \$1.9M. Annual recurring savings to the Department after implementation are \$1.9M with a payback expected in 2 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$17.1M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 56 jobs (32 direct jobs and 24 indirect jobs) over the 2006-2011 period in the Washington-Arlington-Alexandria, DC VA-MD-WV Metropolitan Division, which is less than 0.1 percent of economic area employment.

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 135 jobs (77 direct jobs and 58 indirect jobs) over the 2006-2011 period in the Huntsville, AL, Metropolitan Statistical Area, which is less than 0.1 percent of economic area employment.

The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation will require spending approximately \$0.1M for National Environmental Policy Act documentation at the receiving installation. This cost was included in the payback calculation. This recommendation does not otherwise impact the cost of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

### ***Tech -13***

**Recommendation:** Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.

**Justification:** This recommendation positions technical sites for jointness through co-location with functions at the receiving locations. It also increases efficiency by consolidating program management of Sea Vehicle Development and Acquisition (D&A) from three sites to two principal sites; the Naval Sea Systems Command (NAVSEASYS COM) at the Washington Navy Yard (WNY), DC, and the Naval Surface Warfare Center (NSWC) Carderock Division, Bethesda, MD.

The consolidation and co-location leverages existing concentration of research, design and development, and acquisition support capabilities residing within the US Navy Headquarters and Warfare Center RD&A infrastructure. Program management for D&A will be at the Naval Sea Systems Command, Washington Navy Yard. In support of joint and transformational initiatives, this recommendation relocates management and direction of Theater Support Vessels (TSV) and other Sea Vehicle/Watercraft programs for US Army to the Naval Sea Systems Command, Washington Navy Yard. Consolidation of all program management of Sea Vehicle Programs at the Naval Sea Systems Command, Washington Navy Yard co-locates these functions and aligns with related program offices supporting Sea Vehicle Weapons and Combat systems, Hull Mechanical and Electrical, C4I integration and related sea vehicle equipment and support functions. This also places it near the principal technical direction and development agent for sea vehicles located at Naval Surface Warfare Center Carderock Division in Bethesda, MD. This recommendation is consistent with the existing partnership collaboration between the USA and the USN on Theater Support Vessels as reflected in a Memorandum of Understanding between the US Army Program Executive Office (PEO) for Combat Support and Combat Service Support (PEO CS & CSS) and the US Navy PEO for Ships Systems.

The recommendation will enhance synergy by consolidating Sea Vehicle functions to major sites, preserve healthy competition, leverage existing infrastructure, minimize environmental impact, and effect reasonable homeland security risk dispersal. The recommendation will increase efficiency by making a robust acquisition organization available to all DoD Sea Vehicle and watercraft program requirements and will increase efficiency by reducing overall manpower requirements.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$1.5M. The net of all costs and savings to the Department during the implementation period is a cost of \$0.1M. Annual recurring savings to the Department after implementation are \$0.2M with a payback expected in 7 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$2.0M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 57 jobs (36 direct jobs and 21 indirect jobs) over the 2006-2011 period in the Detroit-Livonia-Dearborn, MI, Metropolitan Division, which is less than 0.1 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the community's infrastructure to support missions, forces, and personnel.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation does not impact the costs of environmental restoration, waste management, and environmental compliance activities.



# **DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

## **BASE SUMMARY SHEET**

### **Detroit Arsenal, MI**

#### **INSTALLATION MISSION:**

TACOM, the U.S. Army's Tank-automotive and Armaments Command, headquartered in Warren, Michigan, in partnership with the Army's Program Executive Offices, is one of the Army's largest weapon systems research, development, and sustainment organizations. TACOM mission, serving the world over, provides and sustains mobility, lethality, and survivability for soldiers, other services, and our Allies through ground combat, automotive, marine and armaments technologies.

#### **RECOMMENDATIONS AND JUSTIFICATIONS:**

##### **S&S - 5**

**Recommendation:** Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

**Justification:** This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost.

It centralizes management of tires; packaged petroleum, oils, and lubricants; and compressed gases and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$6.4M. The net of all costs and savings to the Department during the implementation period is a savings of \$333.6M. Annual recurring savings to the Department after implementation are \$43.7M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$735.3M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 period, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence  | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|--|-----------------------|-------------------------|----------------------|-------------------------------|
| Harrisburg-Carlisle, PA, Metropolitan Statistical Area                 | 16                    | 15                      | 31                   | Less than 0.1                 |
| Richmond, VA, Metropolitan Statistical Area                            | 32                    | 25                      | 57                   | Less than 0.1                 |
| Bremerton-Silverdale, WA, Metropolitan Statistical Area                | 1                     | 1                       | 2                    | Less than 0.1                 |
| Virginia Beach-Norfolk-Newport News, VA, Metropolitan Statistical Area | 7                     | 10                      | 17                   | Less than 0.1                 |
| Oklahoma City, OK, Metropolitan Statistical Area                       | 1                     | 1                       | 2                    | Less than 0.1                 |
| Stockton, CA, Metropolitan Statistical Area                            | 31                    | 20                      | 51                   | Less than 0.1                 |
| Honolulu, HI Metropolitan Statistical Area                             | 1                     | 1                       | 2                    | Less than 0.1                 |

| <b>Region of Influence</b>                          | <b>Direct Job Reductions</b> | <b>Indirect Job Reductions</b> | <b>Total Job Reductions</b> | <b>% of Economic Area Employment</b> |
|---|------------------------------|--------------------------------|-----------------------------|--------------------------------------|
| Anniston-Oxford, AL, Metropolitan Statistical Area  | 1                            | 1                              | 2                           | Less than 0.1                        |
| Detroit-Livonia-Dearborn, MI, Metropolitan Division | 30                           | 19                             | 49                          | Less than 0.1                        |

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation will require spending approximately \$0.2M for waste management and environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

#### **S&S - 7**

**Recommendation:** Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Repairables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

**Justification:** The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

This recommendation also allows for the relocation of the remaining Army ICP functions at Fort Huachuca (integrated materiel management, user, and related support functions) to be collocated with its respective Life Cycle Management Command.

This recommendation relocates Air Force ICP functions from Lackland AFB to Robins AFB to provide for the continuation of secure facilities required by the Lackland ICP.

In addition while this recommendation incorporates most of the actions required to complete the transfer of management to DLA, one element is captured in the closure recommendation associated Fort Monmouth, NJ, as noted below:

The realignment of Fort Monmouth, NJ, which relocates the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishes them as Defense Logistics Agency Inventory Control Point functions; relocates the procurement management and related support functions for Depot Level Reparables to Aberdeen Proving Ground, MD, and designates them as Defense Supply Center, Columbus, OH, Inventory Control Point functions; and relocates the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD, has been incorporated into the closure of Fort Monmouth, NJ.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$127.0M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$369.8M. Annual recurring savings to the Department after implementation are \$159.3M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$1,889.6M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 period, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence                                     | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|---|-----------------------|-------------------------|----------------------|-------------------------------|
| Sierra Vista-Douglas, AZ, Metropolitan Statistical Area | 212                   | 159                     | 371                  | 0.72                          |
| Cambridge-Newton-Framingham, MA, Metropolitan           | 18                    | 12                      | 30                   | Less than 0.1                 |
| San Antonio, TX, Metropolitan Statistical Area          | 293                   | 302                     | 595                  | Less than 0.1                 |

| <b>Region of Influence</b>   | <b>Direct Job Reductions</b> | <b>Indirect Job Reductions</b> | <b>Total Job Reductions</b> | <b>% of Economic Area Employment</b> |
|--|------------------------------|--------------------------------|-----------------------------|--------------------------------------|
| Davenport-Moline-Rock Island, IA-IL, Metropolitan Statistical Area | 740                          | 647                            | 1,387                       | 0.61                                 |
| Albany, GA, Metropolitan Statistical Area                          | 7                            | 6                              | 13                          | Less than 0.1                        |
| Harrisburg-Carlisle, PA, Metropolitan Statistical Area             | 10                           | 9                              | 19                          | Less than 0.1                        |
| Huntsville, AL, Metropolitan Statistical Area                      | 71                           | 55                             | 126                         | Less than 0.1                        |
| Ogden-Clearfield, UT, Metropolitan Statistical Area                | 47                           | 46                             | 93                          | Less than 0.1                        |
| Oklahoma City, OK, Metropolitan Statistical Area                   | 38                           | 48                             | 86                          | Less than 0.1                        |

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation will impact air quality at Aberdeen. Added operations will require New Source Review permitting and Air Conformity Analysis. Potential impacts to cultural resources may occur at Aberdeen as a result of increased times delays and negotiated restrictions, due to tribal government interest, and the fact that resources must be evaluated on a case-by-case basis. Eighteen historic properties are identified at Detroit Arsenal to date, but no restrictions to mission reported. Potential impacts may occur to historic resources at Detroit Arsenal, since resource must be valued on a case-by-case basis, thereby causing increased delays and costs. Additional operations may impact cultural resources and sensitive resource areas at Robins, which may impact operations. Noise contours at Robins may need to be reevaluated due to the change in mission. Additional operations at Aberdeen may further impact threatened/endangered species leading to additional restrictions on training or operations. Modification of on-installation treatment works may be necessary at Robins to accommodate the change in mission. Significant mitigation measures to limit releases may be required at Aberdeen and Detroit Arsenal to reduce impacts to water quality and achieve US EPA water quality standards. A wetlands survey may be needed at Detroit Arsenal. This recommendation has no impact on dredging; marine mammals, resources, or sanctuaries; or wetlands.

This recommendation will require spending approximately \$0.8M for environmental compliance activities. These costs were included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation. reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Reparables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

#### ***Tech -7***

**Recommendation:** Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center. Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.

**Justification:** This recommendation consolidates those USMC and Army facilities that are primarily focused on ground vehicle activities in development and acquisition (D&A) at Detroit Arsenal in Warren, MI, to increase joint activity in ground vehicle development & acquisition. The D&A being consolidated is centered on manned and unmanned ground vehicle program management. In Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF), effectiveness in combat depends heavily on "jointness," or how well the different branches of our military can communicate and coordinate their efforts on the battlefield. This collection of D&A expertise will not only foster a healthy mix of ideas, but will increase the ground vehicle community's ability to develop the kinds of capabilities that can position us for the future as well as adapt quickly to new challenges and to unexpected circumstances. The ability to adapt is critical where surprise and uncertainty are the defining characteristics of the new threats.

The Joint Center for Ground Vehicle D&A located at Detroit Arsenal will be the Department of Defense's premier facility for ground vehicle D&A. Detroit Arsenal is located in southeastern Michigan where the Research and Development headquarters reside for General Motors, Ford, Chrysler, General Dynamics Land Systems, Toyota-North America, Nissan-North America, Hino, Hyundai, Suzuki, Visteon, Delphi, Johnson Controls, Dana, and many others. The synergies gained from having a critical mass located in southeastern Michigan, and being able to leverage the world's intellectual capital for automotive/ground vehicle Research and Development & Acquisition, will ensure the Department is prepared to meet the future demands.

The end state of this recommendation is to consolidate Department of Defense expertise in Ground Vehicle D&A activities at Detroit Arsenal. It promotes jointness, enables technical synergy, and positions the Department of Defense to exploit a center-of-mass of scientific, technical, and acquisition expertise with the personnel involved in ground vehicle Research, Development & Acquisition that currently resides at Detroit Arsenal.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$3.8M. The net of all costs and savings to the Department during the implementation period is a cost of \$1.9M. Annual recurring savings to the Department after implementation are \$1.9M with a payback expected in 2 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$17.1M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 56 jobs (32 direct jobs and 24 indirect jobs) over the 2006-2011 period in the Washington-Arlington-Alexandria, DC VA-MD-WV Metropolitan Division, which is less than 0.1 percent of economic area employment.

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 135 jobs (77 direct jobs and 58 indirect jobs) over the 2006-2011 period in the Huntsville, AL, Metropolitan Statistical Area, which is less than 0.1 percent of economic area employment.

The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation will require spending approximately \$0.1M for National Environmental Policy Act documentation at the receiving installation. This cost was included in the payback calculation. This recommendation does not otherwise impact the cost of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.



### ***Tech -13***

**Recommendation:** Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.

**Justification:** This recommendation positions technical sites for jointness through co-location with functions at the receiving locations. It also increases efficiency by consolidating program management of Sea Vehicle Development and Acquisition (D&A) from three sites to two principal sites; the Naval Sea Systems Command (NAVSEASYS COM) at the Washington Navy Yard (WNY), DC, and the Naval Surface Warfare Center (NSWC) Carderock Division, Bethesda, MD.

The consolidation and co-location leverages existing concentration of research, design and development, and acquisition support capabilities residing within the US Navy Headquarters and Warfare Center RD&A infrastructure. Program management for D&A will be at the Naval Sea Systems Command, Washington Navy Yard. In support of joint and transformational initiatives, this recommendation relocates management and direction of Theater Support Vessels (TSV) and other Sea Vehicle/Watercraft programs for US Army to the Naval Sea Systems Command, Washington Navy Yard. Consolidation of all program management of Sea Vehicle Programs at the Naval Sea Systems Command, Washington Navy Yard co-locates these functions and aligns with related program offices supporting Sea Vehicle Weapons and Combat systems, Hull Mechanical and Electrical, C4I integration and related sea vehicle equipment and support functions. This also places it near the principal technical direction and development agent for sea vehicles located at Naval Surface Warfare Center Carderock Division in Bethesda, MD. This recommendation is consistent with the existing partnership collaboration between the USA and the USN on Theater Support Vessels as reflected in a Memorandum of Understanding between the US Army Program Executive Office (PEO) for Combat Support and Combat Service Support (PEO CS & CSS) and the US Navy PEO for Ships Systems.

The recommendation will enhance synergy by consolidating Sea Vehicle functions to major sites, preserve healthy competition, leverage existing infrastructure, minimize environmental impact, and effect reasonable homeland security risk dispersal. The recommendation will increase efficiency by making a robust acquisition organization available to all DoD Sea Vehicle and watercraft program requirements and will increase efficiency by reducing overall manpower requirements.

**Payback:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$1.5M. The net of all costs and savings to the Department during the implementation period is a cost of \$0.1M. Annual recurring savings to the Department after implementation are \$0.2M with a payback expected in 7 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$2.0M.

**Economic Impact on Communities:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 57 jobs (36 direct jobs and 21 indirect jobs) over the 2006-2011 period in the Detroit-Livonia-Dearborn, MI, Metropolitan Division, which is less than 0.1 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

**Community Infrastructure Assessment:** A review of community attributes indicates no issues regarding the ability of the community's infrastructure to support missions, forces, and personnel.

**Environmental Impact:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; threatened and endangered species or critical habitat; waste management; water resources; or wetlands. This recommendation does not impact the costs of environmental restoration, waste management, and environmental compliance activities.

# *Commissioner's Base Visit Book*



**DETROIT ARSENAL, MI**  
**Recommendations**

*Commissioner Samuel K. Skinner*  
July 29, 2005

**COMMODITY MANAGEMENT PRIVATIZATION**

**S&S - 5**

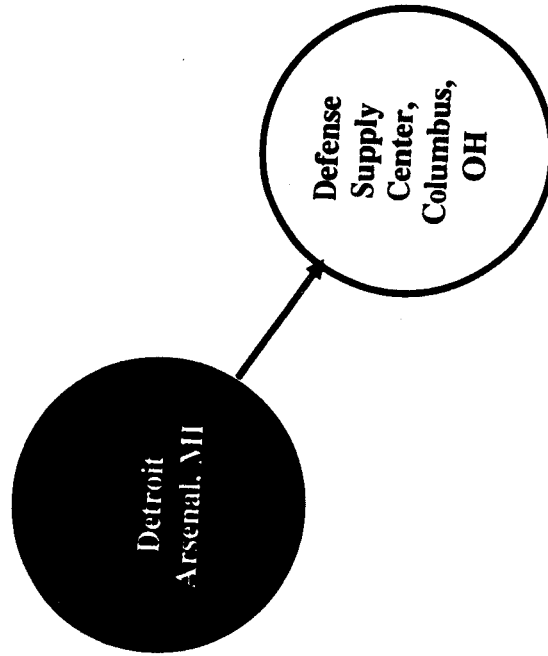
**DETROIT ARSENAL, MI**

**REALIGN**

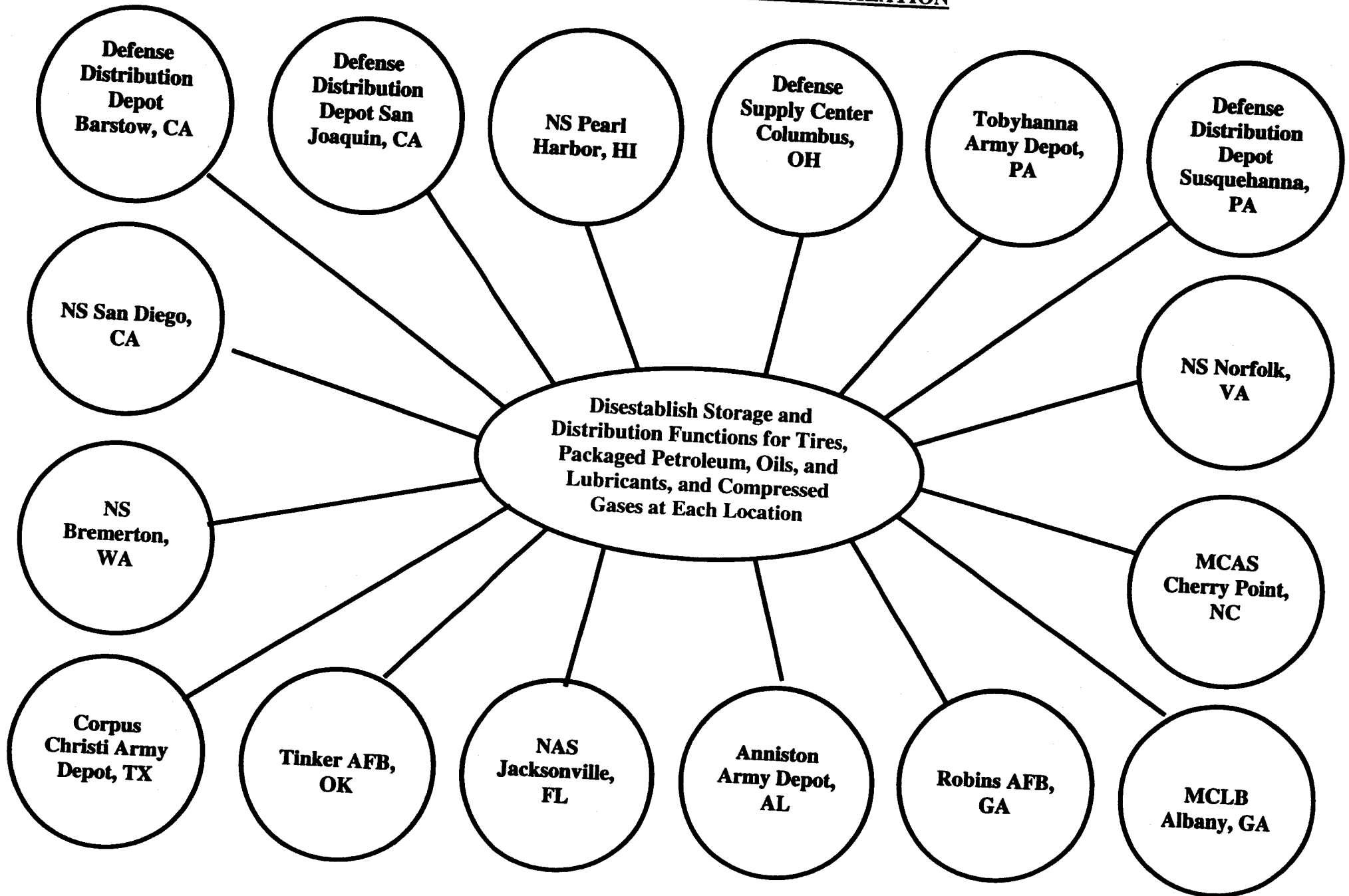
| Out |      | In  |     | Net Gain/(Loss) |      | Net Mission Contractor | Total Direct |
|-----|------|-----|-----|-----------------|------|------------------------|--------------|
| Mil | Civ  | Mil | Civ | Mil             | Civ  |                        |              |
| 0   | (30) | 0   | 0   | 0               | (30) | 0                      | (30)         |

**Recommendation:** Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

**COMMODITY MANAGEMENT PRIVATIZATION**



COMMODITY MANAGEMENT PRIVATIZATION



**DRAFT**  
**BASE VISIT REPORT**  
**Detroit Arsenal, MI**  
**29 JULY 2005**

**LEAD COMMISSIONER:**

Samuel K. Skinner

**ACCOMPANYING COMMISSIONER:**

None

**COMMISSION STAFF:**

Valerie Mills (JC-S)

**LIST OF ATTENDEES:**

|                       |                              |
|-----------------------|------------------------------|
| MG William M. Lenaers | Commanding General U.S. Army |
| Robert Graves         | TACOM                        |
| Nancy White           | USAG-M                       |
| Thomas Mathes         | Board of Commissioners       |
| Vicki Selva           | TARDEC                       |
| Michael Kuiken        | Senator Carl Levin           |
| Dan Mehney            | Senator Carl Levin           |
| Grace Bochenek        | TACOM                        |
| COL Don Kotchman      | PEO CS/CSS                   |
| E. S. Bacon           | PEO GCS                      |
| Judy Hartwell         | TACOM                        |
| David Carter          | Rep Sandy Levin              |
| Donna Westby          | TACOM ILSC                   |
| Luci Nickels          | TACOM BRAC Office            |
| Darryl Blackburn      | TACOM ILSC-RI                |
| Ronda Jones           | TACOM ILSC                   |
| Jack Dugan            | TACOM BRAC Office            |
| Curtis Smith          | Deputy to the Commander      |
|                       | TACOM BRAC Office            |

### **BASE'S PRESENT MISSION:**

TACOM, the U.S. Army's Tank-automotive and Armaments Command, headquartered in Warren, Michigan, in partnership with the Army's Program Executive Offices, is one of the Army's largest weapon systems research, development, and sustainment organizations. TACOM mission, serving the world over, provides and sustains mobility, lethality, and survivability for soldiers, other services, and our Allies through ground combat, automotive, marine and armaments technologies.

### **SECRETARY OF DEFENSE RECOMMENDATION:**

#### ***S&S - 5***

Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

#### ***S&S - 7***

Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for Depot Level Repairables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

#### ***Tech -7***

Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center. Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.

#### ***Tech -13***

Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.



## **SECRETARY OF DEFENSE JUSTIFICATION:**

### **S&S - 5**

This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost. It centralizes management of tires; packaged petroleum, oils, and lubricants; and compressed gases and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.

#### **S&S - 7**

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

### ***Tech -7***

This recommendation consolidates those USMC and Army facilities that are primarily focused on ground vehicle activities in development and acquisition (D&A) at Detroit Arsenal in Warren, MI, to increase joint activity in ground vehicle development & acquisition. The D&A being consolidated is centered on manned and unmanned ground vehicle program management. In Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF), effectiveness in combat depends heavily on "jointness," or how well the different branches of our military can communicate and coordinate their efforts on the battlefield. This collection of D&A expertise will not only foster a healthy mix of ideas, but will increase the ground vehicle community's ability to develop the kinds of capabilities that can position us for the future as well as adapt quickly to new challenges and to unexpected circumstances. The ability to adapt is critical where surprise and uncertainty are the defining characteristics of the new threats.

The Joint Center for Ground Vehicle D&A located at Detroit Arsenal will be the Department of Defense's premier facility for ground vehicle D&A. Detroit Arsenal is located in southeastern Michigan where the Research and Development headquarters reside for General Motors, Ford, Chrysler, General Dynamics Land Systems, Toyota-North America, Nissan-North America, Hino, Hyundai, Suzuki, Visteon, Delphi, Johnson Controls, Dana, and many others. The synergies gained from having a critical mass located in southeastern Michigan, and being able to leverage the world's intellectual capital for automotive/ground vehicle Research and Development & Acquisition, will ensure the Department is prepared to meet the future demands.

The end state of this recommendation is to consolidate Department of Defense expertise in Ground Vehicle D&A activities at Detroit Arsenal. It promotes jointness, enables technical synergy, and positions the Department of Defense to exploit a center-of-mass of scientific, technical, and acquisition expertise with the personnel involved in ground vehicle Research, Development & Acquisition that currently resides at Detroit Arsenal.

### ***Tech -13***

This recommendation positions technical sites for jointness through co-location with functions at the receiving locations. It also increases efficiency by consolidating program management of Sea Vehicle Development and Acquisition (D&A) from three sites to two principal sites; the Naval Sea Systems Command (NAVSEASYS COM) at the Washington Navy Yard (WNY), DC, and the Naval Surface Warfare Center (NSWC) Carderock Division, Bethesda, MD.

The consolidation and co-location leverages existing concentration of research, design and development, and acquisition support capabilities residing within the US Navy Headquarters and Warfare Center RD&A infrastructure. Program management for D&A will be at the Naval Sea Systems Command, Washington Navy Yard. In support of joint and transformational initiatives, this recommendation relocates management and direction of Theater Support Vessels (TSV) and other Sea Vehicle/Watercraft programs for US Army to the Naval Sea Systems Command, Washington Navy Yard. Consolidation of all program management of Sea Vehicle Programs at the Naval Sea Systems Command, Washington Navy Yard co-locates these functions and aligns with related program offices supporting Sea Vehicle Weapons and Combat systems, Hull Mechanical and Electrical, C4I integration and related sea vehicle equipment and support functions. This also places it near the principal technical direction and development agent for sea vehicles located at Naval Surface Warfare Center Carderock Division in Bethesda, MD. This recommendation is consistent with the existing partnership collaboration between the USA and the USN on Theater Support Vessels as reflected in a Memorandum of Understanding between the US Army Program Executive Office (PEO) for Combat Support and Combat Service Support (PEO CS & CSS) and the US Navy PEO for Ships Systems.

The recommendation will enhance synergy by consolidating Sea Vehicle functions to major sites, preserve healthy competition, leverage existing infrastructure, minimize environmental impact, and effect reasonable homeland security risk dispersal. The recommendation will increase efficiency by making a robust acquisition organization available to all DoD Sea Vehicle and watercraft program requirements and will increase efficiency by reducing overall manpower requirements.

**MAIN FACILITIES REVIEWED:**

- Windshield Tour of Detroit Arsenal
- Propose site for Administrative Building and Parking

**KEY ISSUES IDENTIFIED:**

- Recommendation S&S-7
  - Detroit Arsenal is prepared to accommodate 1,100 additional positions instead of 740 identified in the recommendation by building two administrative offices and surface parking. Need to capture additional cost associated with additional positions using COBRA.

**INSTALLATION CONCERNS RAISED:**

The installation had no concerns with any of the recommendations.

**COMMUNITY CONCERNS RAISED:**

No concerns or issues raised by the community.

**REQUESTS FOR STAFF AS A RESULT OF VISIT:**

| TIME      | EVENT                              | LOCATION             | POC                                    | ACTION             |
|-----------|------------------------------------|----------------------|--|--------------------|
| 29-Jul    | Chairman arrives                   | Detroit Arsenal, MI  | Elliot Hall                            | Meet               |
| 0820-0915 | En route                           | Detroit Arsenal, MI  | Elliot Hall                            | En route           |
| 0915-0920 | Gate #38 Meet Commissioner         | Detroit Arsenal, MI  | Valerie Mills Analyst / LTC Austin     | Meet               |
| 0920-0925 | Walk to 2nd fl conference room     | Detroit Arsenal, MI  | Valerie Mills Analyst / LTC Austin     | En route           |
| 0930-0945 | Welcome                            | Detroit Arsenal, MI  | MG William M. Lenaers                  | Greet Commissioner |
| 0945-1100 | TACOM LCMC Overview                | Detroit Arsenal, MI  | Mr. Jack Dugan Deputy to the Commander | Brief Commissioner |
|           | USAG-M Detroit Arsenal Overview    | Detroit Arsenal, MI  | LTC Austin                             | Brief Commissioner |
| 1100-1130 | Windshield Tour of Detroit Arsenal | Detroit Arsenal, MI  | LTC Austin                             | Touring facilities |
| 1130      | Commissioner departs               | Detroit Arsenal, MI  | Valerie Mills Analyst                  |                    |
| 1130-1150 | En route to Selfridge (airport)    | Selfridge, MI        | Valerie Mills Analyst                  |                    |
| 1200-1245 | En route to Battle Creek           | Battle Creek ANG, MI |  |                    |

**CONSOLIDATE GROUND VEHICLE DEVELOPMENT & ACQUISITION IN A JOINT CENTER**

**Tech - 7**

**REDSTONE ARSENAL, AL**

**REALIGN**

| Out |      | In  |     | Net Gain/(Loss) |      | Net Mission Contractor | Total Direct |
|-----|------|-----|-----|-----------------|------|------------------------|--------------|
| Mil | Civ  | Mil | Civ | Mil             | Civ  |                        |              |
| (4) | (73) | 0   | 0   | (4)             | (73) | 0                      | (77)         |

**USMC DRPM AAA FACILITIES, WOODBRIDGE, VA**

**REALIGN**

| Out |      | In  |     | Net Gain/(Loss) |      | Net Mission Contractor | Total Direct |
|-----|------|-----|-----|-----------------|------|------------------------|--------------|
| Mil | Civ  | Mil | Civ | Mil             | Civ  |                        |              |
| 0   | (32) | 0   | 0   | 0               | (32) | 0                      | (32)         |

**Recommendation:** Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center.

**Recommendation:** Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.



**CONSOLIDATE SEA VEHICLE DEVELOPMENT & ACQUISITION**

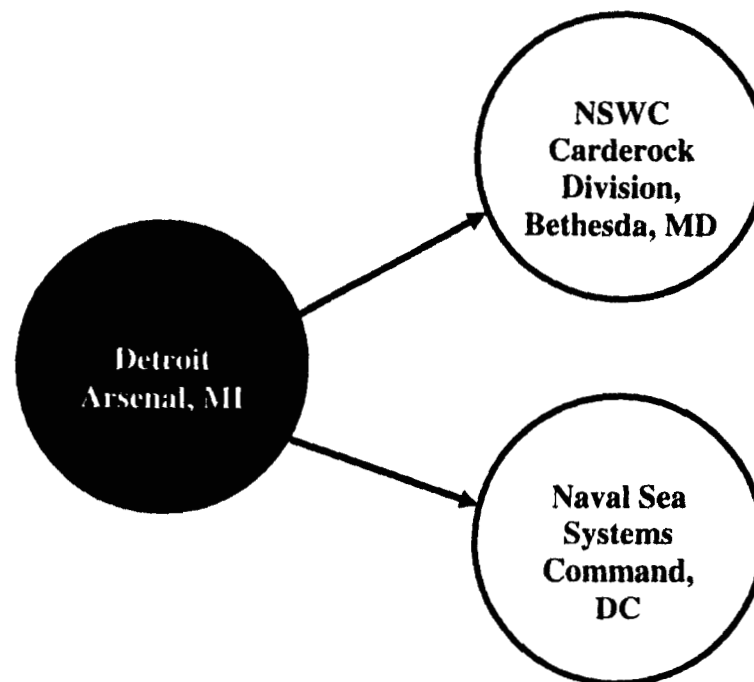
**Tech - 13**

**DETROIT ARSENAL, MI**

**REALIGN**

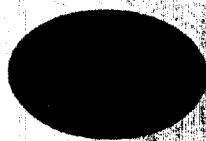
| Out |      | In  |     | Net Gain/(Loss) |      | Net Mission Contractor | Total Direct |
|-----|------|-----|-----|-----------------|------|------------------------|--------------|
| Mil | Civ  | Mil | Civ | Mil             | Civ  |                        |              |
| (4) | (31) | 0   | 0   | (4)             | (31) | 0                      | (35)         |

**Recommendation:** Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.





# KEY



Losing Installation



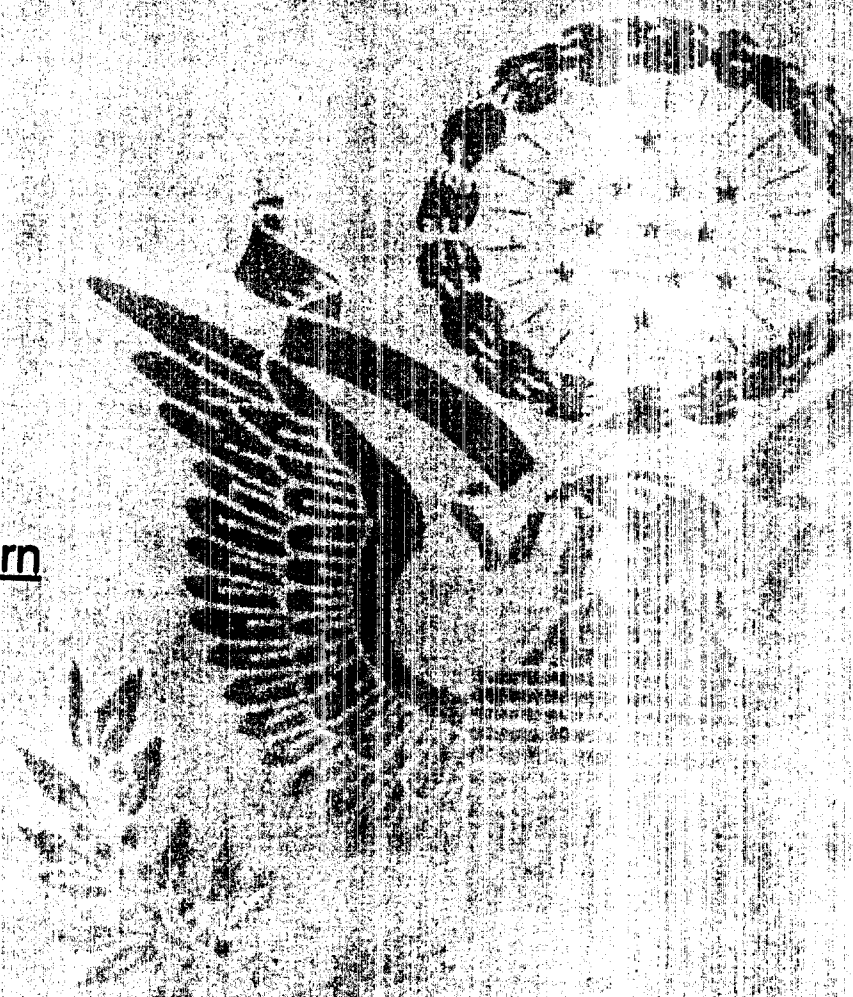
Gaining Installation



Personnel Movement



Relevant Criteria Concern



EXIT

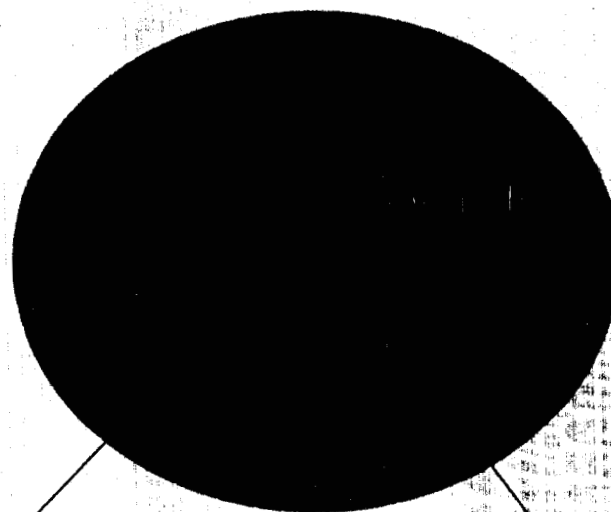
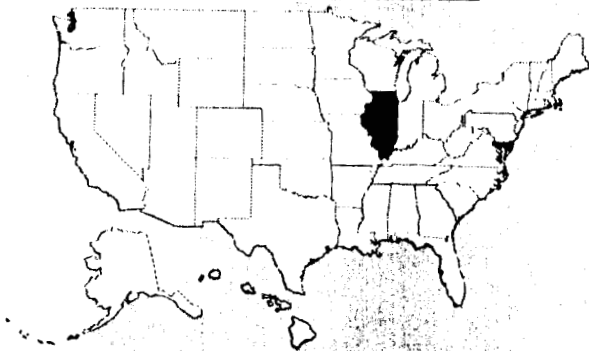




# DoD Recommendation Ind-7

## Rock Island Arsenal, IL

### Participating Regions



2.  
Anniston, AL

3.  
Letterkenny, PA



EXIT



## Ind-7: Rock Island Arsenal, IL

### Actions:

1. **Realign:** Rock Island Arsenal, IL
2. **Gain:** Relocate depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL
3. **Gain:** Relocate depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA

**DoD Justification:** This recommendation supports minimizing the number of depot maintenance sites through the consolidation of Rock Island's remaining Combat Vehicle workload and capacity at Anniston Army Depot, the Army's Center for Industrial and Technical Excellence for Combat Vehicles. The recommendation also increases overall depot capability utilization by consolidating Rock Island's remaining Tactical Vehicle workload and capability at Letterkenny, the depot with the highest Military Value for Tactical Vehicle maintenance. This recommendation eliminates over 160,000 square feet of depot maintenance production space with annual facility sustainment and recapitalization savings of \$0.6M. This recommendation also decreases the cost of depot maintenance operations across DoD by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. Finally, this recommendation facilitates future interservice utilization of DoD depot maintenance capacity.

### Payback:

- One Time Cost: \$27.00M
- Net Cost: \$16.20M
- Annual Recurring Savings: \$3.10M
- Payback Period: 9 Years
- NPV (Savings): \$13.8M



EXIT



# BRAC Criteria Evaluation

| VALUE | ISSUE | DoD POSITION  | COMMUNITY POSITION  | R&A STAFF FINDINGS  |
|-------|-------|---|---|---|
|       |       | Installation provided certified data that the information was accurate and complete | Work incorrectly categorized by the Pentagon as "depot maintenance" | IJCSG stated in Aug 04 Army Materiel Command requested RIA to recertify data and verify depot and arsenal numbers were correct. 16 Aug 04 RIA provided revised depot and arsenal data certified by commander. Sep 04 RIA provided a certified revision of depot maintenance workload. |
| 2     |       |   |   |   |
| 3     |       |   |   |   |
| 4     |       |   |   |   |
| 5     |       |   |   |   |
| 6     |       |   |   |   |
| 7     |       |   |   |   |
| 8     |       |   |   |   |

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EXIT



# Rock Island Arsenal, IL

TABLE OF PERSONNEL CHANGES

| OUT |       | IN  |     | NET GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|-----------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL             | CIV   |       |           |
|     | (181) |     |     |                 | (181) |       | (181)     |

## Relocate:

The depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA

## Key Issues Identified:

- Joint Manufacturing and Technology Center (JMTC) at Rock Island Arsenal, IL identified itself as both an arsenal and depot activity during the data call response for Capacity and Military Value
  - In Aug 2004 AMC requested all activities to recertify their data and verify
  - 16 Aug 2004 RIA provided revised depot and arsenal certified data
  - Sep 2004 RIA provided certified revision of depot and arsenal certified data
- Community states JMTC work was incorrectly categorized by the pentagon as "depot maintenance"
  - Community sent a letter to Army Secretary urging that the mistake be corrected and forwarded it the commission (Early Bird July 28, 2005)



EXIT



# Issues

- JMTC Workload
  - Core items produced
    - Howitzer cradles
    - Recoils, and mounts
    - Only domestic produce of hydro-pneumatic recoil mechanisms for artillery systems
    - Body explosive ordnance disposal vehicle
    - Armor kits for several tactical vehicles
  - Issue JMTC is a manufacturing facility how much is dedicated to depot maintenance?



EXIT



# Ind-7: Rock Island Arsenal, IL

- Commissioner Gehman's question It cost 27m to save 13m with a net loss of 16m within a 6 yr period. Need to assess what the value of this recommendation?
  - Assess the operational value
    - DoD considers both the COBRA cost analysis and increase in military value
      - Rock Island Arsenal has lowest military value within all DoD for depot maintenance
      - Realignment of commodity groups will create higher military value to the war fighter
      - COBRA generates saving after 2 years starting FY08 of \$2.1M: payback is nine years

## Key Issues Identified:

- Joint Manufacturing and Technology Center (JMTC) at Rock Island Arsenal, IL identified itself as both an arsenal and depot activity during the data call response for Capacity and Military Value
  - In Aug 2004 AMC requested all activities to recertify their data and verify
  - 16 Aug 2004 RIA provided revised depot and arsenal certified data
  - Sep 2004 RIA provided certified revision of depot and arsenal certified data
- Community states JMTC work was incorrectly categorized by the pentagon as "depot maintenance"
  - Community sent a letter to Army Secretary urging that the mistake be corrected and forwarded it the commission (Early Bird July 28, 2005)



EXIT

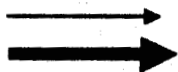


# KEY



Losing Installation

Gaining Installation



Personnel Movement



Relevant Criteria Concern



EXIT



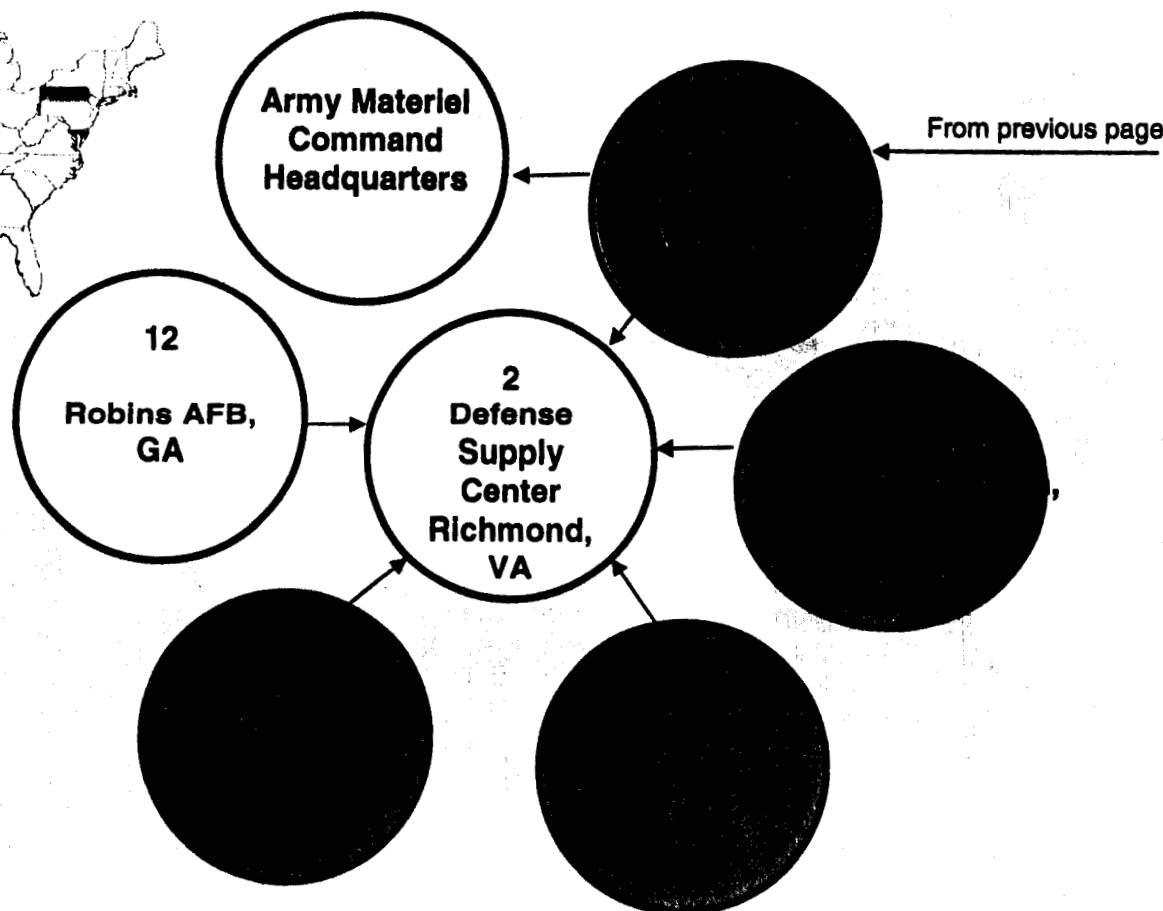
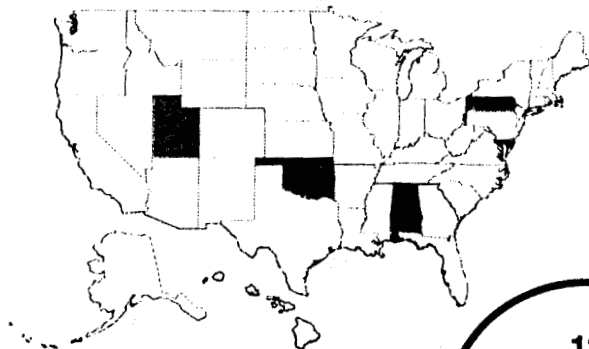




# DoD Recommendation S&S-7

## Depot Level Reparable Procurement Management Consolidation

### Participating Regions





# S&S-7: Depot Level Reparable Procurement Management Consolidation

## **Actions:**

1. **Gainer:** Fort Belvoir, VA
2. **Gainer:** Defense Supply Center Richmond, VA
3. **Realign:** Hill Air Force Base, UT
4. **Realign:** Lackland Air Force Base, TX
5. **Realign:** Naval Support Activity Mechanicsburg, PA
6. **Realign:** Tinker Air Force Base, OK
7. **Gainer:** Defense Supply Center Columbus, OH
8. **Gainer:** Detroit Arsenal, MI
9. **Gainer:** Aberdeen Proving Ground, MD
10. **Realign:** Natick Soldier Systems Center, MA
11. **Realign:** Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.
12. **Gainer:** Robins Air Force Base, GA
13. **Realign:** Marine Corps Logistics Base Albany, GA
14. **Realign:** Fort Huachuca, AZ
15. **Realign:** Redstone Arsenal, AL

## **DoD Justification:**

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements.

## **Payback:**

|                            |            |
|----------------------------|------------|
| •One Time Cost:            | \$127.0M   |
| •Net Cost:                 | \$369.8M   |
| •Annual Recurring Savings: | \$159.3M   |
| •Payback Period:           | Immediate  |
| •NPV (Savings):            | \$1,889.6M |



EXIT



# BRAC Criteria Evaluation

| VALUE | ISSUE  | DoD POSITION | COMMUNITY POSITION  | R&A STAFF FINDINGS  |
|-------|--|--------------|---|---|
|       | a) Rock Island Arsenal Mil Value higher than Detroit Arsenal<br>b) Recommendation identified 740 TACOM positions transfer to Detroit leaving 389 unaccountable |              | a) DoD greatly deviated from the selection criteria Rock Island Arsenal has a higher Mil Value than Detroit Arsenal | a) initiative to establish three life cycle centers of excellence Detroit is one of the centers "Soldier/Ground Systems"<br>b) Dept of Army confirmed TACOM at RIA should be relocated in its entirety, 1,192 positions |
| 2     | Questions concerning the availability of buildable space at Detroit Arsenal, MI  |              | Community states Detroit Arsenal has insufficient space to accommodate the TACOM mission from RIA                   | U.S Army Garrison-MI confirmed the available land area and infrastructure support to accommodate 1,100  |
| 3     | Concerns whether Detroit Arsenal, MI meets the force protection requirements   |              | Rock Island Arsenal meets and exceeds all the force protection requirements and Detroit does not                    | U.S Army Garrison-MI confirmed the installation meets all the force protection requirements   |
| 4     |  |              |   |   |
| 5     | Overall one-time cost is understated based on increase in number of positions to transfer to Detroit   |              | b) Community asserted that MILCON costs identified in COBRA for Detroit was grossly understated                     | Re-run COBRA based on 1,100 positions to transfer to Detroit, MILCON increase from \$25M to \$40M; one time cost of recommendation increase from \$127M to \$158M   |
| 6     |  |              |   |   |
| 7     |  |              |   |   |
| 8     |  |              |   |   |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES

Fort Belvoir, VA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 7   |                    | 7   |       | 7         |

TABLE OF PERSONNEL CHANGES

Defense Supply Center Richmond, VA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 85  |                    | 85  |       | 85        |

TABLE OF PERSONNEL CHANGES

Hill Air Force Base, UT

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (47) |     |     |                    | (47) |       | (47)         |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES

Lackland Air Force Base, TX

| OUT  |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|------|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL  | CIV   | MIL | CIV | MIL                | CIV   |       |           |
| (97) | (196) |     |     | (97)               | (196) |       | (293)     |

TABLE OF PERSONNEL CHANGES

Naval Support Activity Mechanicsburg, PA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (10) |     |     |                    | (10) |       | (10)      |

TABLE OF PERSONNEL CHANGES

Tinker Air Force Base, OK

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (38) |     |     |                    | (38) |       | (38)         |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Defense Supply Center Columbus, OH

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 152 |                    | 152 |       | 152       |

TABLE OF PERSONNEL CHANGES  
Detroit Arsenal, MI

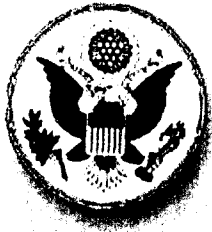
| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 600 |                    | 600 |       | 600       |

TABLE OF PERSONNEL CHANGES  
Aberdeen Proving Ground, MD

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T.<br>DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|--------------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |              |
|     |     |     | 228 |                    | 228 |       | 228          |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Natick Soldier Systems Center, MA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (18) |     |     |                    | (18) |       | (18)      |

TABLE OF PERSONNEL CHANGES  
Rock Island Arsenal, IL

| OUT |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL                | CIV   |       |           |
|     | (740) |     |     |                    | (740) |       | (740)     |

TABLE OF PERSONNEL CHANGES  
Robins Air Force Base, GA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T.<br>DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|--------------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |              |
|     |     | 87  | 143 | 87                 | 143 |       | 230          |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Marine Corps Logistics Base Albany, GA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     | (7) |     |     |                    | (7) |       | (7)       |

TABLE OF PERSONNEL CHANGES  
Fort Huachuca, AZ

| OUT |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL                | CIV   |       |           |
|     | (212) |     |     |                    | (212) |       | (212)     |

TABLE OF PERSONNEL CHANGES  
Redstone Arsenal, AL

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (71) |     |     |                    | (71) |       | (71)         |



EXIT





# Lackland AFB, TX

TABLE OF PERSONNEL CHANGES

| OUT  |       | IN  |     | NET GAIN/(LOSS) |       | CONT. | T. DIRECT |
|------|-------|-----|-----|-----------------|-------|-------|-----------|
| MIL  | CIV   | MIL | CIV | MIL             | CIV   |       |           |
| (97) | (196) |     |     | (97)            | (196) |       | (293)     |

**Realign** as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Repairables to Robins Air Force Base, GA, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Robins Air Force Base, GA.

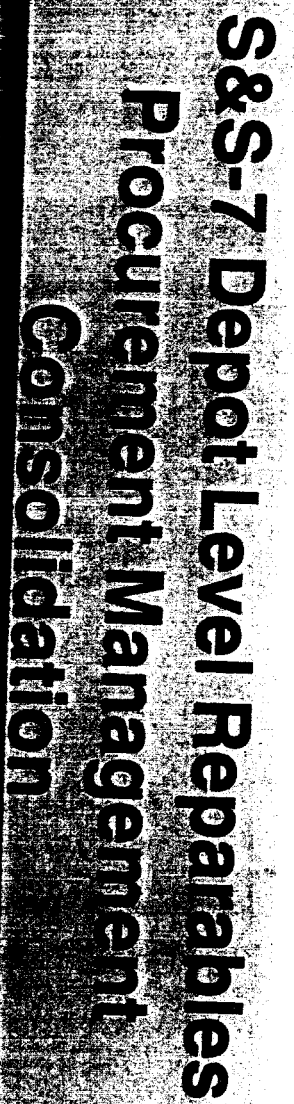
**Key Issues Identified:**

- Realignment does not consider the full scope of the secretive nature of the CPSG's mission
- Agency officials disagree on cost and ability to effectively relocate some classified mission capabilities



## **S&S-7: Depot Level Reparable Procurement Management Consolidation**

- **Commissioner Skinner requested re-run COBRA using additional TACOM Rock Island personnel identified for transferred to Detroit**
  - **Rock Island Arsenal, IL**
    - **Discrepancy in number of positions identified for TACOM mission**
      - Recommendation 740 civilians
      - Actual 1,098 civilians
  - **Results Re-run COBRA**
    - MILCON \$ increased from \$25M to \$40.2M for gaining site Detroit, MI
      - 177,876 SF Administrative Building
      - 88,938 SY Surfaced Parking
    - Recommendation one-time cost increased 24% (\$127M to \$158M)
    - Change in Net Present Value due to discrepancy in number of positions
    - Recommendation NPV savings decreased 3% (\$1,889.6M to \$1,826.1M)



# S&S-7 Depot Level Repairables Procurement Management Consolidation

- Net saving of \$1,889.6M was computed by accumulating net savings through 2025 and discount factor of 2.8%



# KEY



Losing Installation



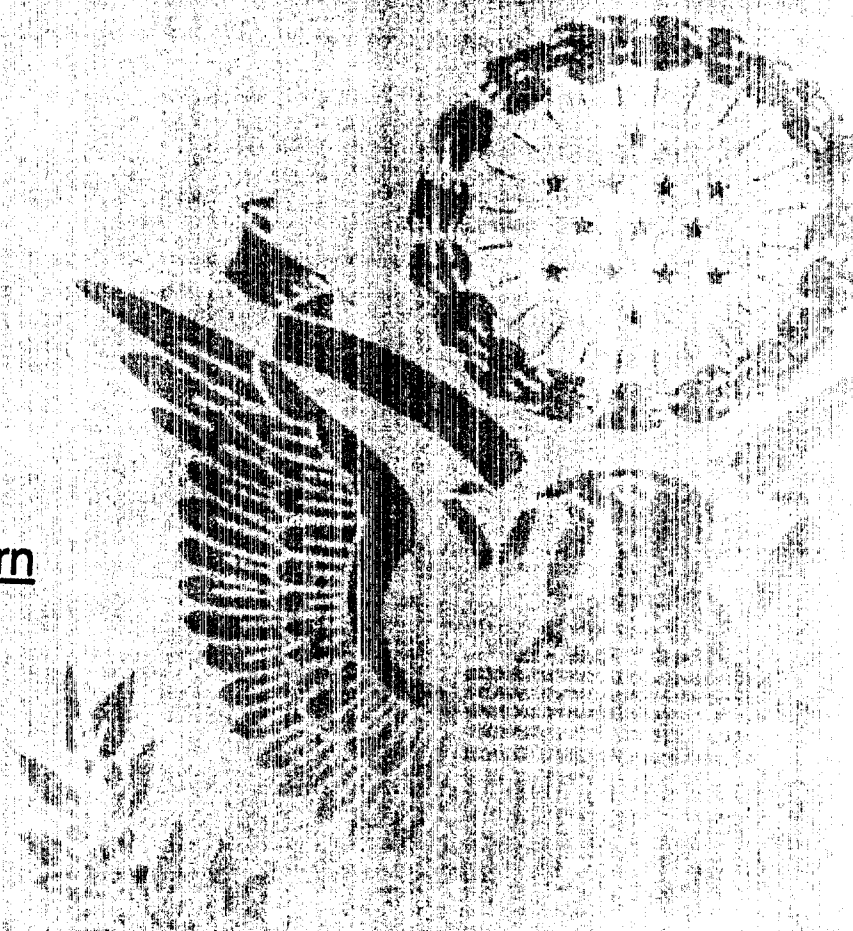
Gaining Installation



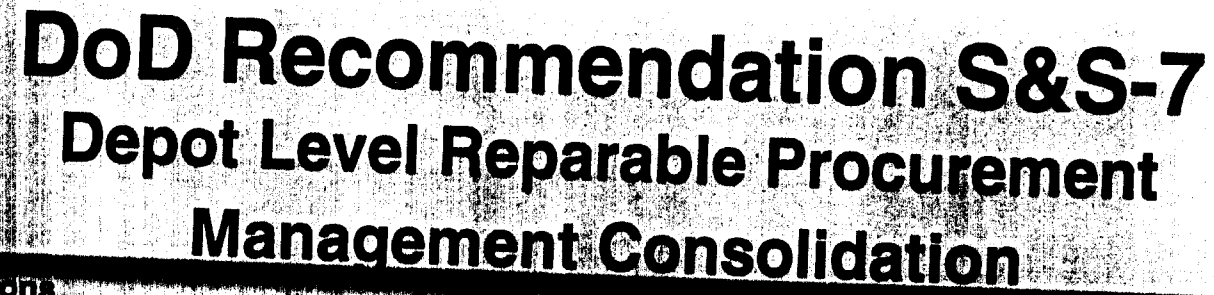
Personnel Movement



Relevant Criteria Concern



EXIT



**See next page**



## EXIT

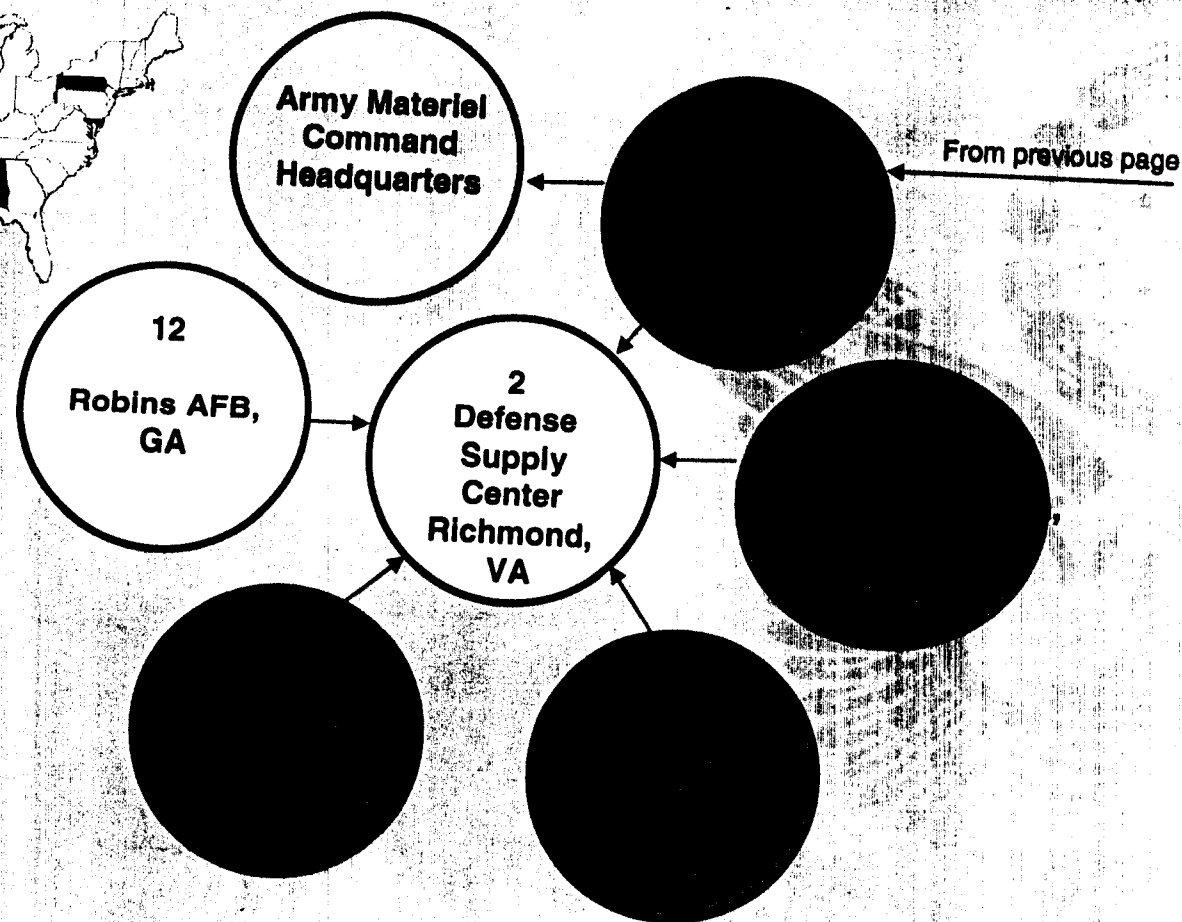
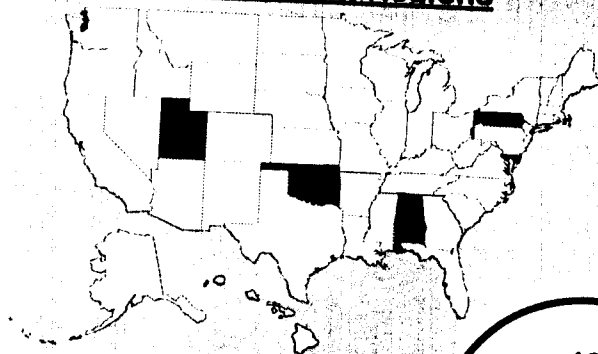




# DoD Recommendation S&S-7

## Depot Level Reparable Procurement Management Consolidation

### Participating Regions



EXIT



# S&S-7: Depot Level Reparable Procurement Management Consolidation

## Actions:

1. **Gainer:** Fort Belvoir, VA
2. **Gainer:** Defense Supply Center Richmond, VA
3. **Realign:** Hill Air Force Base, UT
4. **Realign:** Lackland Air Force Base, TX
5. **Realign:** Naval Support Activity Mechanicsburg, PA
6. **Realign:** Tinker Air Force Base, OK
7. **Gainer:** Defense Supply Center Columbus, OH
8. **Gainer:** Detroit Arsenal, MI
9. **Gainer:** Aberdeen Proving Ground, MD
10. **Realign:** Natick Soldier Systems Center, MA
11. **Realign:** Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.
12. **Gainer:** Robins Air Force Base, GA
13. **Realign:** Marine Corps Logistics Base Albany, GA
14. **Realign:** Fort Huachuca, AZ
15. **Realign:** Redstone Arsenal, AL

## DoD Justification:

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements.

## Payback:

|                            |            |
|----------------------------|------------|
| ▪One Time Cost:            | \$127.0M   |
| ▪Net Cost:                 | \$369.8M   |
| ▪Annual Recurring Savings: | \$159.3M   |
| ▪Payback Period:           | Immediate  |
| ▪NPV (Savings):            | \$1,889.6M |



EXIT



# BRAC Criteria Evaluation

| VALUE | ISSUE  | DoD POSITION | COMMUNITY POSITION  | R&A STAFF FINDINGS  |
|-------|--|--------------|---|---|
|       | a) Rock Island Arsenal Mil Value higher than Detroit Arsenal<br>b) Recommendation Identified 740 TACOM positions transfer to Detroit leaving 389 unaccountable |              | a) DoD greatly deviated from the selection criteria Rock Island Arsenal has a higher Mil Value than Detroit Arsenal | a) initiative to establish three life cycle centers of excellence Detroit is one of the centers "Soldier/Ground Systems"<br>b) Dept of Army confirmed TACOM at RIA should be relocated in its entirety, 1,192 positions |
| 2     | Questions concerning the availability of buildable space at Detroit Arsenal, MI  |              | Community states Detroit Arsenal has insufficient space to accommodate the TACOM mission from RIA                   | U.S Army Garrison-MI confirmed the available land area and infrastructure support to accommodate 1,100  |
| 3     | Concerns whether Detroit Arsenal, MI meets the force protection requirements   |              | Rock Island Arsenal meets and exceeds all the force protection requirements and Detroit does not                    | U.S Army Garrison-MI confirmed the installation meets all the force protection requirements   |
| 4     |  |              |   |   |
| 5     | Overall one-time cost is understated based on increase in number of positions to transfer to Detroit   |              | b) Community asserted that MILCON costs identified in COBRA for Detroit was grossly understated                     | Re-run COBRA based on 1,100 positions to transfer to Detroit, MILCON increase from \$25M to \$40M; one time cost of recommendation increase from \$127M to \$158M   |
| 6     |  |              |   |   |
| 7     |  |              |   |   |
| 8     |  |              |   |   |



EXIT





# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES

Fort Belvoir, VA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 7   |                    | 7   |       | 7         |

TABLE OF PERSONNEL CHANGES

Defense Supply Center Richmond, VA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 85  |                    | 85  |       | 85        |

TABLE OF PERSONNEL CHANGES

Hill Air Force Base, UT

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (47) |     |     |                    | (47) |       | (47)         |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES

Lackland Air Force Base, TX

| OUT  |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|------|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL  | CIV   | MIL | CIV | MIL                | CIV   |       |           |
| (97) | (196) |     |     | (97)               | (196) |       | (293)     |

TABLE OF PERSONNEL CHANGES

Naval Support Activity Mechanicsburg, PA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (10) |     |     |                    | (10) |       | (10)      |

TABLE OF PERSONNEL CHANGES

Tinker Air Force Base, OK

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (38) |     |     |                    | (38) |       | (38)         |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Defense Supply Center Columbus, OH

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 152 |                    | 152 |       | 152       |

TABLE OF PERSONNEL CHANGES  
Detroit Arsenal, MI

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 600 |                    | 600 |       | 600       |

TABLE OF PERSONNEL CHANGES  
Aberdeen Proving Ground, MD

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T.<br>DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|--------------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |              |
|     |     |     | 228 |                    | 228 |       | 228          |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Natick Soldier Systems Center, MA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (18) |     |     |                    | (18) |       | (18)      |

TABLE OF PERSONNEL CHANGES  
Rock Island Arsenal, IL

| OUT |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL                | CIV   |       |           |
|     | (740) |     |     |                    | (740) |       | (740)     |

TABLE OF PERSONNEL CHANGES  
Robins Air Force Base, GA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T.<br>DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|--------------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |              |
|     |     | 87  | 143 | 87                 | 143 |       | 230          |



EXIT



# Depot Level Reparable Procurement Management Consolidation

TABLE OF PERSONNEL CHANGES  
Marine Corps Logistics Base Albany, GA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     | (7) |     |     |                    | (7) |       | (7)       |

TABLE OF PERSONNEL CHANGES  
Fort Huachuca, AZ

| OUT |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL                | CIV   |       |           |
|     | (212) |     |     |                    | (212) |       | (212)     |

TABLE OF PERSONNEL CHANGES  
Redstone Arsenal, AL

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (71) |     |     |                    | (71) |       | (71)         |



# Lackland AFB, TX

TABLE OF PERSONNEL CHANGES

| OUT  |       | IN  |     | NET GAIN/(LOSS) |       | CONT. | T. DIRECT |
|------|-------|-----|-----|-----------------|-------|-------|-----------|
| MIL  | CIV   | MIL | CIV | MIL             | CIV   |       |           |
| (97) | (196) |     |     | (97)            | (196) |       | (293)     |

**Realign** as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Robins Air Force Base, GA, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Robins Air Force Base, GA.

## Key Issues Identified:

- Realignment does not consider the full scope of the secretive nature of the CPSG's mission
- Agency officials disagree on cost and ability to effectively relocate some classified mission capabilities



EXIT





## S&S-7: Depot Level Reparable Procurement Management Consolidation

- Commissioner Skinner requested re-run COBRA using additional TACOM Rock Island personnel identified for transferred to Detroit:
  - Rock Island Arsenal, IL
    - Discrepancy in number of positions identified for TACOM mission
      - Recommendation 740 civilians
      - Actual 1,098 civilians
  - Results Re-run COBRA
    - MILCON \$ increased from \$25M to \$40.2M for gaining site Detroit, MI
      - 177,876 SF Administrative Building
      - 88,938 SY Surfaced Parking
    - Recommendation one-time cost increased 24% (\$127M to \$158M)
    - Change in Net Present Value due to discrepancy in number of positions
    - Recommendation NPV savings decreased 3% (\$1,889.6M to \$1,826.1M)



# S&S-7 Depot Level Reparables Procurement Management Consolidation

- Commissioner Gehman's question where do \$billions in savings come from?
  - Savings driven from 2 area's "personnel" and "procurement avoidance"
    - **Personnel**
      - Elimination of 217 civilian positions
      - Result 10% efficiency assumption applied against positions transferred in place or moved
      - Net saving thru 2011 \$5.2M
    - **Procurement avoidance**
      - Inventory reduction-one time saving
        - » Inventory can be sold without replacement
      - Cost to hold avoidance-recurring savings
        - » Investment charge (opportunity cost)
        - » Losses due to obsolescence
        - » Cost of storage
        - » Inventory losses due to damage, theft and accounting errors
      - Pricing Savings -recurring savings
        - » Item is reduced and future procurements for items are made at lower cost
        - » Item incorporated into PBA type procurement contracts on avg 1.3% lower price
        - » Material delivered directly from vendor to customer (DVD)
      - Net saving thru 2011 \$494.3 M
  - Net saving of \$1,889.6M was computed by accumulating net saving through 2025 and discount factor of 2.8%

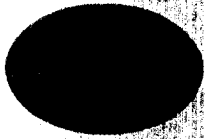


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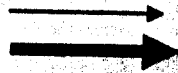


# KEY



Losing Installation

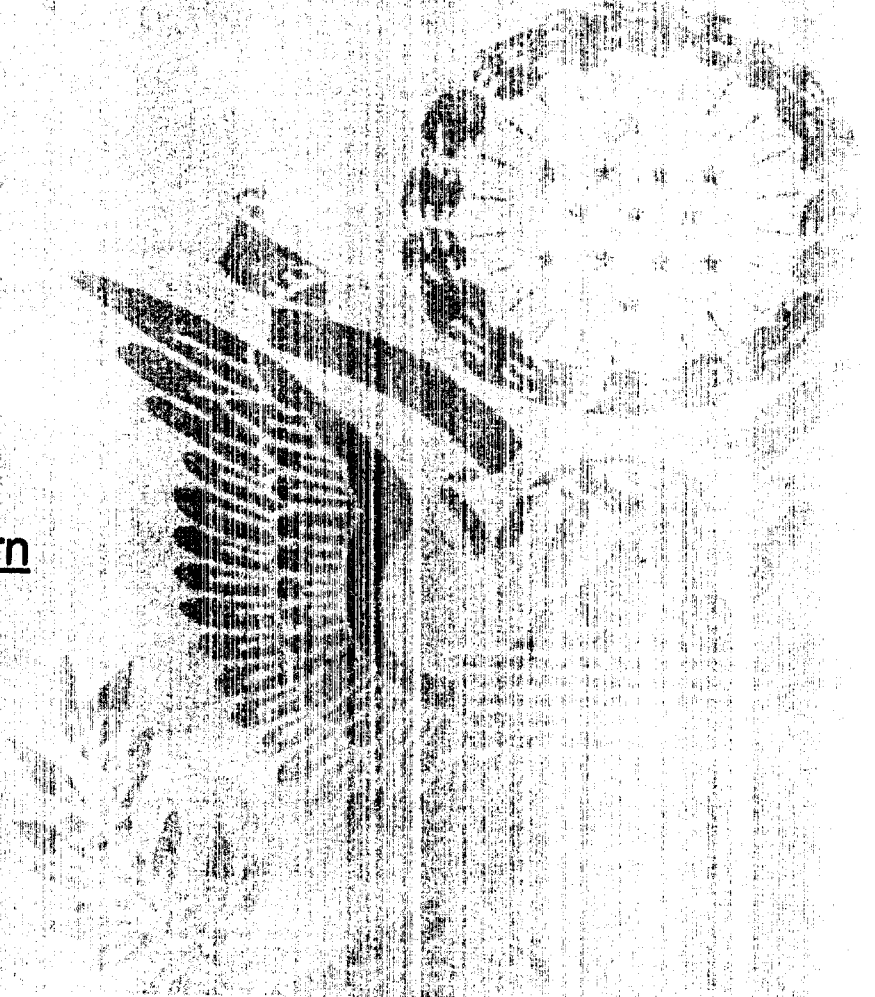
Gaining Installation



Personnel Movement



Relevant Criteria Concern



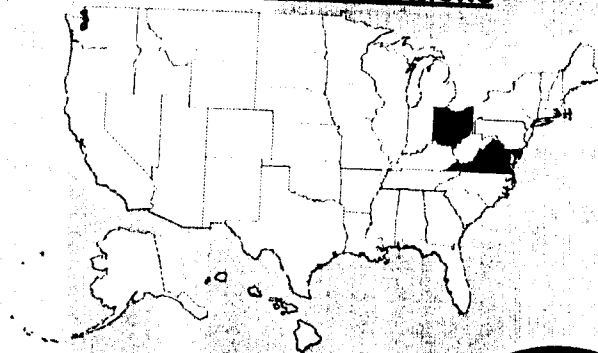
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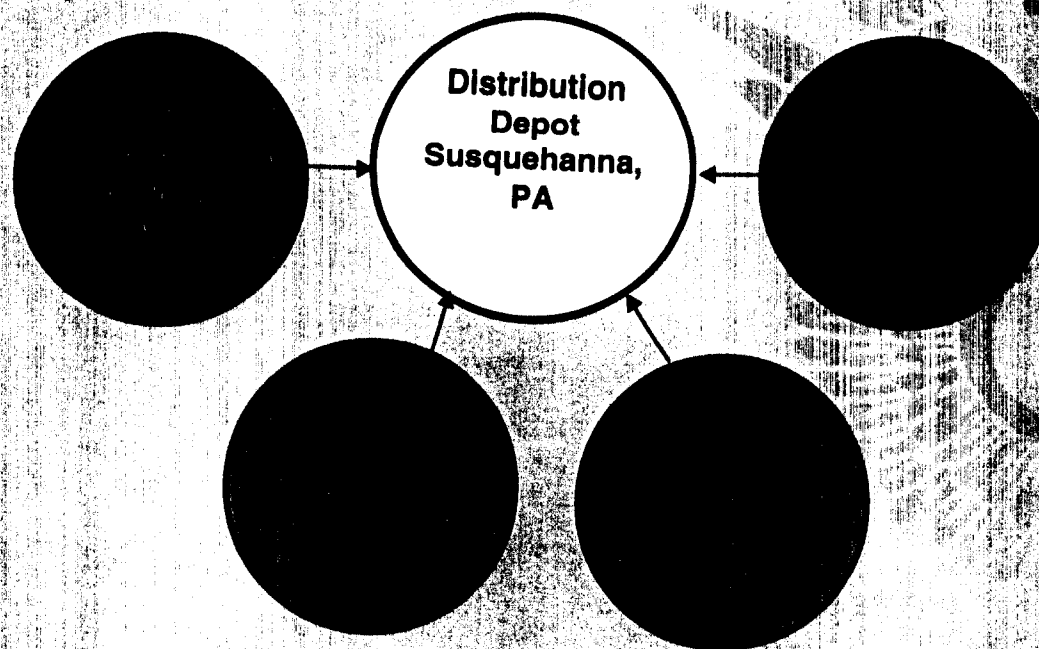
# DoD Recommendation S&S-13

## Supply, Storage, and Distribution Management Reconfiguration

### Participating Regions



See next page



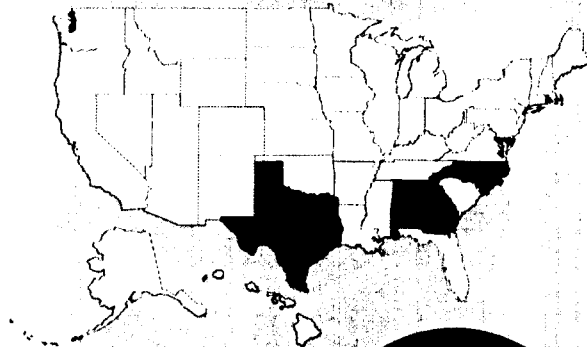
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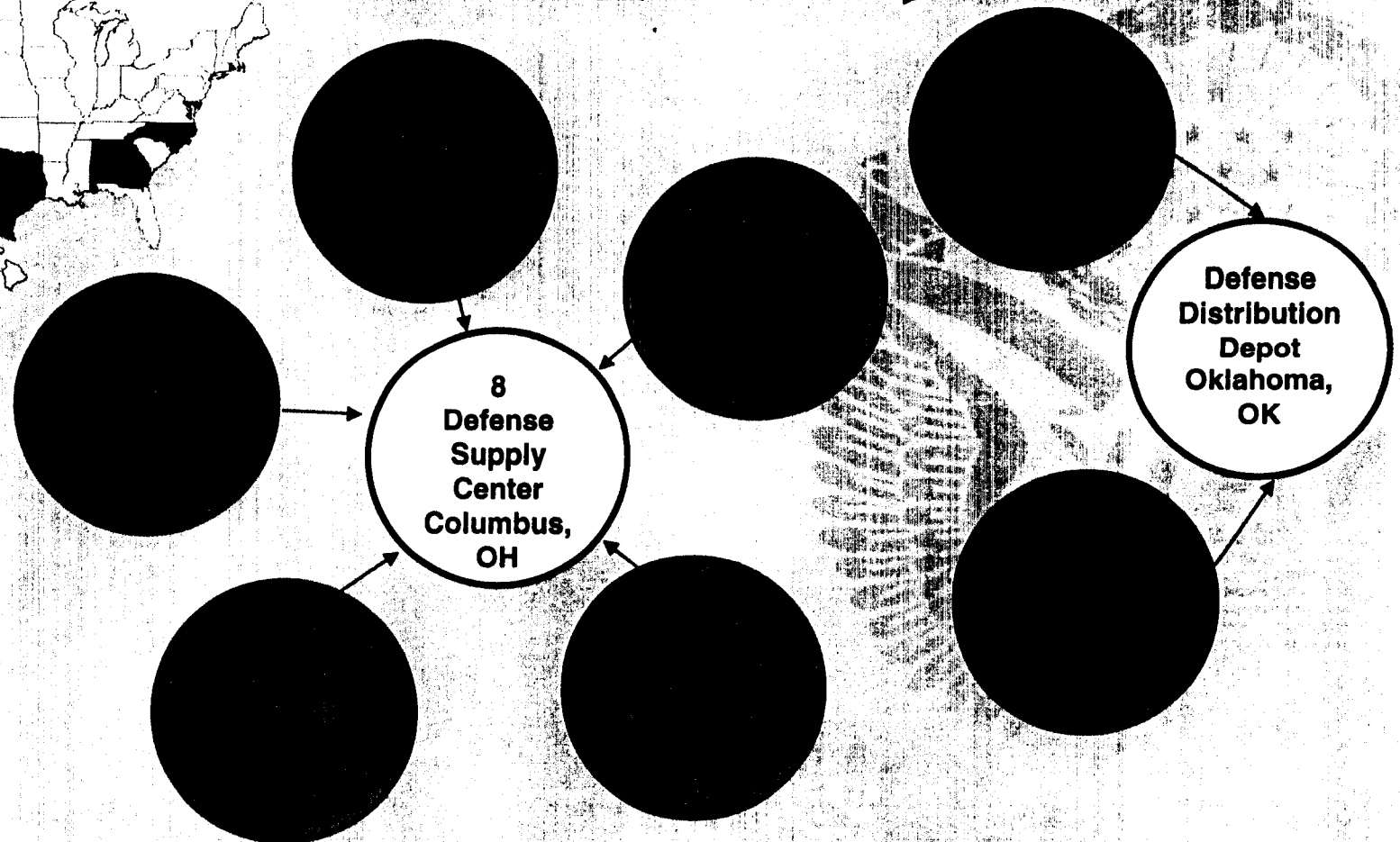
# DoD Recommendation S&S-13

## Supply, Storage, and Distribution Management Reconfiguration

### Participating Regions



See next page →



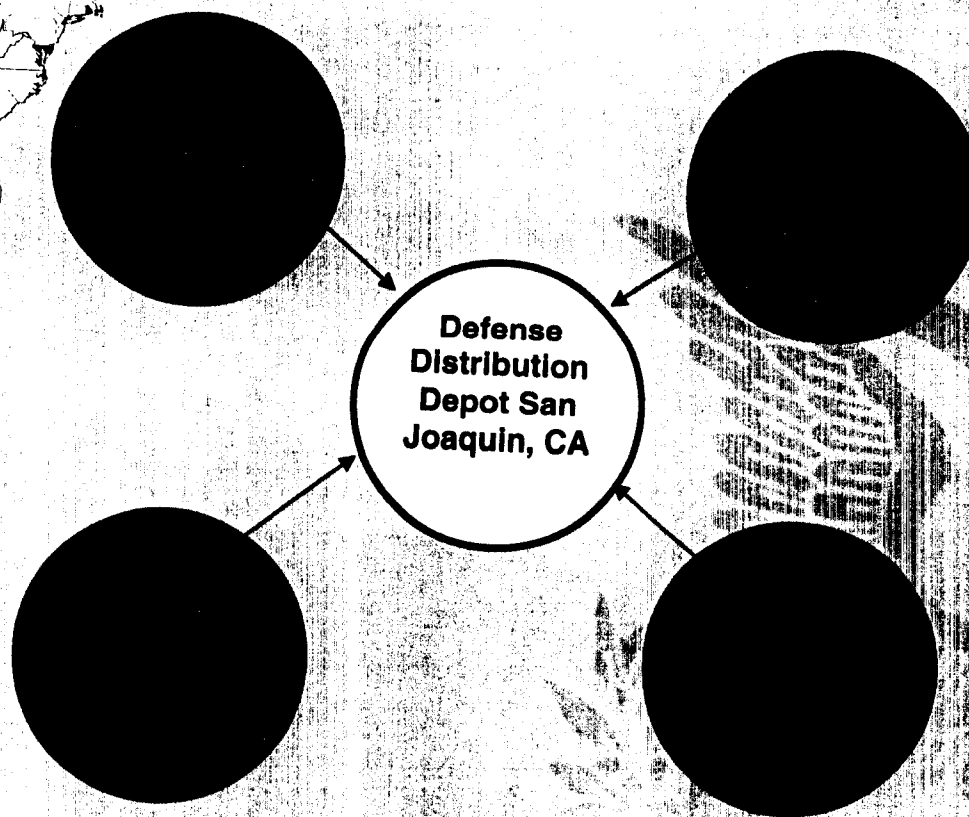
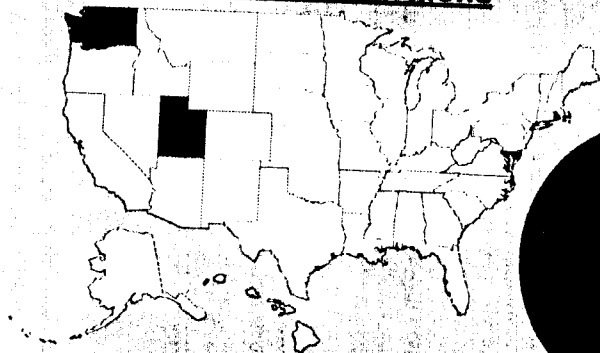
EXIT



# DoD Recommendation S&S-13

## Supply, Storage, and Distribution Management Reconfiguration

Participating Regions



EXIT



# S&S-13: Supply, Storage, and Distribution Management Reconfiguration

## Actions:

1. **Realign:** Naval Station Bremerton, WA, by consolidating the supply, storage, and distribution functions and associated inventories of the Defense Distribution Depot, Puget Sound, WA, with all other supply, storage and distribution functions and inventories that exist at Puget Sound Naval Shipyard, WA, to support shipyard operations, maintenance, and production. Retain the minimum necessary supply, storage, and distribution functions and inventories required to support Puget Sound Naval Shipyard, WA, and to serve as a wholesale Forward Distribution Point. Relocate all other wholesale storage and distribution functions and associated inventories to the San Joaquin Strategic Distribution Platform.
2. **Realign:** Naval Station Norfolk, VA
3. **Realign:** Defense Supply Center Richmond, VA
4. **Realign:** Hill Air Force Base, UT
5. **Realign:** Corpus Christi Army Depot, TX
6. **Realign:** Tobyhanna Army Depot, PA
7. **Gainer:** Tinker Air Force Base, OK
8. **Realign:** Defense Supply Center Columbus, OH
9. **Realign:** Marine Corps Air Station Cherry Point, NC
10. **Gainer:** Robins Air Force Base, GA
11. **Realign:** Marine Corps Logistics Base Albany, GA.
12. **Realign:** Naval Air Station Jacksonville, FL
13. **Realign:** Naval Station San Diego, CA
14. **Realign:** Marine Corps Logistics Base Barstow, CA
15. **Realign:** Anniston Army Depot, AL

## DoD Justification:

This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to operational joint and expeditionary forces. It reconfigures the Department's wholesale storage and distribution infrastructure to improve support to the future force, whether home-based or deployed. It transforms existing logistics processes by creating four CONUS support regions, with each having one Strategic Distribution Platform and multiple Forward Distribution Points. Each Strategic Distribution Platform will be equipped with state-of-the-art consolidation, containerization and palletization capabilities, and the entire structure will provide for in-transit cargo visibility and real-time accountability. Distribution Depots, no longer needed for regional supply, will be realigned as Forward Distribution Points and will provide dedicated receiving, storing, and issuing functions, solely in support of on-base industrial customers such as maintenance depots, shipyards and air logistics centers. Forward Distribution Points will consolidate all supply and storage functions supporting industrial activities, to include those internal to depots and shipyards, and those at any intermediate level that may exist. This consolidation eliminates unnecessary redundancies and duplication, and streamlines supply and storage processes.

## Payback:

|                            |            |
|----------------------------|------------|
| ▪One Time Cost:            | \$192.70M  |
| ▪Net Cost:                 | \$1,047.3M |
| ▪Annual Recurring Savings: | \$203.2M   |
| ▪Payback Period:           | Immediate  |
| ▪NPV (Savings):            | \$2,925.8M |



EXIT





# BRAC Criteria Evaluation

| VALUE | ISSUE | DoD POSITION | COMMUNITY POSITION | R&A STAFF FINDINGS |
|-------|-------|--------------|--------------------|--------------------|
| 1     |       |              |                    |                    |
| 2     |       |              |                    |                    |
| 3     |       |              |                    |                    |
| 4     |       |              |                    |                    |
| 5     |       |              |                    |                    |
| 6     |       |              |                    |                    |
| 7     |       |              |                    |                    |
| 8     |       |              |                    |                    |



EXIT



# Supply, Storage, and Distribution Management Reconfiguration

TABLE OF PERSONNEL CHANGES

Naval Station Bremerton, WA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (59) |     |     |                    | (59) |       | (59)      |

TABLE OF PERSONNEL CHANGES

Naval Station Norfolk, VA

| OUT |       | IN  |     | NET<br>GAIN/(LOSS) |       | CONT. | T. DIRECT |
|-----|-------|-----|-----|--------------------|-------|-------|-----------|
| MIL | CIV   | MIL | CIV | MIL                | CIV   |       |           |
| (1) | (306) |     |     | (1)                | (306) |       | (307)     |

TABLE OF PERSONNEL CHANGES

Defense Supply Center Richmond, VA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (47) |     |     |                    | (47) |       | (47)         |



EXIT



# Supply, Storage, and Distribution Management Reconfiguration

TABLE OF PERSONNEL CHANGES

Hill Air Force Base, UT

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
| (1) | (63) |     |     | (1)                | (63) |       | (64)      |

TABLE OF PERSONNEL CHANGES

Corpus Christi Army Depot, TX

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
|     | (92) |     |     |                    | (92) |       | (92)      |

TABLE OF PERSONNEL CHANGES

Tobyhanna Army Depot, PA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
| (1) | (85) |     |     | (1)                | (85) |       | (86)         |



EXIT





# Supply, Storage, and Distribution Management Reconfiguration

TABLE OF PERSONNEL CHANGES

Tinker Air Force Base, OK

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     |     |     | 33  |                    | 33  |       | 33        |

TABLE OF PERSONNEL CHANGES

Defense Supply Center Columbus, OH

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
| (2) | (19) |     |     | (2)                | (19) |       | (21)      |

TABLE OF PERSONNEL CHANGES

Marine Corps Air Station Cherry Point, NC

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (10) |     |     |                    | (10) |       | (10)         |



EXIT



# Supply, Storage, and Distribution Management Reconfiguration

TABLE OF PERSONNEL CHANGES

Robins Air Force Base, GA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
|     | (9) |     |     |                    | (9) | 785   | 776       |

TABLE OF PERSONNEL CHANGES

Marine Corps Logistics Base Albany, GA

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T. DIRECT |
|-----|------|-----|-----|--------------------|------|-------|-----------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |           |
| (2) | (38) |     |     | (2)                | (38) |       | (40)      |

TABLE OF PERSONNEL CHANGES

Naval Air Station Jacksonville, FL

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (29) |     |     |                    | (29) |       | (29)         |



EXIT



# Supply, Storage, and Distribution Management Reconfiguration

TABLE OF PERSONNEL CHANGES

Naval Station San Diego, CA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
| (1) | (2) |     |     | (1)                | (2) |       | (3)       |

TABLE OF PERSONNEL CHANGES

Marine Corps Logistics Base Barstow, CA

| OUT |     | IN  |     | NET<br>GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|--------------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL                | CIV |       |           |
| (3) | (7) |     |     | (3)                | (7) |       | (10)      |

TABLE OF PERSONNEL CHANGES

Anniston Army Depot, AL

| OUT |      | IN  |     | NET<br>GAIN/(LOSS) |      | CONT. | T.<br>DIRECT |
|-----|------|-----|-----|--------------------|------|-------|--------------|
| MIL | CIV  | MIL | CIV | MIL                | CIV  |       |              |
|     | (90) |     |     |                    | (90) |       | (90)         |



EXIT



# TABLE OF PERSONNEL CHANGES

| OUT |     | IN  |     | NET GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|-----------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL             | CIV |       |           |
|     |     |     |     |                 |     |       |           |

Realign

Key Issues Identified:



EXIT



# Issues

- No known Issues



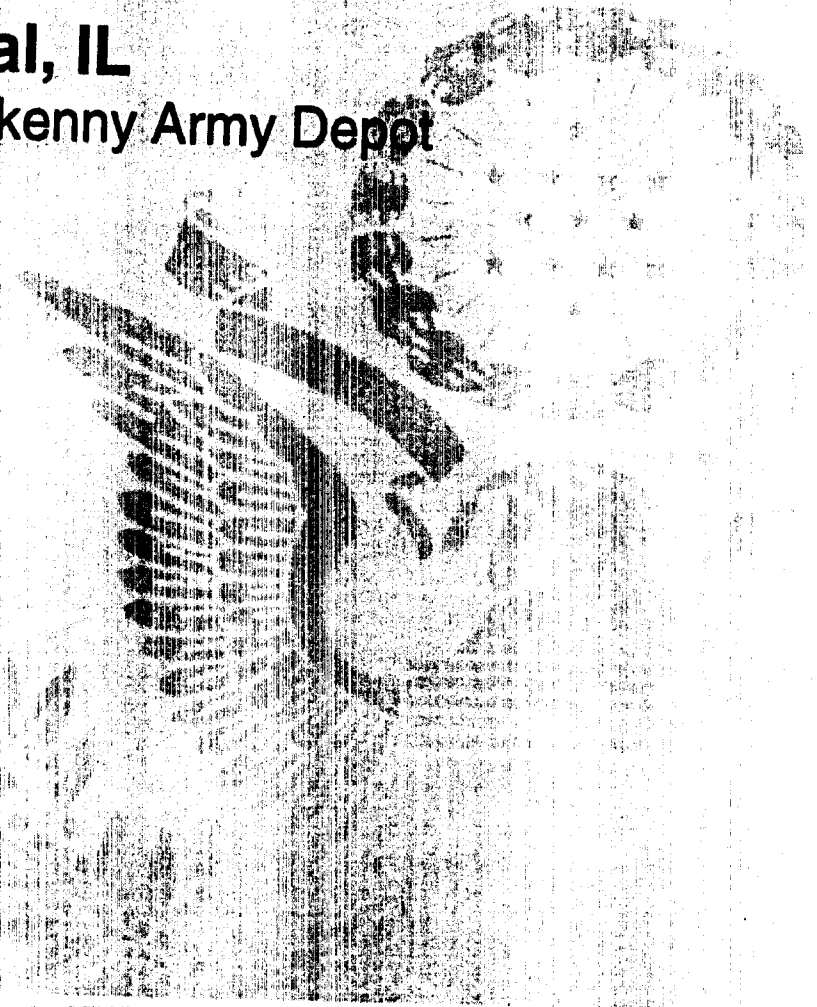
EXIT



# Sec. 153: Rock Island Arsenal, IL DoD Recommendation

## A. Realign Rock Island Arsenal, IL

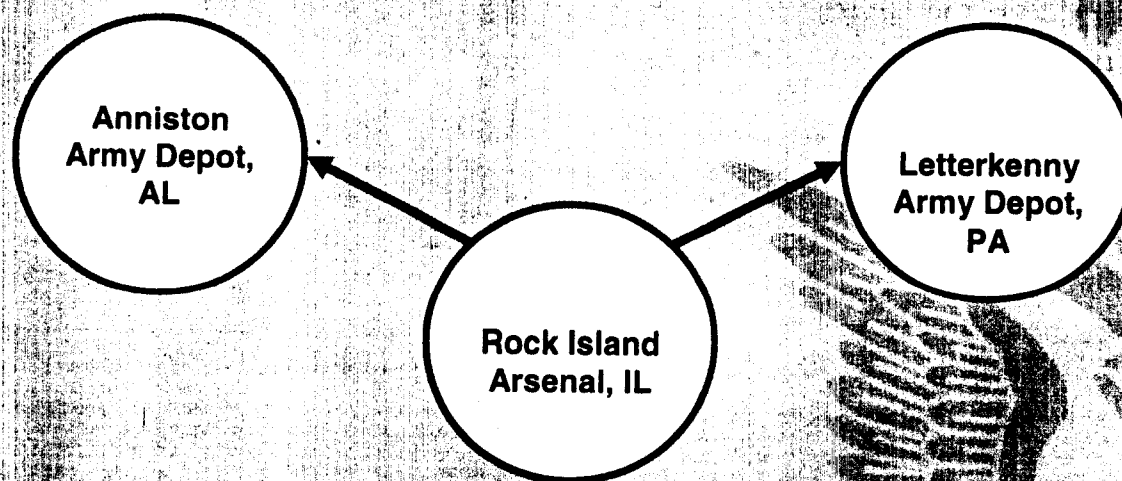
Gain: Anniston Army Depot, Letterkenny Army Depot



EXIT



# Sec. 153: Rock Island Arsenal, IL Associated Installations



EXIT





## Sec. 153: Rock Island Arsenal, IL DoD Justification

- Minimize the number of depot maintenance sites
- Increases overall depot capability utilization
- Decreases the cost of depot maintenance operations across DoD
- Facilitates future interservice utilization of DoD depot maintenance capacity

### COBRA:

- \$27M One-time costs
- 9 Year Payback
- (\$13.8M) 20-year Net Present Value
- (35) Civilians



EXIT





## Sec. 153: Rock Island Arsenal, IL Issues

C1.

- Community states Joint Manufacturing & Technology Center (JMTC-RI) work incorrectly categorized by the Pentagon as "depot maintenance"

C4.

- Community is concerned the reduction of permanent spaces from JMTC-RI would be double elimination of manpower



# Staff Assessment

## Deviation from Final Selection Criteria

|           | Military Value |    |    |    |    | Other |    |    |
|-----------|----------------|----|----|----|----|-------|----|----|
| Criterion | C1             | C2 | C3 | C4 | C5 | C6    | C7 | C8 |
| Deviation |                |    |    |    |    |       |    |    |

- The Staff determined the Secretary of Defense did not deviate from the selection criteria



EXIT



# BACKUP SLIDES



EXIT



# **Sec. 153: Rock Island Arsenal, IL**

## **C5. (Savings) / Cost**

| <b>COBRA DATA</b>                    |                          |                                 |
|--------------------------------------|--------------------------|---------------------------------|
|                                      | <b>DoD<br/>COBRA Run</b> | <b>Commission<br/>COBRA Run</b> |
| <b>One Time Cost</b>                 | <b>\$27 M</b>            |                                 |
| <b>Net Implementation</b>            | <b>\$16.2 M</b>          |                                 |
| <b>Annual Recurring</b>              | <b>(\$3.1 M)</b>         |                                 |
| <b>Payback Period</b>                | <b>9 Years</b>           |                                 |
| <b>Net Present Value at<br/>2025</b> | <b>(\$13.8 M)</b>        |                                 |





# **Sec. 153: Rock Island Arsenal, IL**

## **C5. (Savings) / Cost**

### **COBRA DATA**

|                                      | <b>DoD<br/>COBRA Run</b> | <b>Commission<br/>COBRA</b> | <b>Without Military<br/>Personnel</b> |
|--------------------------------------|--------------------------|-----------------------------|---------------------------------------|
| <b>One Time Cost</b>                 | <b>\$27 M</b>            |                             |                                       |
| <b>Net<br/>Implementation</b>        | <b>\$16.2 M</b>          |                             |                                       |
| <b>Annual<br/>Recurring</b>          | <b>(\$3.1 M)</b>         |                             |                                       |
| <b>Payback Period</b>                | <b>9 Years</b>           |                             |                                       |
| <b>Net Present<br/>Value at 2025</b> | <b>(\$13.8 M)</b>        |                             |                                       |



**EXIT**



## Sec. 2: Fort Gillem, GA DoD Recommendation

### A. Close Fort Gillem, GA

Gain: Ft. Benning, Ft. Campbell, Pope Air Force Base,  
Redstone Arsenal, Rock Island Arsenal, Shaw Air Force Base

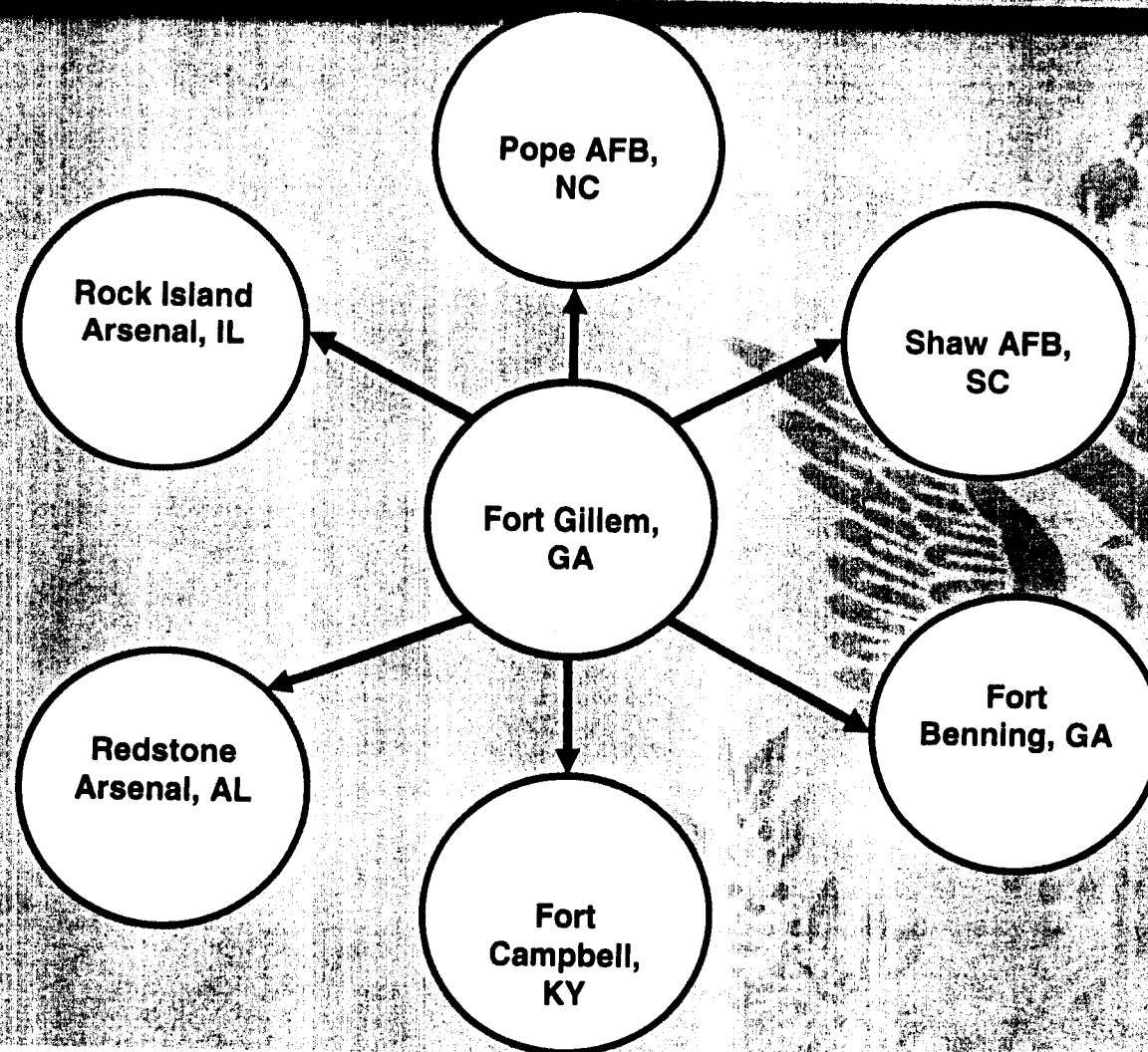
### B. Close Army-Air Force Exchange System Atlanta Distribution Center

Gain: Enclave





## Sec. 2: Fort Gillem, GA Associated Installations

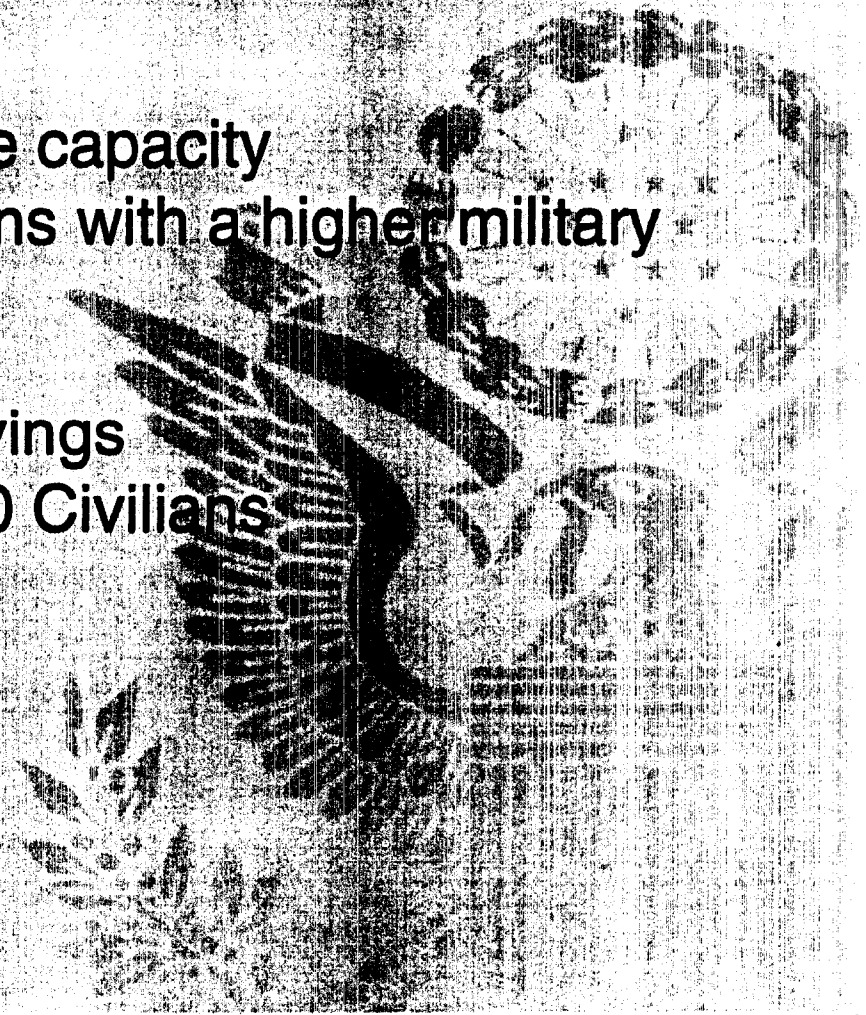




## Sec. 2: Fort Gillem, GA

### DoD Justification

- Reduces excess administrative capacity
- Relocates activity to installations with a higher military value
- \$56.8 M one time costs
- (\$35.3) M annual recurring savings
- Relocates 517 Military and 570 Civilians







## Sec. 2: Fort Gillem, GA Issue Summary

---

- DoD's recommended enclave is insufficient to meet the requirements of the remaining tenants (C7).
- Community requested environmental remediation to a level higher than the DoD recommendation. The industrial reuse standard used by DoD is appropriate (C8).



# Supporting Slides

For Commission Discussion & Questions  
During Final Deliberation





## Sec. 2: Fort Gillem, GA

### All Issues

| ISSUE                 | DoD POSITION                                     | COMMUNITY POSITION                   | R&A STAFF FINDINGS  |
|-----------------------|--|--------------------------------------|---|
| MISSION               | POSTURED TO RESPOND TO ALL REQ'MTS               | DISPERSES CRITICAL SYNERGY           | OPERATIONAL READINESS IMPROVES                            |
| HOMELAND DEFENSE      | MILITARY VALUE IS ENHANCED FOR RELOCATING UNITS  | DECADE OF SYNERGY DESTROYED          | 1 <sup>ST</sup> ARMY CENTRALLY LOCATED TO DEFEND HOMELAND |
| FUTURE REQUIREMENTS   | ENHANCES VITAL LINKAGES                          | DEGRADES COMMAND & CONTROL           | MORE CAPABILITY AT RECEIVING BASES                        |
| MILITARY VALUE WEIGHT | ONLY 10% OF MILITARY VALUE WEIGHT                | USED AS PRIMARY MV DISCRIMINATOR     | WEIGHTS CALCULATED - 40 ATTRIBUTES                        |
| COST                  | CERTIFIED DATA AND CERTIFIED REQUIREMENTS MODELS | ACCURACY AND COMPLETENESS QUESTIONED | NO SIGNIFICANT VARIANCE FOUND                             |
| JOBS                  | SMALL IMPACT IN THE REGIONAL ECONOMY             | HIGH UNEMPLOYMENT IN COUNTY          | HIGH POTENTIAL FOR REUSE JOBS                             |
| INFRASTRUCTURE        | MILITARY VALUE RANK CONSIDERS INFRASTRUCTURE     | NEXT TO AIRPORT                      | FORT GILLEM'S INFRASTRUCTURE WILL FACILITATE REUSE        |
| CLEANUP               | CLEANUP TO INDUSTRIAL STDS IS ESTIMATED AT \$18M | CLEANUP TO REUSE STANDARD            | INDUSTRIAL FACILITY - INDUSTRIAL REUSE IMMEDIATELY        |



# Sec. 2: Fort Gillem, GA

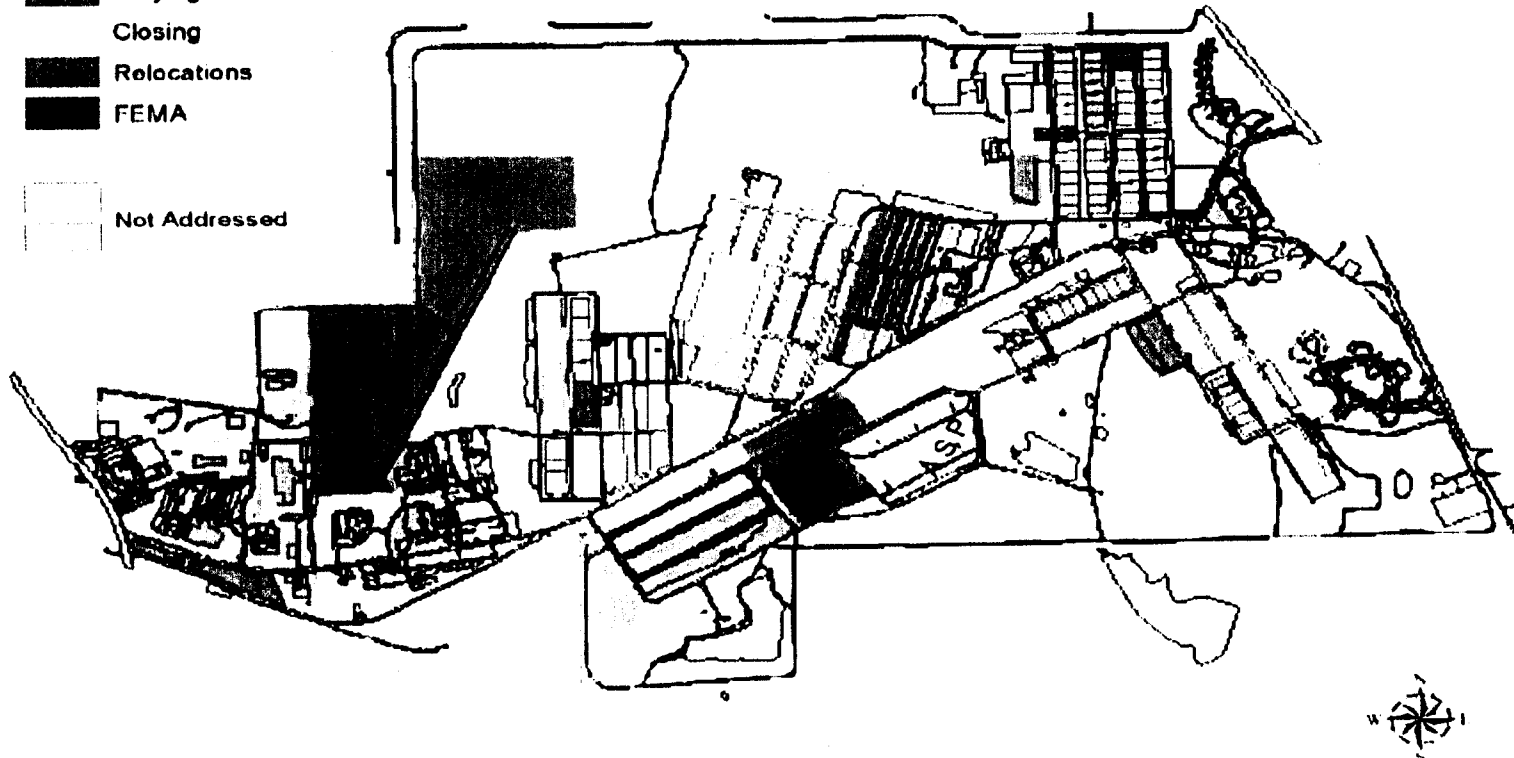
## 1. Enclave (MV1)

### Legend

- Staying
- Closing
- Relocations
- FEMA
- Not Addressed

Fort Gillem

BRAC Activities





## **Sec. 2: Fort Gillem, GA**

### **1. Enclave (MV1)**

#### DoD Position:

- None

#### Community Position:

- Enclave should not encumber reuse

#### R&A Findings:

- Criminal Investigation Division (CID) Forensics Laboratory needs space to expand.
- Military Enlistment Processing Station and other activities remaining on Fort Gillem may need to be included in the Enclave.
- Enclave needs to be contiguous and sized to preclude encumbrances



## Sec. 2: Fort Gillem, GA

### 2. Cost & Savings (C5)

| COBRA DATA                    |                  |                  |
|-------------------------------|------------------|------------------|
|                               | DoD<br>COBRA Run | R&A<br>COBRA Run |
| One Time Cost                 | \$ M             | \$ M             |
| Net Implementation<br>Cost    | (\$ M)           | M                |
| Annual Recurring<br>(Savings) | (\$ M)           | (\$ M)           |
| Payback Period                | X year           | X years          |
| Net Present Value at<br>2025  | \$M              | (\$ M)           |





## Sec. 2: Fort Gillem, GA

### 3. Environmental Cleanup (C8)

#### DoD Position:

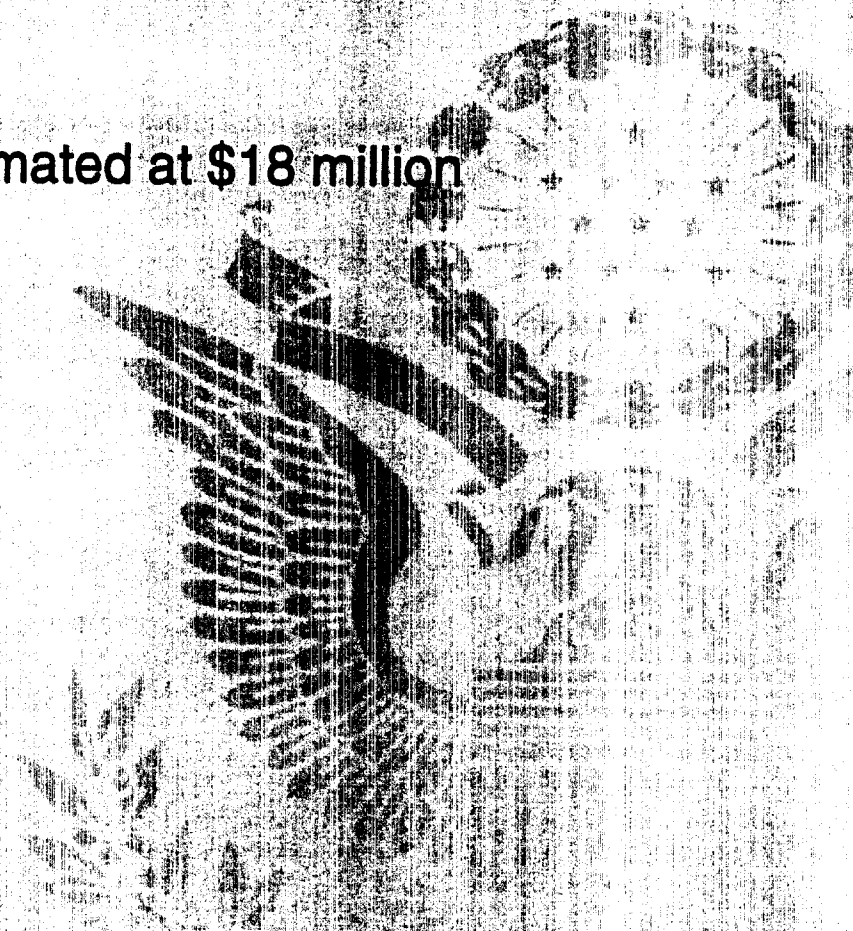
- Cleanup to industrial standard is estimated at \$18 million

#### Community Position:

- Cleanup to a higher "reuse" standard

#### R&A Findings:

- Cleanup to industrial is appropriate





# **DoD Recommendation**

## **Sec. 2: Fort Gillem, GA**

### **A. Close Ft. Gillem, GA**

Gain: Ft. Benning, Ft. Campbell, Pope Air Force Base,  
Redstone Arsenal, Rock Island Arsenal, Shaw Air Force Base

### **B. Close Army-Air Force Exchange System Atlanta Distribution Center**

Gain: Enclave





## **Sec. 2: Fort Gillem, GA DoD Recommendation**

### **A. Close Fort Gillem, GA**

Gain: Ft. Benning, Ft. Campbell, Pope Air Force Base,  
Redstone Arsenal, Rock Island Arsenal, Shaw Air Force Base

### **B. Close Army-Air Force Exchange System Atlanta Distribution Center**

Gain: Enclave



# Sec. 176: Depot Level Reparable Procurement Management Consolidation DoD Recommendation

**A. Realign Lackland Air Force Base, TX**

Gain: Robins Air Force Base, Defense Supply Center Columbus

**B. Realign Soldier Systems Center, Natick, MA**

Gain: Defense Supply Center Philadelphia

**C. Realign Detroit Arsenal, MI**

Gain: Defense Supply Center Columbus

**D. Realign Rock Island Arsenal, IL**

Gain: Detroit Arsenal, Defense Supply Center Columbus

**E. Realign Ft. Huachuca, AZ**

Gain: Defense Supply Center Columbus, Aberdeen Proving Ground

**F. Realign Naval Support Activity Mechanicsburg, PA**

Gain: Defense Supply Center Columbus, Fort Belvoir

**G. Realign Marine Corps Base, Albany, GA**

Gain: Defense Supply Center Columbus, Fort Belvoir

**H. Realign Naval Support Activity Philadelphia, PA, Tinker Air Force Base, OK, Hill Air Force Base, UT and Robins Air Force Base, GA**

Gain: Defense Supply Center Richmond, VA



EXIT



# Sec. 176: Depot Level Reparable Procurement Management Consolidation DoD Recommendation

## I. Realign Redstone Arsenal, AL

Gain: Defense Supply Center Richmond, Defense Supply Center Columbus, Headquarters Army Materiel Command (AMC)

## J. Realign Wright-Patterson Air Force Base, OH

Gain: Fort Belvoir

## K. Realign Fort Belvoir, VA

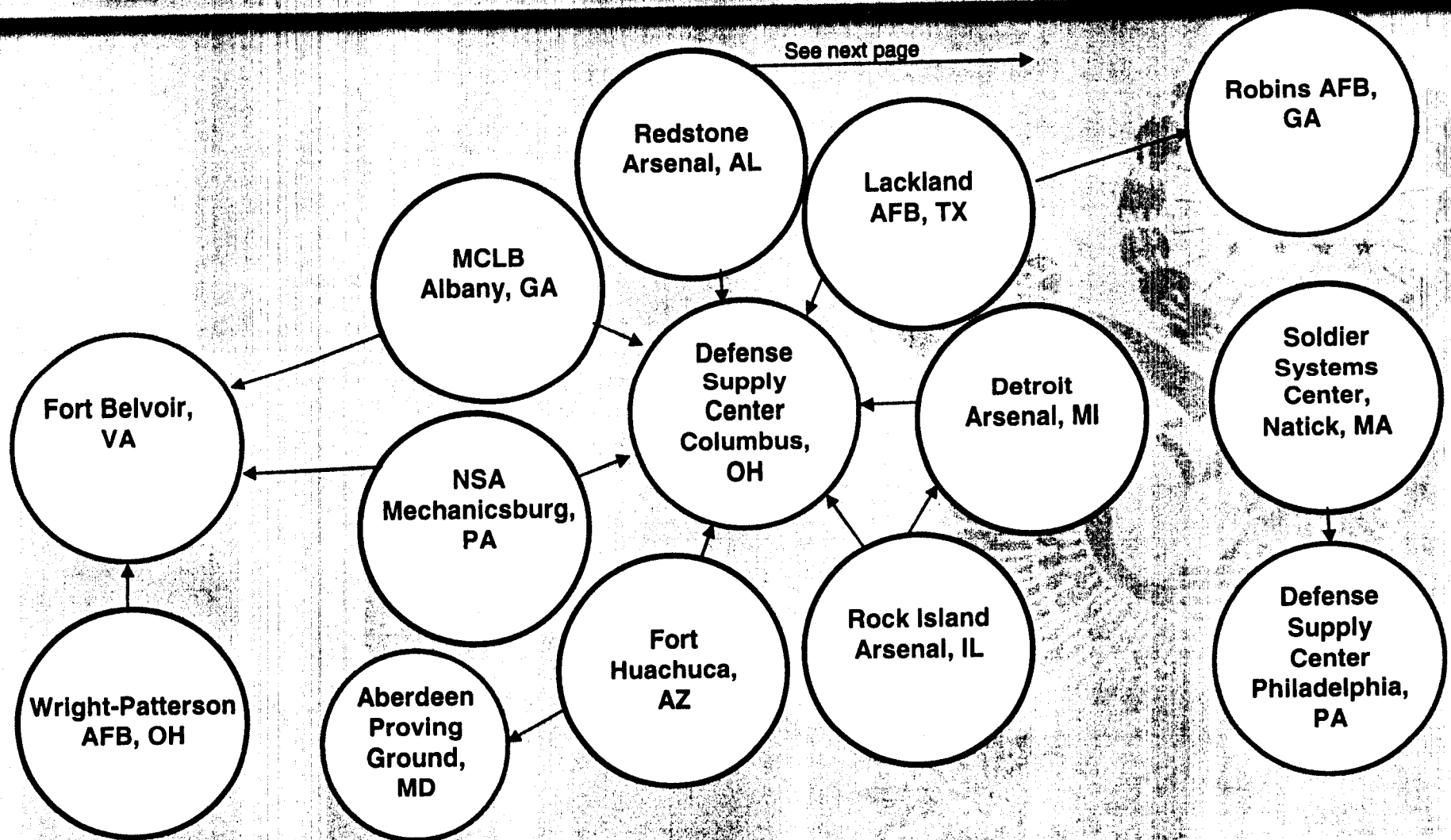
Gain: Fort Belvoir



EXIT



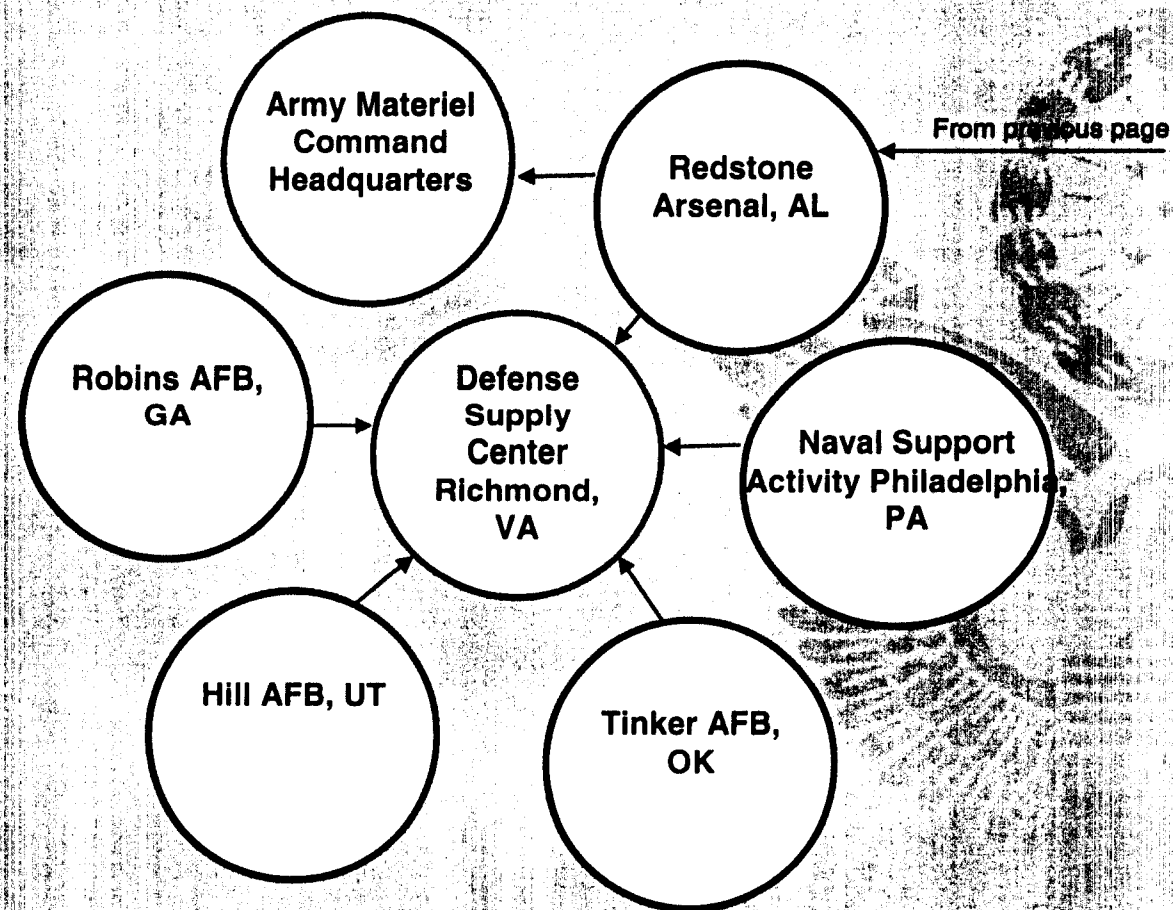
# Sec. 176: Depot Level Reparable Procurement Management Consolidation Associated Installations



EXIT



# Sec. 176: Depot Level Reparable Procurement Management Consolidation Associated Installations



EXIT





## **Sec. 176: Depot Level Reparable Procurement Management Consolidation DoD Justification**

- Migration of remaining Service Consumable Items to oversight and management of a single DoD agency, DLA
- Supports transformation by transferring procurement management of all Service DLRs to a single DoD agency, DLA

### **COBRA:**

- \$127M One-time costs
- Immediate Payback
- \$1,889.6M 20-year Net Present Value
- 10 Military and 124 Civilians



## **Sec. 176: Depot Level Reparable Procurement Management Consolidation Issues**

### **C1.**

- Rock Island Arsenal Military Value higher than gaining site Detroit Arsenal
- Discrepancies in number of positions DoD recommended to transfer from TACOM-Rock Island to Detroit Arsenal

### **C2.**

- Concerns on the availability of buildable space at Detroit Arsenal

### **C3.**

- RIA Community concern Detroit Arsenal unable to meet force protection requirements

### **C5.**

- Cost underestimated based on discrepancy in number of positions identified to transfer from RIA



**EXIT**



# Staff Assessment

## Deviation from Final Selection Criteria

| Criterion | Military Value |    |    |    |    | Other |    |    |
|-----------|----------------|----|----|----|----|-------|----|----|
|           | C1             | C2 | C3 | C4 | C5 | C6    | C7 | C8 |
| Deviation |                |    |    |    |    |       |    |    |

Xtra X's for your use

X

X

X

X

X=Deviation

- The Secretary did not deviate from the Final Selection Criteria or the Force Structure Plan



EXIT





# Supporting Slides

For Commission Discussion & Questions  
During Final Deliberation



EXIT



# Sec. 176: Depot Level Reparable Procurement Management Consolidation All Issues

| ISSUE                              | DoD POSITION | COMMUNITY POSITION   | R&A STAFF FINDINGS   |
|------------------------------------|--------------|--|--|
| MISSION                            |              | DoD greatly deviated from the selection criteria Rock Island Arsenal has a higher Mil Value than Detroit Arsenal | a) Army's initiative to establish three life cycle centers of excellence Detroit Arsenal is one of the centers<br>b) Dept of Army confirmed TACOM-RI should relocated in its entirety: transfer positions increase from 740 to 1,098 |
| AVAILABILITY AND CONDITION OF LAND |              | Community states Detroit Arsenal has insufficient space to accommodate the TACOM mission from RIA                | U.S Army Garrison-MI confirmed the available land area and infrastructure support to accommodate 1,100   |
| FORCE PROTECTION                   |              | Rock Island Arsenal meets and exceeds all the force protection requirements and Detroit does not                 | U.S Army Garrison-MI confirmed the installation meets all the force protection requirements  |
|                                    |              |  |  |
| COST                               |              | Community asserted that MILCON costs identified in COBRA for Detroit was grossly understated                     | Re-run COBRA based on 1,098 positions to transfer to Detroit, MILCON increase from \$25M to \$40M; one time cost of recommendation increase from \$127M to \$158M: NPV saving decreased 3% (\$1,889M to \$1,826M)                    |



EXIT



## Sec. 176: Depot Level Reparable Procurement Management Consolidation

### 1. Mission (MV1)

#### DoD Position:

- None

#### Community Position:

- Illinois/Rock Island Arsenal community argued that DoD greatly deviated from the selection criteria by not basing its decisions on military value
- Discrepancies in the number of positions identified (740 versus 1,129) with the moves at TACOM-RI

#### R&A Findings:

- TACOM-RI realignment to Detroit Arsenal as a result of the Army's initiative to establish three life cycle centers of excellence
  - Objective to get products to the warfighter faster, make good products even better, minimize life cycle costs, and enhance the effectiveness and integration of Acquisition, Logistics, and Technology communities.
- Dept of Army stated scenario data call submitted certified data regarding the ICP/IMMC functions performed at RI which identified 740 transfer positions. Integrally linked acquisition and supporting functions were not part of the data call. The TACOM-RI organization should be relocated in its entirety.



EXIT



## **Sec. 176: Depot Level Reparable Procurement Management Consolidation**

### **2. Availability of Land (MV2)**

#### DoD Position:

- None

#### Community Position:

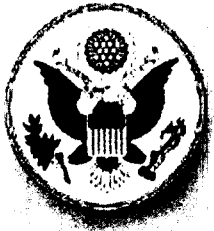
- Detroit Arsenal have insufficient space to accommodate the TACOM  
–RI mission

#### R&A Findings:

- Based on visit to Detroit Arsenal, MI Deputy to the Commander U.S.  
Army Garrison-MI confirm the available land area and infrastructure  
support systems for new construction to meet BRAC  
recommendation



EXIT



## **Sec. 176: Depot Level Reparable Procurement Management Consolidation**

### **3. Force Protection (C3)**

#### DoD Position:

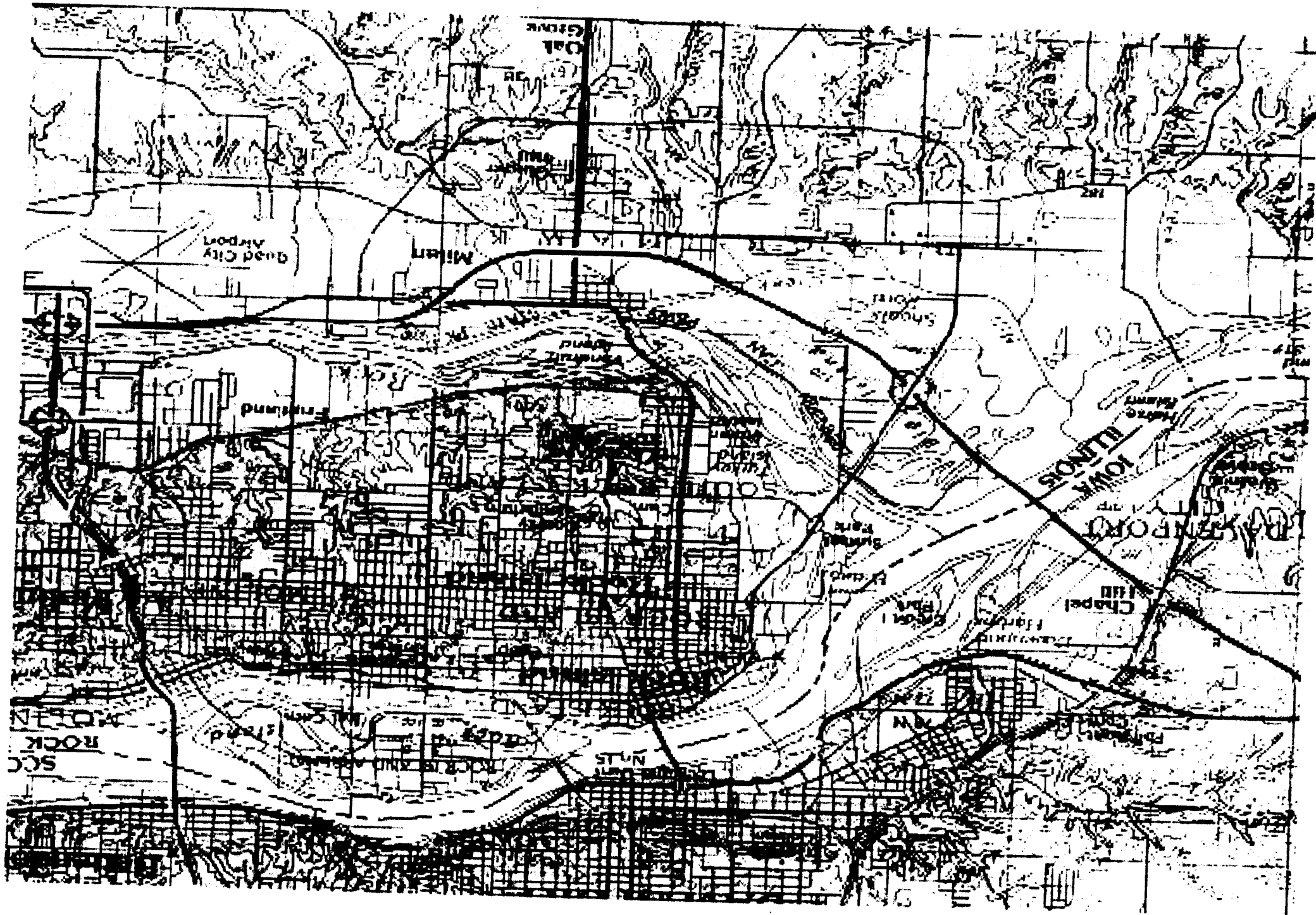
- None

#### Community Position:

- RIA community claimed that a move to Michigan raised Force protection and Antiterrorism issues, since RIA meets and exceeds all the force protection requirements and Detroit does not.

#### R&A Findings:

- Based on visit to Detroit Arsenal, MI Deputy to the Commander U.S. Army Garrison-MI confirm the facility meets all force protection requirements.



COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 51/57  
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG  
 Scenario File : C:\TEMP\0035 RV6\run.CBR  
 Option Pkg Name: 035R 050804  
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra\_6.10\BRAC2005.SFF

Base: Tinker AFB, OK (WWYK)

| ONE-TIME NET    | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total |
|-----------------|------|------|------|------|------|------|-------|
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- |
| CONSTRUCTION    |      |      |      |      |      |      |       |
| MILCON          | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| O&M             |      |      |      |      |      |      |       |
| Civ Retir/RIF   | 0    | 0    | 69   | 184  | 184  | 184  | 622   |
| Civ Moving      | 0    | 0    | 242  | 71   | 71   | 71   | 455   |
| Info Tech       | 0    | 0    | 565  | 0    | 0    | 0    | 565   |
| Other           | 24   | 18   | 18   | 24   | 21   | 19   | 124   |
| MIL PERSONNEL   |      |      |      |      |      |      |       |
| Mil Moving      | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| OTHER           |      |      |      |      |      |      |       |
| HAP / RSE       | 0    | 0    | 16   | 13   | 13   | 13   | 56    |
| Environmental   | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Misn Contract   | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| 1-Time Other    | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| TOTAL ONE-TIME  | 24   | 18   | 911  | 292  | 289  | 287  | 1,823 |

| RECURRING NET   | 2006 | 2007 | 2008  | 2009 | 2010   | 2011   | Total  | Beyond |
|-----------------|------|------|-------|------|--------|--------|--------|--------|
| -----(\$K)----- | ---- | ---- | ----  | ---- | ----   | ----   | -----  | -----  |
| FAM HOUSE OPS   | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| O&M             |      |      |       |      |        |        |        |        |
| Sustainment     | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| Recap           | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| BOS             | 0    | 0    | -38   | -69  | -100   | -131   | -337   | -131   |
| Civ Salary      | 0    | 0    | -66   | -432 | -1,031 | -1,629 | -3,158 | -1,928 |
| TRICARE         | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| MIL PERSONNEL   |      |      |       |      |        |        |        |        |
| Mil Salary      | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| House Allow     | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| OTHER           |      |      |       |      |        |        |        |        |
| Procurement     | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| Mission Activ   | 0    | 0    | 0     | 0    | 0      | 0      | 0      | 0      |
| Misc Recur      | 0    | 0    | 539   | 539  | 539    | 539    | 2,156  | 539    |
| TOTAL RECUR     | 0    | 0    | 435   | 38   | -591   | -1,221 | -1,340 | -1,520 |
| TOTAL NET COST  | 24   | 18   | 1,346 | 330  | -302   | -933   | 483    | -1,520 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 52/57  
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG  
 Scenario File : C:\TEMP\0035 RV6\run.CBR  
 Option Pkg Name: 035R 050804  
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra\_6.10\BRAC2005.SFF

| Base: Wright-Patterson AFB, OH (ZHTV) |      |      |      |      |      |      |       |
|---------------------------------------|------|------|------|------|------|------|-------|
| ONE-TIME COSTS                        | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total |
| -----(\$K)-----                       | ---- | ---- | ---- | ---- | ---- | ---- | ----- |
| CONSTRUCTION                          |      |      |      |      |      |      |       |
| MILCON                                | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| O&M                                   |      |      |      |      |      |      |       |
| CIV SALARY                            |      |      |      |      |      |      |       |
| Civ RIFs                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Civ Retire                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| CIV MOVING                            |      |      |      |      |      |      |       |
| Per Diem                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| POV Miles                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Home Purch                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| HHG                                   | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Misc                                  | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| House Hunt                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| PPP                                   | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| RITA                                  | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| FREIGHT                               |      |      |      |      |      |      |       |
| Packing                               | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Freight                               | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Vehicles                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Unemployment                          | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| OTHER                                 |      |      |      |      |      |      |       |
| Info Tech                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Prog Manage                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Supt Contrac                          | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Mothball                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| 1-Time Move                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| MIL PERSONNEL                         |      |      |      |      |      |      |       |
| MIL MOVING                            |      |      |      |      |      |      |       |
| Per Diem                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| POV Miles                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| HHG                                   | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Misc                                  | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| OTHER                                 |      |      |      |      |      |      |       |
| Elim PCS                              | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| OTHER                                 |      |      |      |      |      |      |       |
| HAP / RSE                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Environmental                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| Misn Contract                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| 1-Time Other                          | 0    | 0    | 0    | 0    | 0    | 0    | 0     |
| TOTAL ONE-TIME                        | 0    | 0    | 0    | 0    | 0    | 0    | 0     |





## BRAC 2005 - Query Response Manager



### Response to E0512

**Question:**

The Army's response to Clearinghouse Tasker 0437 says, "The TACOM organization (a single organization/UIC) at Rock Island that performs these ICP/IMMC functions also performs integrally linked acquisition and supporting functions. Thus, this organization should be relocated in its entirety."

There are 1,129 TACOM positions at Rock Island. Please re-run COBRA using the additional personnel to determine any additional cost such as MILCON for Detroit.

**Answer:**

Reference BRAC Commission letter dated 1 August 2005, JCS #43, the Supply and Storage JCSG has rerun COBRA per your request to include all personnel that will move to Detroit Arsenal from Rock Island Arsenal. The COBRA run is included in the attached document from the Supply and Storage JCSG.

Based on further refinement from Headquarters TACOM and certified by Headquarters Army Materiel Command, the numbers of positions to relocate from Rock Island Arsenal changed from 1129 to 1192. This analysis was presented to the Honorable Mr Skinner, on 29 July 2005 by Headquarters TACOM. Therefore the COBRA data reflects 1098 positions relocating to Detroit Arsenal, 52 positions relocating to Defense Supply Center Columbus, Ohio; and 42 positions eliminated due to efficiencies.

**References:**

Approved By:

Date: 04-Aug-05

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 53/57  
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG  
 Scenario File : C:\TEMP\0035 RV6\run.CBR  
 Option Pkg Name: 035R 050804  
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra\_6.10\BRAC2005.SFF

| Base: Wright-Patterson AFB, OH (ZHTV) | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | Total | Beyond |
|---------------------------------------|-------|-------|-------|-------|-------|-------|-------|--------|
| RECURRINGCOSTS                        |       |       |       |       |       |       |       |        |
| -----(\$K)-----                       | ----- | ----- | ----- | ----- | ----- | ----- | ----- | -----  |
| O&M                                   |       |       |       |       |       |       |       |        |
| Sustainment                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Recap                                 | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| BOS                                   | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Civ Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| TRICARE                               | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| MIL PERSONNEL                         |       |       |       |       |       |       |       |        |
| Off Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Enl Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| House Allow                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| OTHER                                 |       |       |       |       |       |       |       |        |
| Mission Activ                         | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Misc Recur                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| TOTAL RECUR                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| TOTAL COSTS                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| ONE-TIME SAVES                        | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | Total |        |
| -----(\$K)-----                       | ----- | ----- | ----- | ----- | ----- | ----- | ----- |        |
| CONSTRUCTION                          |       |       |       |       |       |       |       |        |
| MILCON                                | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| O&M                                   |       |       |       |       |       |       |       |        |
| 1-Time Move                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| MIL PERSONNEL                         |       |       |       |       |       |       |       |        |
| Mil Moving                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| OTHER                                 |       |       |       |       |       |       |       |        |
| Environmental                         | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| 1-Time Other                          | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| TOTAL ONE-TIME                        | 0     | 0     | 0     | 0     | 0     | 0     | 0     |        |
| RECURRINGSAVES                        | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | Total | Beyond |
| -----(\$K)-----                       | ----- | ----- | ----- | ----- | ----- | ----- | ----- | -----  |
| FAM HOUSE OPS                         | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| O&M                                   |       |       |       |       |       |       |       |        |
| Sustainment                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Recap                                 | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| BOS                                   | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Civ Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| MIL PERSONNEL                         |       |       |       |       |       |       |       |        |
| Off Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Enl Salary                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| House Allow                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| OTHER                                 |       |       |       |       |       |       |       |        |
| Procurement                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Mission Activ                         | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| Misc Recur                            | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| TOTAL RECUR                           | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |
| TOTAL SAVINGS                         | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0      |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 54/57  
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG  
 Scenario File : C:\TEMP\0035 RV6\run.CBR  
 Option Pkg Name: 035R 050804  
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra\_6.10\BRAC2005.SFF

|                                       |      |      |      |      |      |      |       |        |
|---------------------------------------|------|------|------|------|------|------|-------|--------|
| Base: Wright-Patterson AFB, OH (ZHTV) |      |      |      |      |      |      |       |        |
| ONE-TIME NET                          | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total |        |
| -----(\$K)-----                       | ---- | ---- | ---- | ---- | ---- | ---- | ----- |        |
| CONSTRUCTION                          |      |      |      |      |      |      |       |        |
| MILCON                                | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| O&M                                   |      |      |      |      |      |      |       |        |
| Civ Retir/RIF                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| Civ Moving                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| Info Tech                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| Other                                 | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| MIL PERSONNEL                         |      |      |      |      |      |      |       |        |
| Mil Moving                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| OTHER                                 |      |      |      |      |      |      |       |        |
| HAP / RSE                             | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| Environmental                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| Misn Contract                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| 1-Time Other                          | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| TOTAL ONE-TIME                        | 0    | 0    | 0    | 0    | 0    | 0    | 0     |        |
| RECURRING NET                         | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)-----                       | ---- | ---- | ---- | ---- | ---- | ---- | ----- | -----  |
| FAM HOUSE OPS                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| O&M                                   |      |      |      |      |      |      |       |        |
| Sustainment                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| Recap                                 | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| BOS                                   | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| Civ Salary                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| TRICARE                               | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| MIL PERSONNEL                         |      |      |      |      |      |      |       |        |
| Mil Salary                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| House Allow                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| OTHER                                 |      |      |      |      |      |      |       |        |
| Procurement                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| Mission Activ                         | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| Misc Recur                            | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| TOTAL RECUR                           | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |
| TOTAL NET COST                        | 0    | 0    | 0    | 0    | 0    | 0    | 0     | 0      |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 55/57  
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG  
 Scenario File : C:\TEMP\0035 RV6\run.CBR  
 Option Pkg Name: 035R 050804  
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra\_6.10\BRAC2005.SFF

|                            |      |        |      |      |      |      |        |
|----------------------------|------|--------|------|------|------|------|--------|
| Base: ABERDEEN, MD (24004) |      |        |      |      |      |      |        |
| ONE-TIME COSTS             | 2006 | 2007   | 2008 | 2009 | 2010 | 2011 | Total  |
| -----(\$K)-----            | ---- | ----   | ---- | ---- | ---- | ---- | -----  |
| CONSTRUCTION               |      |        |      |      |      |      |        |
| MILCON                     | 443  | 4,927  | 0    | 0    | 0    | 0    | 5,371  |
| O&M                        |      |        |      |      |      |      |        |
| CIV SALARY                 |      |        |      |      |      |      |        |
| Civ RIFs                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Civ Retire                 | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| CIV MOVING                 |      |        |      |      |      |      |        |
| Per Diem                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| POV Miles                  | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Home Purch                 | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| HHG                        | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Misc                       | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| House Hunt                 | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| PPP                        | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| RITA                       | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| FREIGHT                    |      |        |      |      |      |      |        |
| Packing                    | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Freight                    | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Vehicles                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Unemployment               | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| OTHER                      |      |        |      |      |      |      |        |
| Info Tech                  | 0    | 329    | 0    | 0    | 0    | 0    | 329    |
| Prog Manage                | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Supt Contrac               | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Mothball                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| 1-Time Move                | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| MIL PERSONNEL              |      |        |      |      |      |      |        |
| MIL MOVING                 |      |        |      |      |      |      |        |
| Per Diem                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| POV Miles                  | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| HHG                        | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Misc                       | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| OTHER                      |      |        |      |      |      |      |        |
| Elim PCS                   | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| OTHER                      |      |        |      |      |      |      |        |
| HAP / RSE                  | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| Environmental              | 0    | 250    | 0    | 0    | 0    | 0    | 250    |
| Misc Contract              | 0    | 0      | 0    | 0    | 0    | 0    | 0      |
| 1-Time Other               | 0    | 4,649  | 0    | 0    | 0    | 0    | 4,649  |
| TOTAL ONE-TIME             | 443  | 10,155 | 0    | 0    | 0    | 0    | 10,599 |

**BASE CLOSURE AND REALIGNMENT COMMISSION  
BRAC 2005 - AFTER ACTION REPORT**

**NAME AND DATE: Valerie L. Mills, Oct 7, 05**

**TEAM AND POSITION: Joint Cross Svc, DoD Analyst**

**SPECIFIC ANALYSIS RESPONSIBILITIES: Lead Analyst on 4 recommendations: 1) MCLB Barstow, CA 2) Rock Island Arsenal, IL 3) Depot Level Reparables 4) Supply, Storage, and Distribution**

**GENERAL IMPRESSION OF THE PROCESS: OVERALL IMPRESSIONS, ORGANIZATIONAL COMMENTS**

- **Amazed of the number of site visits and the amount of material analyzed in a short period of time**
- **The Commissioner's approach each recommendation independent with a fair assessment (no outside agenda's)**

**SPECIFIC POSITIVE ISSUES: IF ANY -WHAT WAS GOOD ABOUT THE WAY THE PROCESS WORKED AND WHY; DATA ISSUES, COORDINATION ISSUES, WORKLOAD ALLOCATION, ETC.**

- 
- 

**SPECIFIC NEGATIVE ISSUES: IF ANY – WHAT IMPEDED YOUR ANALYSIS AND WHY; DATA ISSUES, COORDINATION ISSUES, WORKLOAD ALLOCATION, ETC.**

- **Unable to address individual scenario's true value (net savings or net cost) when bundled with multiple scenario's into single recommendation**
- **Overall clearinghouse address questions in timely manner however one service responses were averaging 2-3 weeks**

•

**RECOMMENDATIONS FOR PROCESS CHANGES: FOR FUTURE BRACs; TIMING OF BRAC; NUMBERS OR ANALYSTS, COMMUNITY INTERACTIONS. Obtain a new cost and saving tool that optimizes.**

**\*\*NOTE: COMMENTS SHOULD NOT ADDRESS SPECIFIC INSTALLATIONS OR ANALYSIS ATTENDANT TO INDIVIDUAL INSTALLATIONS. GENERALLY, THE COMMENTS SHOULD ALLOW OUR FOLLOW ON ANALYSTS SOME INSIGHT CONCERNING WHAT WAS GOOD, BAD, AND UGLY IN THE 2005 ROUND. THERE IS NO LENGTH CONSTRAINT.**

qryDisplay2851

| orgcode | orgName  | rownum | Name of A   | No. of pec | No. of pec | No. of pec | changedate | Answersou |
|---------|----------|--------|-------------|------------|------------|------------|------------|-----------|
| 17755   | ROCK ISL | 1      | Rock Island | 286        | 297        | 281        | 8/12/2004  |           |
| 17755   | ROCK ISL | 2      | JMC         | 1106       | 1224       | 1042       | 8/12/2004  |           |
| 17755   | ROCK ISL | 3      | AFSC        | 90         | 64         | 200        | 8/12/2004  |           |
| 17755   | ROCK ISL | 4      | TACOM-RI    | 1168       | 1170       | 1311       | 8/12/2004  |           |

irce

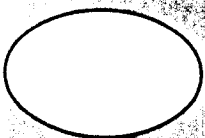




# KEY



Losing Installation



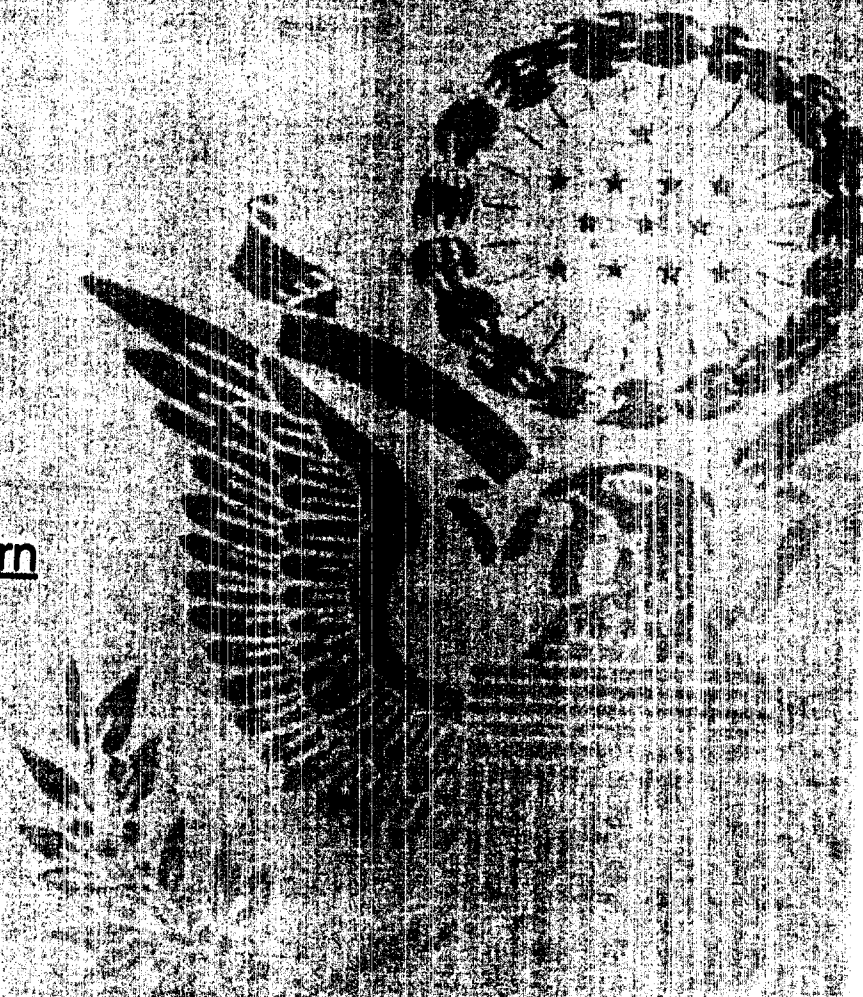
Gaining Installation



Personnel Movement



Relevant Criteria Concern

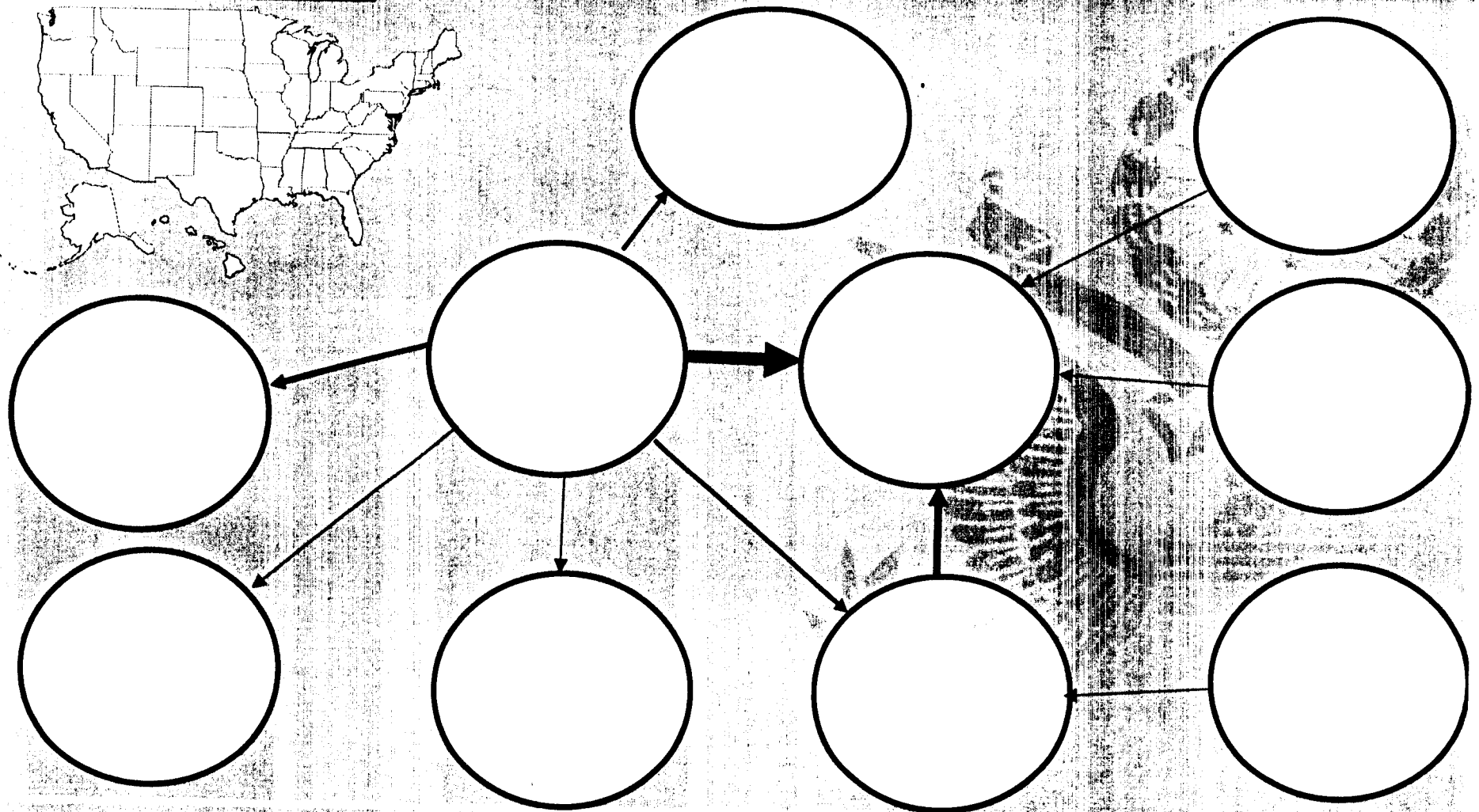
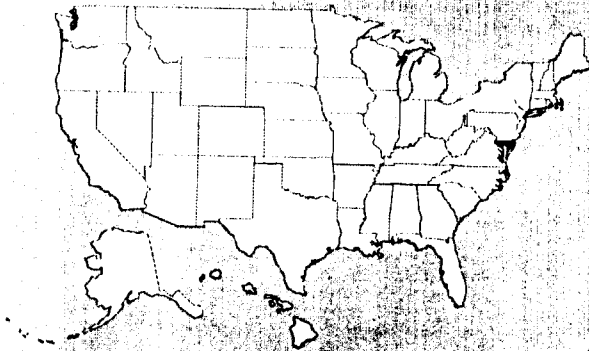


EXIT



# DoD Recommendation H&SA

## Participating Regions



EXIT

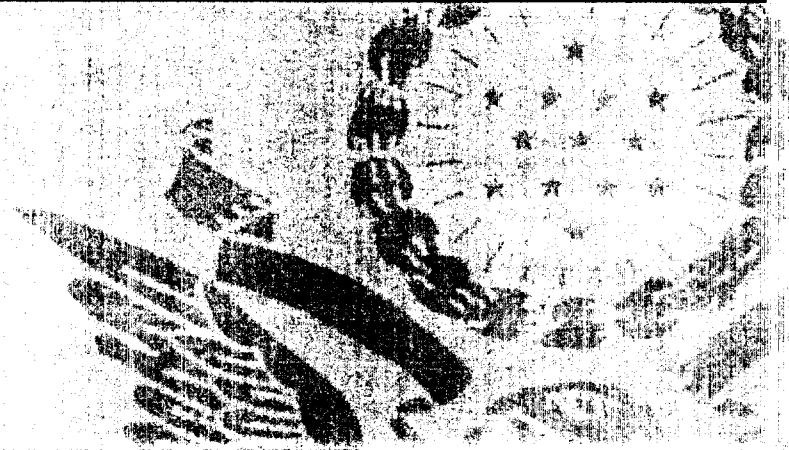


# H&SA \_\_\_\_:

## Actions:

1. Close
2. Realign
3. Realign
4. Realign
5. Realign
6. Realign
7. Gain
8. Gain
9. Gain
10. Gain

## DoD Justification:



## Payback:

- One Time Cost:
- Net Cost:
- Annual Recurring Savings:
- Payback Period:
- NPV (Savings):



EXIT



# BRAC Criteria Evaluation

| VALUE | ISSUE | DoD POSITION | COMMUNITY<br>POSITION | R&A STAFF<br>FINDINGS |
|-------|-------|--------------|-----------------------|-----------------------|
| 1     |       |              |                       |                       |
| 2     |       |              |                       |                       |
| 3     |       |              |                       |                       |
| 4     |       |              |                       |                       |
| 5     |       |              |                       |                       |
| 6     |       |              |                       |                       |
| 7     |       |              |                       |                       |
| 8     |       |              |                       |                       |



EXIT



# Name of Installation/affected agency

TABLE OF PERSONNEL CHANGES

| OUT |     | IN  |     | NET GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|-----------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL             | CIV |       |           |
|     |     |     |     |                 |     |       |           |

Relocate

Disestablish

Key Issues Identified: CRITERIA # AND #

#.

#.



EXIT



# Name of installation/affected agency

TABLE OF PERSONNEL CHANGES

| OUT |     | IN  |     | NET GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|-----------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL             | CIV |       |           |
|     |     |     |     |                 |     |       |           |

Realign

Key Issues Identified:




EXIT





# Issues

- Areas of concern may be added to an additional slide and linked if needed. To return to the previous slide simply click the return button  at the bottom.



EXIT

|                      |                            |
|----------------------|----------------------------|
| Alan Wilson          | Garrison Manager, USAG-RIA |
| John Guzzonato       | DFAS-RIA                   |
| Pat O'Rourke         | DFAS-RIA                   |
| Pat Ewen             | DFAS-RIA                   |
| COL Bruce Elliott    | Cdr, RIA-JMTC              |
| Cathy McMahon        | RIA-JMTC                   |
| Mike Bobie           | USAG-RIA                   |
| Shirlene Appleby     | USAG-RIA                   |
| Mike Kendrick        | RIA-JMTC                   |
| Pat Ballman          | USAG-RIA                   |
| Nancy Lane           | CHRA-NCCPOC                |
| Janice Carbone       | CHRA-NCRDO                 |
| Sally Turke          | AMSTA-AQ-AR                |
| Darryl Blackburn     | AMSTA-LC-L                 |
| Jerry Jackson        | TACOM-RI                   |
| Fred Smith           | TACOM-RI                   |
| Nancy Toohill        | TACOM-RI                   |
| Luci Nickels         | TACOM-RI                   |
| Raymond Muskeyvalley | TACOM-RI                   |
| Rebecca Horst        | TACOM-RI                   |
| Perry Reynolds       | HQ, AFSC                   |
| John Lensing         | USAG-RIA                   |
| Scott Hary           | USAG-RIA                   |
| Jerry Sechser        | USAG-RIA                   |
| Sharon Mathias       | USAG-RIA                   |
| Gale Smith           | USAG-RIA                   |
| Bill Peiffer         | RIA-JMTC                   |
| J. Randal Robinson   | Dir, IMANWR                |
| Ann Nollett          | USAG-RIA                   |



**DRAFT**  
**BASE VISIT REPORT**  
**ROCK ISLAND ARSENAL, IL**  
**1 JUNE 2005**

**LEAD COMMISSIONER:**

Samuel K. Skinner

**ACCOMPANYING COMMISSIONER:**

None

**COMMISSION STAFF:**

Valerie Mills (JC-S)

Dean Rhody (ARMY)

**LIST OF ATTENDEES:**

|                    |                         |
|--------------------|-------------------------|
|                    | Garrison Manager, USAG- |
| Alan Wilson        | RIA                     |
| John Guzzonato     | DFAS-RIA                |
| Pat O'Rourke       | DFAS-RIA                |
| Pat Ewen           | DFAS-RIA                |
| COL Bruce Elliott  | Cdr, RIA-JMTC           |
| Cathy McMahon      | RIA-JMTC                |
| Mike Bobie         | USAG-RIA                |
| Shirlene Appleby   | USAG-RIA                |
| Mike Kendrick      | RIA-JMTC                |
| Pat Ballman        | USAG-RIA                |
| Nancy Lane         | CHRA-NCCPOC             |
| Janice Carbone     | CHRA-NCRDO              |
| Sally Turke        | AMSTA-AQ-AR             |
| Darryl Blackburn   | AMSTA-LC-L              |
| Jerry Jackson      | TACOM-RI                |
| Fred Smith         | TACOM-RI                |
| Nancy Toohill      | TACOM-RI                |
| Luci Nickels       | TACOM-RI                |
| Raymond            |                         |
| Muskeyvalley       | TACOM-RI                |
| Rebecca Horst      | TACOM-RI                |
| Perry Reynolds     | HQ, AFSC                |
| John Lensing       | USAG-RIA                |
| Scott Hary         | USAG-RIA                |
| Jerry Sechser      | USAG-RIA                |
| Sharon Mathias     | USAG-RIA                |
| Gale Smith         | USAG-RIA                |
| Bill Peiffer       | RIA-JMTC                |
| J. Randal Robinson | Dir, IMANWR             |
| Ann Nollett        | USAG-RIA                |

**BASE'S PRESENT MISSION:**

The Rock Island Arsenal is the largest government-owned weapons manufacturer arsenal in the western world. Known world wide as a leader in excellence, the Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces as well as assemble tool sets, kits and outfits that support equipment in the field.

The Arsenal's stone buildings are also the home to approximately 60 tenant organizations which receive quality facility support services such as general supply purchasing, security, information technology, and building and infrastructure maintenance.

**SECRETARY OF DEFENSE RECOMMENDATION:**

***USA - 6***

***Close Fort Gillem, GA. Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL.***

***H&SA - 19***

***Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies. Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.***

***H&SA - 37***

***Close the Defense Finance and Accounting Service (DFAS) sites at Rock Island IL; Pensacola Saufley Field, FL; Norfolk Naval Station, VA; Lawton, OK; Pensacola Naval Air Station, FL; Omaha, NE; Dayton, OH; St. Louis, MO; San Antonio, TX; San Diego, CA; Pacific Ford Island, HI; Patuxent River, MD; Limestone, ME; Charleston, SC; Orlando, FL; Rome, NY; Lexington, KY; Kansas City, MO; Seaside, CA; San Bernardino, CA; and Oakland, CA. Relocate and consolidate business, corporate and administrative functions to the Defense Supply Center-Columbus, OH, the Buckley Air Force Base Annex, Denver, CO, or the MG Emmett J. Bean Federal Center, Indianapolis, IN.***

**H&SA - 46**

**Realign Rock Island Arsenal, Illinois**, as follows: *relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Installation Management Agency Southwest Regional headquarters to form the Army Installation Management Agency Western Region; and *relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

**S&S- 7**

**Realign Rock Island Arsenal, IL**, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Repairables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

**Ind - 5**

Close Riverbank Army Ammunition Plant, CA. *Relocate the artillery cartridge case metal parts functions to Rock Island Arsenal, IL.*

**Ind - 7**

**Realign Rock Island Arsenal, IL**, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

**Ind -11**

Close Mississippi Army Ammunition Plant, MS. *Relocate the 155MM ICM artillery metal parts functions to Rock Island Arsenal, IL.*

## **SECRETARY OF DEFENSE JUSTIFICATION:**

### ***USA - 6***

This recommendation closes Fort Gillem, an Army administrative installation and an AAFES distribution center. The recommendation moves the major tenant organizations to Rock Island Arsenal, Redstone Arsenal, Fort Benning, and Fort Campbell. It also moves small components of the Headquarters 3rd US Army and US Army Forces Command to Pope AFB and Shaw AFB. It enhances the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities to address future unforeseen requirements. This closure allows the Army to employ excess capacities at installations that can accomplish more than administrative missions.

The Army is converting the 1st US Army Headquarters into the single Headquarters for oversight of Reserve and National Guard mobilization and demobilization. To support this conversion the Army decided to relocate 1st Army to Rock Island Arsenal, a central location in the United States.

### ***H&SA - 19***

The consolidation of Civilian Personnel Offices within each Military Department and the transactional functions among the Defense Agencies reduces excess capacity, reduces the use of leased facilities, and achieves manpower savings through consolidation and elimination of duplicate functions. This recommendation supports the Administration's urging of federal agencies to consolidate personnel services. During the implementation of this recommendation it is important to partner with the National Security Personnel System (NSPS). NSPS provides the opportunity to improve the effectiveness of the Department through a simplified personnel management system that will improve the way it hires and assigns employees. This recommendation will be an effective tool for NSPS and provide the flexibility and responsiveness that supports the implementation of this system. Since NSPS will define a new human resource system featuring streamlined hiring, simplified job changes, and a less complex classification system, it covers all functions that would be supported by Civilian Personnel Offices.

#### **H&SA - 37**

This action accomplishes a major facilities reduction and business line mission realignment, transforming the current DFAS organization into an optimum facilities configuration, which includes strategic redundancy to minimize risks associated with man-made or natural disasters/challenges. All three of the gaining sites meet DoD Antiterrorism/Force Protection (AT/FP) Standards. The current number of business line operating locations (26) inhibits the ability of DFAS to reduce unnecessary redundancy and leverage benefits from economies of scale and synergistic efficiencies. Overall excess facility capacity includes approximately 43 percent or 1,776,000 Gross Square Feet (GSF) in administrative space and 69 percent or 526,000 GSF in warehouse space with many locations lacking adequate threat protection as defined in DoD AT/FP Standards. Finally, the three locations have potential to evolve into separate Business Line Centers of Excellence and further enhance "unit cost" reductions beyond the BRAC facilities/personnel savings aspect. The three gaining locations were identified through a process that used Capacity Analysis, Military Value, Optimization Modeling, and knowledge of the DFAS organization, and business line mission functions. The Military Value analysis, of 26 business operating locations, ranked the Buckley AF Base Annex, CO, the Defense Supply Center-Columbus, OH, and the MG Emmett J. Bean Federal Center, Indianapolis, IN, as 3, 7, and 9 respectively. The Optimization analysis not only included the factors of available capacity and expansion capability, but also included business line process and business operational considerations in identifying the three-location combination as providing the optimal facilities approach to hosting DFAS business line missions/functions.

Subject matter knowledge of DFAS's three business line missions and its operational components, along with business process review considerations and scenario basing strategy, was used to focus reduction of the 26 locations and identification of the three gaining locations. The scenario basing strategy included reducing the number of locations to the maximum extent possible, while balancing the requirements for an environment meeting DoD Antiterrorist and Force Protection standards, strategic business line redundancy, area workforce availability, and to include an anchor entity for each business line and thus retain necessary organizational integrity to support DoD customer needs while the DFAS organization relocation is executed.

#### **H&SA - 46**

This recommendation relocates several Army Service Provider headquarters and regional offices in order to create operating efficiencies via co-location and/or consolidation.

- a. A new Installation Management Agency (IMA) Western Region office is created at Fort Sam Houston by **relocating the IMA Northwest Region headquarters from Rock Island Arsenal**; it collocates the IMA Headquarters with the IMA Western Region. Separate Army recommendations relocate other IMA regional offices to create the IMA Eastern Region at Fort Eustis.

- b. This recommendation creates a new Network Enterprise Technology Command (NETCOM) Western Region at Fort Sam Houston by **relocating the NETCOM Northwest Region headquarters from Rock Island Arsenal**. Separate Army recommendations relocate other NETCOM Region headquarters to create the NETCOM Eastern Region at Fort Eustis.

#### **S&S- 7**

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering.

In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

#### **Ind - 5**

There are 4 sites within the Industrial Base producing Metal parts. To remove excess from the Industrial Base, the closure allows DoD to generate efficiencies and nurture partnership with multiple sources in the private sector.

***Ind - 7***

This recommendation supports minimizing the number of depot maintenance sites through the consolidation of Rock Island's remaining Combat Vehicle workload and capacity at Anniston Army Depot, the Army's Center for Industrial and Technical Excellence for Combat Vehicles. The recommendation also increases overall depot capability utilization by consolidating Rock Island's remaining Tactical Vehicle workload and capability at Letterkenny, the depot with the highest Military Value for Tactical Vehicle maintenance. This recommendation eliminates over 160,000 square feet of depot maintenance production space with annual facility sustainment and recapitalization savings of \$0.6M. This recommendation also decreases the cost of depot maintenance operations across DoD by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. Finally, this recommendation facilitates future interservice utilization of DoD depot maintenance capacity.

***Ind -11***

There are 4 sites within the Industrial Base producing Metal Parts. To remove excess from the Industrial Base, the closure allows DoD to generate efficiencies and nurture partnership with multiple sources in the private sector.

**MAIN FACILITIES REVIEWED:**

U.S. Army Installation Management Agency (IMA) Northwest Region  
U.S. Army Tank-automotive and Armaments Command (TACOM) Rock Island  
U.S. Army RIA Joint Manufacturing and Technology Center (JMTC)  
U.S. Army Civilian Human Resources Agency (CHRA) North Central Region  
The Defense Finance and Accounting Service (DFAS) Rock Island Site

**KEY ISSUES IDENTIFIED:**

1. Recommendation S&S-7
  - a. 740 positions were identified for transfer but 1,129 are on-board (remainder discretionary?).
  - b. Construction costs for Detroit Arsenal and relocation costs for Rock Island personnel will most likely be understated based on 740 instead of 1,129.

**INSTALLATION CONCERNS RAISED:**

1. Vacant Administrative Space: 400k sq ft will be vacant
2. Deviation from criteria: Military value of Rock Island Arsenal (53) was higher than Detroit Arsenal (74)
3. Loss of tenant revenue could impact factory rates
4. North Central Civilian Personnel Office (Rock Island) Military Value rank number 1 compared to gaining CPOC at Aberdeen (9) and Ft. Riley (11)
5. Availability and condition of land, facilities, and associated airspace for transfer of 740-1,129 TACOM people to Detroit Arsenal, MI for the DLR mission

**COMMUNITY CONCERNS RAISED:**

- Will not oppose all recommendations
- Will oppose the recommendation to relocate the Tank-automotive and Armaments Command Rock Island (TACOM) to Detroit Arsenal
  - Rock Island Arsenal military value higher than Detroit Arsenal
  - Relocation cost excessive
  - Major construction required on small footprint

**REQUESTS FOR STAFF AS A RESULT OF VISIT:**

- Based on the concerns for available space at Detroit Arsenal, MI and the low MILCON dollars identified for building at the facility Commissioner Skinner stated that he would visit Detroit Arsenal.
- Under S&S -7 recommendation to relocate the consumable mission to DSC- Columbus and Depot Level Reparables to Detroit Arsenal, MI indicates a transfer of 740 positions however TACOM which currently has this mission identified 1,129 positions. Investigate the discrepancy in the number of positions under this recommendation.
- Review the MILCON data for Detroit Arsenal, MI.



## **Community Concerns Rock Island Arsenal, IL**

### **Base Visit**

Will oppose the recommendation to relocate the Tank-automotive and Armaments Command-Rock Island to Detroit Arsenal  
Will attempt to show deviation from criteria  
RI-53 military value higher than Detroit Arsenal-74  
Relocation cost excessive  
Major construction required on small footprint  
Major administrative construction required  
New parking garage likely required  
Minimal space available for construction given force protection requirements  
Higher recurring costs at Both Detroit and Rock Island Arsenals  
Construction costs will be significant  
Move costs will be significant  
Additional cost of living increase  
Savings from efficiency gains will be minimal  
Will argue true payback period unreasonable  
Efficiency gain not cost effective  
Payback period unreasonable

### **Regional Hearing**

Deviation from BRAC Selection Criteria

#### ***TACOM***

Errors in the number of people involved in TACOM organization consist of 1129 but only 740 identified as moves or efficiencies  
Costs Grossly Underestimated  
One time cost over \$100M  
No return on Investment-Criteria #4 & #5  
Move counter to military value-overall guidance  
No buildable area-criteria #2  
Force protection issues  
Encroachment issues-criteria #3

*Relocating TACOM-RI does nothing to "preserve Army Life Cycle Management". If the intent is to co-locate the logistics and acquisition personnel with the technical and program management personnel, then moving to Detroit Arsenal does not accomplish that. The technical personnel are co-located today and report to either Picatinny Arsenal or Edgewood Arsenal, not Detroit Arsenal.*

*The economics of this move are also questioned. There is no office space to accommodate any additional people at Detroit Arsenal. The BRAC environmental report also said that it was questionable whether there was space enough to build a facility for another 1k people and there were encroachment issues at Detroit Arsenal. The cost to build showing in COBRA data is grossly underestimated.*

### ***Regional Personnel Office***

Rated #1 Human Resource Organization in DoD

Handles high priority missions for Army/southwest asia support, military tech program

Unique customers/mission: DA Interns, Medical centers, medical recruitment

Predisposed decisions do not allow for RI to be receiver site

### ***Manufacturing center***

Recommendation Counter to Legislative Intent

Workload not typical depot workload

Equipment needed for current production

### **Community Meeting**

1. The community compared COBRA, LOCAL and ARMY MILCON figures for the TACOM function to be transferred to Detroit Arsenal which indicates 60-70% more MILCON dollars than reported in COBRA.

|              | <u>Building</u> | <u>Parking</u> |
|--------------|-----------------|----------------|
| <b>COBRA</b> | \$21.1          | \$3.5          |
| <b>LOCAL</b> | \$50.6          | \$16.3         |
| <b>ARMY</b>  | \$65.0          | \$45.0         |

2. The community expresses concerns moving positions away from Engineering support and PEO combat system made more sense to move to Picatinny Arsenal, NJ or Huntsville, AL.
3. Civilian Personnel Office located on Rock Island was number 1 in Military Value, lowest in variable BOS, Low cost pay area, most available space for expansion and the highest level of protection on facility. RI Arsenal CPOC is number 1. Because RI Arsenal stayed on the closure list until 18<sup>th</sup> of April Headquarters Support JCSG did not have enough time to re-analyze the alternatives.
4. The Manufacturing Center recommendation is to move 146 positions and 35 efficiencies identified following work performed in COBRA data unable to find 46 positions.
  - a. Actual workload at manufacturing center 80% Combat Vehicles and 18% Mechanisms.
    - i. Bottom line work was directed to JMTC by Army
    - ii. Work is not Depot Maintenance work
    - iii. Equipment needed for new work
    - iv. Temps/Term employees used
5. DFAS-RI number 1 in Military Value, room to expand 2000 without building, low cost pay area, secure facility, and government owned buildings (excellent condition), high level of accountants and unique process-working capital fund. The community would like RI to be considered one of the gaining sites under the add hearings recommendation for Defense Finance and Accounting Service.

## **Community Rock Island Arsenal, IL**

The community states "The Department of Defense greatly deviated from the selection criteria by not basing its decisions regarding the Rock Island Arsenal on military value and cost savings." Rock Island Arsenal TACOM has a higher military value than Detroit Arsenal TACOM which is expected to gain that mission. The community also states the TACOM facilities located in Detroit Michigan have no space to accommodate the TACOM mission from Rock Island. The community is also concern about the discrepancies in the number of positions identified 740 verse 1129 with the moves and efficiencies at TACOM Rock Island which clearly underestimate the true cost. The community believes the military construction cost identified in the COBRA data for Detroit Arsenal is grossly understated by \$42 million using the local figures and \$85 million using the Army figures. They also believe a move to Michigan raises serious Force Protection and Antiterrorism issues. The community states Rock Island Arsenal meets and exceeds all the force protection requirements. The community expresses concerns about moving Rock Island TACOM away from their Engineering support and PEO combat system. The community is also concern about the recommendation for the Joint Manufacturing & Technology Center (JMTC-RI). The community claims there may be an issue of what category that JMTC-RI applied the Depot Maintenance hours against. The community states the bulk of JMTC-RI workload is not Depot Maintenance and may have been misreported. The community is also concern about the Civilian Personnel Operations Center (CPOC) and Defense Finance and Accounting Service (DFAS) center both located on Rock Island were rated number one in military value compared to other facilities. CPOC was recently assigned the highest priority missions for human resources. The community recommends overturning the Pentagon's BRAC recommendation to realign the Tank Automotive and Armaments Command (TACOM), CPOC and other activities at Rock Island Arsenal.

### **Gaining Installation Detroit Arsenal, MI**

1. In the summary of Scenario Environmental Impacts under Land Use there's a comment which states "May not be sufficient build able acres". Please note 21.2 build able acres reported, approximately 27 acres required based on Large Administration which houses 970 people.
  - a. Based on 646 projected gaining positions at Detroit are there enough build able acres?
  - b. If the number of positions were to increase from 646 to 900 would Detroit Arsenal have enough space to accommodate?

Please provide any supporting material for the availability of space at Detroit Arsenal.

**DFAS**  
**Questions for Site Visits**

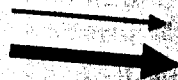
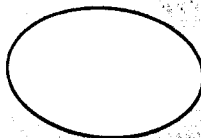
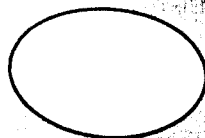
1. What is your current mission?
2. What is unique about this mission that closing it and moving the mission to another location will affect DFAS operations and thus readiness?
3. Do you feel this mission can be transferred if done in a prudent manner?
4. What percentage of staff may apply for transfers?
5. What percentage of staff is eligible for full retirement? Early retirement?
6. Of your current staff (as of May 2005), what are the numbers for actual vs. authorized?
7. Is there excess capacity at Rock Island?
8. Are there any Force Protection Issues?

**Meeting Friday, May 20, 2005**  
**DLA Headquarters**  
**9:00 Room #3339**  
**8725 John J. Kingman Road**  
**Col. Neeley**

1. Duplication of assets is mentioned as one of the reasons for combining consumable items to a single DoD agency; do we know how much duplication exists among service & DLA items?
2. Analytical Process refers to optimization model which incorporates capacity and military value but in some situations where business process improvements were utilized could you explain in which situations BPR was used?
3. How was excess capacity defined?
4. Recommendations were based on many different factors such as BRAC criteria, capacity, military value, assessment of requirement and Military judgment. Could you provide examples of where Military judgment was used?
5. Were data calls issued for all sites that were evaluated?
6. Could you explain how surge was integrated into the process? Was the 20% increase in demand quantity or demand frequency?



# KEY



Losing Installation

Gaining Installation

Personnel Movement

Relevant Criteria Concern

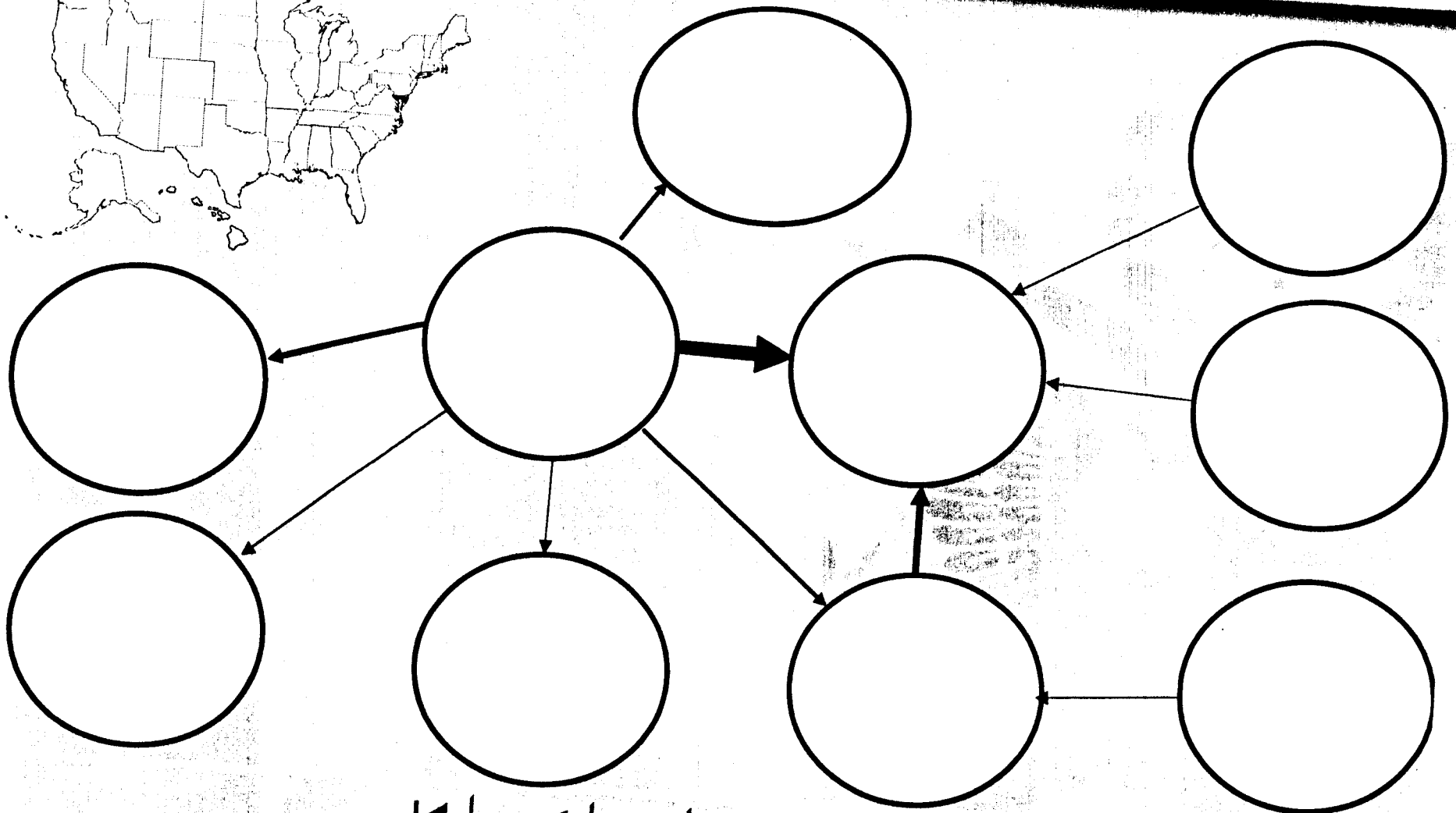
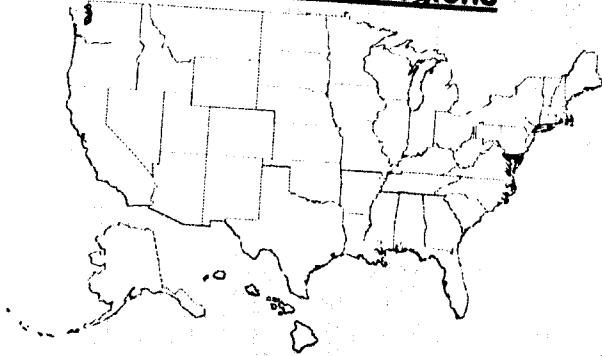


EXIT



# DoD Recommendation H&SA

Participating Regions



EXIT





# H&SA \_\_:

## **Actions:**

1. Close
2. Realign
3. Realign
4. Realign
5. Realign
6. Realign
7. Gain
8. Gain
9. Gain
10. Gain

## **DoD Justification:**

## **Payback:**

- One Time Cost:
- Net Cost:
- Annual Recurring Savings:
- Payback Period:
- NPV (Savings):



EXIT



# BRAC Criteria Evaluation

| VALUE | ISSUE | DoD POSITION | COMMUNITY POSITION | R&A STAFF FINDINGS |
|-------|-------|--------------|--------------------|--------------------|
| 1     |       |              |                    |                    |
| 2     |       |              |                    |                    |
| 3     |       |              |                    |                    |
| 4     |       |              |                    |                    |
| 5     |       |              |                    |                    |
| 6     |       |              |                    |                    |
| 7     |       |              |                    |                    |
| 8     |       |              |                    |                    |



EXIT



# Name of Installation/affected agency

TABLE OF PERSONNEL CHANGES

| OUT |     | IN  |     | NET GAIN/(LOSS) |     | CONT. | T. DIRECT |
|-----|-----|-----|-----|-----------------|-----|-------|-----------|
| MIL | CIV | MIL | CIV | MIL             | CIV |       |           |
|     |     |     |     |                 |     |       |           |

Relocate

Disestablish

Key Issues Identified: CRITERIA # AND #

#.

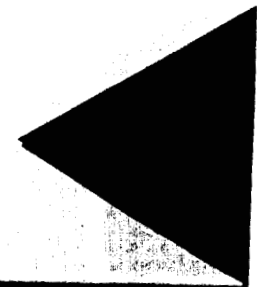
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EXIT



# Name of installation/affected agency




| TABLE OF PERSONNEL CHANGES |     |     |     |                 |     |       |           |
|----------------------------|-----|-----|-----|-----------------|-----|-------|-----------|
| OUT                        |     | IN  |     | NET GAIN/(LOSS) |     | CONT. | T. DIRECT |
| MIL                        | CIV | MIL | CIV | MIL             | CIV |       |           |
|                            |     |     |     |                 |     |       |           |

Realign

Key Issues Identified:



# Issues

- Areas of concern may be added to an additional slide and linked if needed. To return to the previous slide simply click the return button  at the bottom.

**BASE CLOSURES AND REALIGNMENTS  
ILLINOIS HISTORY CLOSURE INFORMATION  
1988, 1991, 1993, 1995  
APPENDIX L**

| <b>ILLINOIS</b> |  |          |
|-----------------|--|----------|
| 1988            | Chanute Air Force Base   | CLOSE    |
| 1988            | Fort Sheridan  | CLOSE    |
| 1988            | USARC Addison Housing  | CLOSE    |
| 1988            | Worth Family Housing   | CLOSE    |
| 1991            | Armament, Munitions, and Chemical Command Rock Island Arsenal                                  | REALIGN  |
| 1993            | Chanute Air Force Base (Metals Technology and Aircraft Structural Maintenance training course  | REDIRECT |
| 1993            | Defense Contract Management District North central, Chicago                                    | DISESTAB |
| 1993            | Naval Air Station Glenview   | CLOSE    |
| 1993            | O'Hare International Airport Air Force Reserve Station   | CLOSE    |
| 1993            | Rock Island Arsenal (AMCCOM remains at Rock Island, IL instead moving to Redstone Arsenal, AL) | REDIRECT |
| 1995            | Savanna Army Depot Activity  | CLOSE    |
| 1995            | Chicago O'Hare International Airport Air Reserve Station                                       | CLOSE    |

# **DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

## **BASE SUMMARY SHEET**

### **Rock Island Arsenal, IL**

#### **INSTALLATION MISSION:**

- The Rock Island Arsenal is the largest government-owned weapons manufacturer arsenal in the western world. Known world wide as a leader in excellence, the Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces as well as assemble tool sets, kits and outfits that support equipment in the field.
- The Arsenal's stone buildings are also the home to approximately 40 tenant organizations which receive quality facility support services such as general supply purchasing, security, information technology, and building and infrastructure maintenance.

#### **RECOMMENDATIONS AND JUSTIFICATIONS:**

##### **USA - 6**

**RECOMMENDATION:** Close Fort Gillem, GA. *Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL.*

**JUSTIFICATION:** This recommendation closes Fort Gillem, an Army administrative installation and an AAFES distribution center. The recommendation moves the major tenant organizations to Rock Island Arsenal, Redstone Arsenal, Fort Benning, and Fort Campbell. It also moves small components of the Headquarters 3rd US Army and US Army Forces Command to Pope AFB and Shaw AFB. It enhances the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities to address future unforeseen requirements. This closure allows the Army to employ excess capacities at installations that can accomplish more than administrative missions.

The Army is converting the 1st US Army Headquarters into the single Headquarters for oversight of Reserve and National Guard mobilization and demobilization. To support this conversion the Army decided to relocate 1st Army to Rock Island Arsenal, a central location in the United States.

**PAYBACK:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$56.8M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$85.5M. Annual recurring savings to the Department after implementation are \$35.3M with a payback expected in 1 year.

The net present value of the costs and savings to the Department over 20 years is a savings of \$421.5M.

#### **MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)**

|                 | <u>Military</u> | <u>Civilian</u> | <u>Students</u> |
|-----------------|-----------------|-----------------|-----------------|
| <b>Baseline</b> |                 |                 |                 |
| Reductions      |                 |                 |                 |
| Realignments    |                 |                 |                 |
| <b>Total</b>    |                 |                 |                 |

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 1,824 jobs (1,067 direct and 737 indirect jobs) over the 2006 – 2011 period in the Atlanta-Sandy Springs-Marietta, GA metropolitan statistical area, which is less than 0.1 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes revealed no significant issues regarding the ability of the infrastructures of the local communities to support missions, forces, and personnel. When moving from Fort Gillem to Rock Island Arsenal, the following local area capability improved: Cost of Living and Population. The following capabilities are less robust: Housing, Education, Employment, and Medical.

**ENVIRONMENTAL IMPACT:** Closure of Fort Gillem will necessitate consultations with the State Historic Preservation Office to ensure that historic properties are continued to be protected. The closure of ranges at Fort Gillem will require clearance of munitions and remediation of any munitions constituents. The remediation costs for these ranges may be significant and the time required for completing remediation is uncertain. Groundwater and surface water resources will require restoration and/or monitoring to prevent further environmental impacts. Significant mitigation measures to limit releases to impaired waterways may be required at Rock Island, Fort Campbell, and Fort Benning to reduce impacts to water quality and achieve USEPA Water Quality Standards.



**H&SA - 19**

**RECOMMENDATION:** Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies.

Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. *Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.*

**JUSTIFICATION:** The consolidation of Civilian Personnel Offices within each Military Department and the transactional functions among the Defense Agencies reduces excess capacity, reduces the use of leased facilities, and achieves manpower savings through consolidation and elimination of duplicate functions. This recommendation supports the Administration's urging of federal agencies to consolidate personnel services. During the implementation of this recommendation it is important to partner with the National Security Personnel System (NSPS). NSPS provides the opportunity to improve the effectiveness of the Department through a simplified personnel management system that will improve the way it hires and assigns employees. This recommendation will be an effective tool for NSPS and provide the flexibility and responsiveness that supports the implementation of this system. Since NSPS will define a new human resource system featuring streamlined hiring, simplified job changes, and a less complex classification system, it covers all functions that would be supported by Civilian Personnel Offices.

**PAYBACK:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$97.5M. The net of all costs and savings to the Department of Defense during the implementation period is a cost of \$46.4M. Annual recurring savings to the Department after implementation are \$24.4M with a payback expected in four years. The net present value of the costs and savings to the Department over 20 years is a savings of \$196.7M.

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in maximum potential job reductions (direct and indirect) over the 2006-2011 period in the respective economic areas as listed in the table below: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence   | Total Job Reductions | Direct Job Reductions | Indirect Job Reductions | % of Economic Area Employment |
|---|----------------------|-----------------------|-------------------------|-------------------------------|
| Davenport-Moline-Rock Island, IA – IL Metropolitan Statistical Area | 471                  | 251                   | 220                     | 0.2                           |

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes indicates: Fort Riley has a lack of graduate and PhD programs, Median House Values below the US average, a low number of vacant rental and sale units, and a higher than average Population per Physician ratio; Aberdeen Proving Ground is 46 miles to the nearest airport; Randolph Air Force Base has Median House Values below the US Average and a Crime Rate Index 65 percent higher than the National average; DFAS Indianapolis is located more than 25 miles from the nearest airport; and DSC Columbus has a Uniform Crime Reports (UCR) Index higher than the national average. These issues do not affect the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**ENVIRONMENTAL IMPACT:** New Source Review permitting and air conformity analyses may be required at Aberdeen, NSA Philadelphia, NAS North Island, and MCAS Miramar. Additional operations at Randolph may impact threatened and endangered species and/or critical habitats. Significant mitigation measures to limit releases may be required at Aberdeen to reduce impacts to water quality and achieve US EPA water quality standards. Increased missions may result in additional water restrictions or mitigation requirements at Fort Huachuca. Minimal impact expected. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; waste management; or wetlands. This recommendation will require spending approximately \$0.2M for waste management and environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

**RECOMMENDATION:** *Close the Defense Finance and Accounting Service (DFAS) sites at Rock Island IL; Pensacola Saufley Field, FL; Norfolk Naval Station, VA; Lawton, OK; Pensacola Naval Air Station, FL; Omaha, NE; Dayton, OH; St. Louis, MO; San Antonio, TX; San Diego, CA; Pacific Ford Island, HI; Patuxent River, MD; Limestone, ME; Charleston, SC; Orlando, FL; Rome, NY; Lexington, KY; Kansas City, MO; Seaside, CA; San Bernardino, CA; and Oakland, CA. Relocate and consolidate business, corporate and administrative functions to the Defense Supply Center-Columbus, OH, the Buckley Air Force Base Annex, Denver, CO, or the MG Emmett J. Bean Federal Center, Indianapolis, IN.*

**JUSTIFICATION:** This action accomplishes a major facilities reduction and business line mission realignment, transforming the current DFAS organization into an optimum facilities configuration, which includes strategic redundancy to minimize risks associated with man-made or natural disasters/challenges. All three of the gaining sites meet DoD Antiterrorism/Force Protection (AT/FP) Standards. The current number of business line operating locations (26) inhibits the ability of DFAS to reduce unnecessary redundancy and leverage benefits from economies of scale and synergistic efficiencies. Overall excess facility capacity includes approximately 43 percent or 1,776,000 Gross Square Feet (GSF) in administrative space and 69 percent or 526,000 GSF in warehouse space with many locations lacking adequate threat protection as defined in DoD AT/FP Standards. Finally, the three locations have potential to evolve into separate Business Line Centers of Excellence and further enhance “unit cost” reductions beyond the BRAC facilities/personnel savings aspect. The three gaining locations were identified through a process that used Capacity Analysis, Military Value, Optimization Modeling, and knowledge of the DFAS organization, and business line mission functions. The Military Value analysis, of 26 business operating locations, ranked the Buckley AF Base Annex, CO, the Defense Supply Center-Columbus, OH, and the MG Emmett J. Bean Federal Center, Indianapolis, IN, as 3, 7, and 9 respectively. The Optimization analysis not only included the factors of available capacity and expansion capability, but also included business line process and business operational considerations in identifying the three-location combination as providing the optimal facilities approach to hosting DFAS business line missions/functions.

Subject matter knowledge of DFAS’s three business line missions and its operational components, along with business process review considerations and scenario basing strategy, was used to focus reduction of the 26 locations and identification of the three gaining locations. The scenario basing strategy included reducing the number of locations to the maximum extent possible, while balancing the requirements for an environment meeting DoD Antiterrorist and Force Protection standards, strategic business line redundancy, area workforce availability, and to include an anchor entity for each business line and thus retain necessary organizational integrity to support DoD customer needs while the DFAS organization relocation is executed.

**PAYBACK:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$282.1M. The net of all costs and savings to the Department during the implementation period (FY06-FY11) is a savings of \$158.1M. Annual recurring savings to the Department after implementation are \$120.5M, with an immediate payback expected. The Net Present Value of the costs and savings to the Department over 20 years is a savings of \$1,313.8M.

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 periods, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence  | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|--|-----------------------|-------------------------|----------------------|-------------------------------|
| Davenport-Moline-Rock Island, IA Metropolitan Statistical Area | 235                   | 206                     | 441                  | 0.2                           |

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**ENVIRONMENTAL IMPACT:** This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noises; threatened and endangered species or critical habitat; waste management; or wetlands. An air conformity analysis may be needed at Buckley AF Base Annex. This recommendation will require spending approximately \$0.01M for environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

**H&SA - 46**

**RECOMMENDATION:** *Realign Rock Island Arsenal, Illinois, as follows: relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Installation Management Agency Southwest Regional headquarters to form the Army Installation Management Agency Western Region; and relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.*

**JUSTIFICATION:** This recommendation relocates several Army Service Provider headquarters and regional offices in order to create operating efficiencies via co-location and/or consolidation.

a. A new Installation Management Agency (IMA) Western Region office is created at Fort Sam Houston by *relocating the IMA Northwest Region headquarters from Rock Island Arsenal*; it collocates the IMA Headquarters with the IMA Western Region. Separate Army recommendations relocate other IMA regional offices to create the IMA Eastern Region at Fort Eustis.

b. This recommendation creates a new Network Enterprise Technology Command (NETCOM) Western Region at Fort Sam Houston by *relocating the NETCOM Northwest Region headquarters from Rock Island Arsenal*. Separate Army recommendations relocate other NETCOM Region headquarters to create the NETCOM Eastern Region at Fort Eustis.

**PAYBACK:** The total estimated one time cost to the Department of Defense to implement this recommendation is \$27.0M. The net of all costs and savings to the Department during implementation period is a cost of \$16.2M. Annual recurring savings to the Department after implementation are \$3.1M with payback expected in 9 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$13.8M.

**MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)**

|                 | <u>Military</u> | <u>Civilian</u> | <u>Students</u> |
|-----------------|-----------------|-----------------|-----------------|
| <b>Baseline</b> |                 |                 |                 |
| Reductions      |                 |                 |                 |
| Realignments    |                 |                 |                 |
| <b>Total</b>    |                 |                 |                 |

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 339 jobs (181 direct jobs and 158 indirect jobs) over the 2006-2011 periods in the Davenport-Moline-Rock Island, IA-IL Metropolitan Statistical Area, which is 0.2 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces and personnel.

There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**ENVIRONMENTAL IMPACT:** This recommendation has an expected impact to air quality at Letterkenny AD. Additional operations may impact TES, candidate species, and/or critical habitats at Anniston, possibly leading to restrictions on operations. Increased depot maintenance activities at Anniston may require mitigation and pollution prevention measures to protect the aquifer and upgrades to the industrial wastewater treatment plant. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; waste management; or wetlands. This recommendation will require spending approximately \$0.2M cost for environmental compliance activities. This cost was included in the payback calculations. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation

**S&S- 7**

**RECOMMENDATIONS:** *Realign Rock Island Arsenal, IL*, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

**JUSTIFICATION:** The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering.

In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

**PAYBACK:** The total estimated one-time cost to the Department of Defense to implement this recommendation is \$127.0M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$369.8M. Annual recurring savings to the Department after implementation are \$159.3M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$1,889.6M.

**MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)**

|                 | <u>Military</u> | <u>Civilian</u> | <u>Students</u> |
|-----------------|-----------------|-----------------|-----------------|
| <b>Baseline</b> |                 |                 |                 |
| Reductions      |                 |                 |                 |
| Realignments    |                 |                 |                 |
| <b>Total</b>    |                 |                 |                 |

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 periods, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

| Region of Influence  | Direct Job Reductions | Indirect Job Reductions | Total Job Reductions | % of Economic Area Employment |
|--|-----------------------|-------------------------|----------------------|-------------------------------|
| Davenport-Moline-Rock Island, IA Metropolitan Statistical Area | 740                   | 647                     | 1,387                | 0.61                          |

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**ENVIRONMENTAL IMPACT:** The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.



*Ind – 7*

**RECOMMENDATION:** *Realign Rock Island Arsenal, IL*, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

**JUSTIFICATION:** This recommendation supports minimizing the number of depot maintenance sites through the consolidation of Rock Island's remaining Combat Vehicle workload and capacity at Anniston Army Depot, the Army's Center for Industrial and Technical Excellence for Combat Vehicles. The recommendation also increases overall depot capability utilization by consolidating Rock Island's remaining Tactical Vehicle workload and capability at Letterkenny, the depot with the highest Military Value for Tactical Vehicle maintenance. This recommendation eliminates over 160,000 square feet of depot maintenance production space with annual facility sustainment and recapitalization savings of \$0.6M. This recommendation also decreases the cost of depot maintenance operations across DoD by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. Finally, this recommendation facilitates future interservice utilization of DoD depot maintenance capacity.

**PAYBACK:** The total estimated one time cost to the Department of Defense to implement this recommendation is \$27.0M. The net of all costs and savings to the Department during implementation period is a cost of \$16.2M. Annual recurring savings to the Department after implementation are \$3.1M with payback expected in 9 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$13.8M.

**MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)**

|                 | <u>Military</u> | <u>Civilian</u> | <u>Students</u> |
|-----------------|-----------------|-----------------|-----------------|
| <b>Baseline</b> |                 |                 |                 |
| Reductions      |                 |                 |                 |
| Realignments    |                 |                 |                 |
| <b>Total</b>    |                 |                 |                 |

**ECONOMIC IMPACT ON COMMUNITIES:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 339 jobs (181 direct jobs and 158 indirect jobs) over the 2006-2011 periods in the Davenport-Moline-Rock Island, IA-IL Metropolitan Statistical Area, which is 0.2 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

**COMMUNITY INFRASTRUCTURE ASSESSMENT:** A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

**ENVIRONMENTAL IMPACT:** The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

**ENVIRONMENTAL IMPACT:** This recommendation has an expected impact to air quality at Letterkenny AD. Additional operations may impact TES, candidate species, and/or critical habitats at Anniston, possibly leading to restrictions on operations. Increased depot maintenance activities at Anniston may require mitigation and pollution prevention measures to protect the aquifer and upgrades to the industrial wastewater treatment plant. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; waste management; or wetlands. This recommendation will require spending approximately \$0.2M cost for environmental compliance activities. This cost was included in the payback calculations. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

**MANPOWER IMPLICATIONS OF ALL RECOMMENDATIONS AFFECTING THIS INSTALLATION (INCLUDES ON-BASE CONTRACTORS AND STUDENTS)**

|                     | Out             |                 | In              |                 | Net Gain (Loss) |                 |
|---------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
|                     | <u>Military</u> | <u>Civilian</u> | <u>Military</u> | <u>Civilian</u> | <u>Military</u> | <u>Civilian</u> |
| This Recommendation | (3)             | (1,573)         | 157             | 120             | 154             | (1,417)         |
| Other               |                 |                 |                 |                 |                 |                 |
| Recommendation(s)   |                 |                 |                 |                 |                 |                 |
| <b>Total</b>        |                 |                 |                 |                 |                 |                 |

**REPRESENTATION**

U.S. Senators:

Richard Durbin (D)

Barack Obama (D)

Congressman

Lane Evans (D)

Illinois 17<sup>th</sup> District

**COMMUNITY CONCERNS/ISSUES****ITEMS OF SPECIAL EMPHASIS**

**Valerie L. Mills/R&A-Joint Issues Team/1 Jun 05**

| TIME       | EVENT                       | LOCATION                | POC                         | ACTION               |
|------------|-----------------------------|-------------------------|-----------------------------|----------------------|
| 1 Jun 0915 | Chairman arrives            | Moline, IA              | Valerie Mills (804)690-8033 | Meet                 |
| 0945-1000  | En route                    | Rock Island Arsenal, IL | Valerie/Wes/Carol           | Review Briefing Book |
| 1000-1100  | Lunch                       | Rock Island Arsenal, IL | Valerie/Wes/Carol           | Review Briefing Book |
| 1100-1130  | Overview of Arsenal Island  | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1130-1200  | IMA NWR Briefing            | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1200-1230  | TACOM-FI Briefing           | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1230-1300  | CPOC Briefing               | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1300-1330  | DFAS Briefing               | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1330-1400  | Depot Maintenance           | Rock Island Arsenal, IL | Mr. Alan Wilson             | Brief Chairman       |
| 1400-1600  | Tour impacted organizations | Rock Island Arsenal, IL | Mr. Alan Wilson             | Touring facilities   |
| 1600       | Chairman departs            | Rock Island Arsenal, IL | Valerie Mills               |                      |
| 1600-1615  | En route to airport         | Moline, IA              | Valerie Mills               |                      |
| 1731-1824  | Chairman Flight to Chicago  |                         |                             |                      |

**Clearinghouse Question Rock Island Ind-7**

**The recommendation to realign Rock Island Arsenal, IL, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA has a one-time cost of \$27.0M in order to save \$13.8M with a net loss of \$16.2M within a 6 year period. What is the value of this recommendation?**

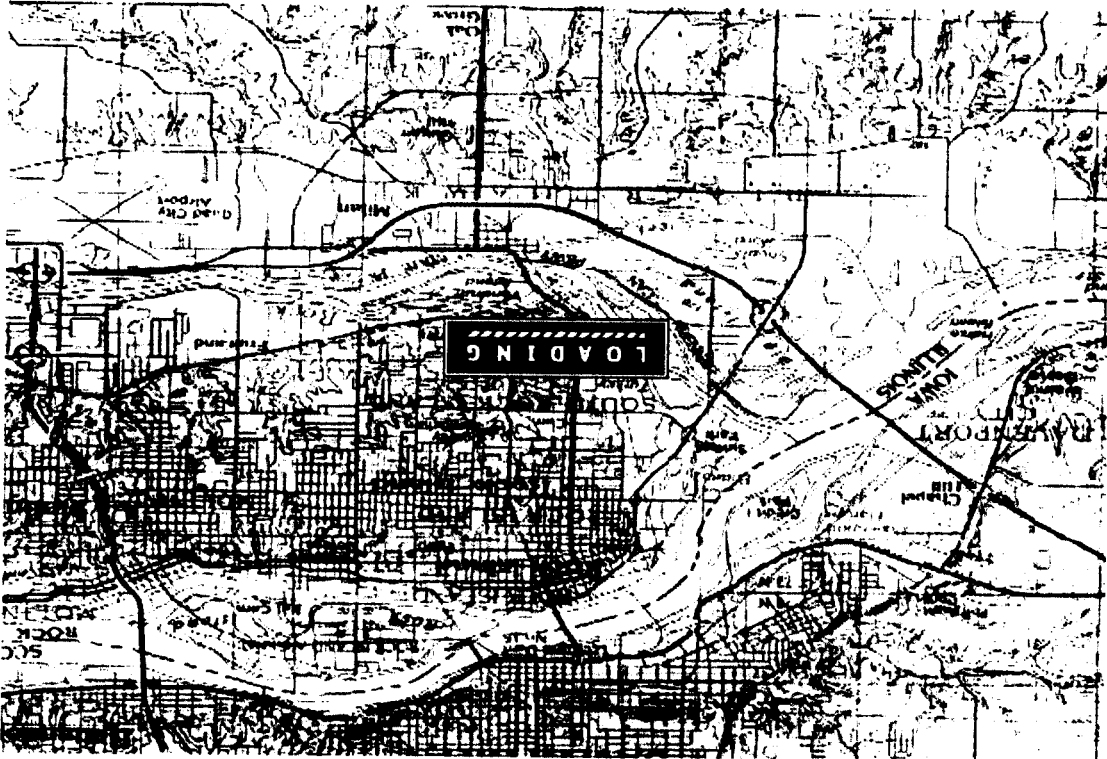
## Rock Island Arsenal

Name: ROCK ISLAND ARSENAL

Category: MILITARY

Archive ID#: IL3163

(GOOGLE MAPS)



**Description:** The largest government-owned weapons manufacturing plant in the country. It is operated by the Army's Industrial Operations Command, and staffed mostly by civilians. Producing weapons on this 946 acre island in the Mississippi River since 1862, it currently manufactures primarily Howitzers, machine guns, and gun mounts, with about 7,000 employees, including other military tenant organizations on the base.

Location: SE of Davenport, IA, in Rock Island

Contact Info: Public Affairs: (309) 782-8339

Visitor Info: Has museum.

Zip4: 5000

Address: Rock Island IL, 61299-5000

Map: (show on map)

city: Rock Island

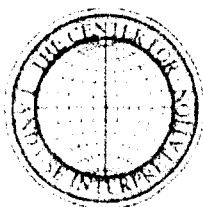
zipcode: 61299

71 :ə:ɪs

LCS: Weapons Plant, Military

Links: <http://www.ria.army.mil/>

[map](#) | [search](#) | [contribute](#)



This site is optimized for Internet Explorer 6 or better. In addition, some rich media pages will require players and browser plug-ins. Visit this page for more information.

**ROCK ISLAND ARSENAL, ILLINOIS  
COMMISSION BASE VISIT  
JUNE 1, 2005**

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6. STATE CLOSURE HISTORY LIST
7. PRESS ARTICLES AND CORRESPONDENCE
8. ADDITIONAL INFORMATION



**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
BASE SUMMARY SHEET  
(ROCK ISLAND ARSENAL)**

**INSTALLATION MISSION**

**DoD RECOMMENDATION**

**DoD**

## ROCK ISLAND ARSENAL, IL

### REALIGN

| Out |         | In  |     | Net Gain/(Loss) |         | Net Mission Contractor | Total Direct |
|-----|---------|-----|-----|-----------------|---------|------------------------|--------------|
| Mil | Civ     | Mil | Civ | Mil             | Civ     |                        |              |
| (3) | (1,573) | 157 | 120 | 154             | (1,417) | 0                      | (1,263)      |

#### **Rock Island Arsenal, IL**

**Recommendation:** Realign Rock Island Arsenal, IL, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

#### **Fort Gillem, GA**

**Recommendation:** Close Fort Gillem, GA. Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL. Relocate the 2nd Recruiting Brigade to Redstone Arsenal, AL. Relocate the 52<sup>nd</sup> Explosive Ordnance Disposal (EOD) Group to Fort Campbell, KY. Relocate the 81<sup>st</sup> RRC Equipment Concentration Site to Fort Benning, GA. Relocate the 3rd US Army Headquarters support office to Shaw Air Force Base, SC. Relocate the Headquarters US Forces Command (FORSCOM) VIP Explosive Ordnance Support to Pope Air Force Base, NC. Close the Army-Air Force Exchange System (AAFES) Atlanta Distribution Center and establish an enclave for the Georgia Army National Guard, the remainder of the 81<sup>st</sup> RRC units and the Criminal Investigation Division (CID) Forensics Laboratory.

#### **Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies**

**Recommendation:** Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.

#### **Relocate Army Headquarters and Field Operating Agencies**

**Recommendation:** Realign Rock Island Arsenal, Illinois, as follows: relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Installation Management Agency Southwest Region headquarters to form the Army Installation Management Agency Western Region; and relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

#### **Riverbank Army Ammunition Plant, CA**

**Recommendation:** Close Riverbank Army Ammunition Plant, CA. Relocate the artillery cartridge case metal parts functions to Rock Island Arsenal, IL.

**Mississippi Army Ammunition Plant, MS**

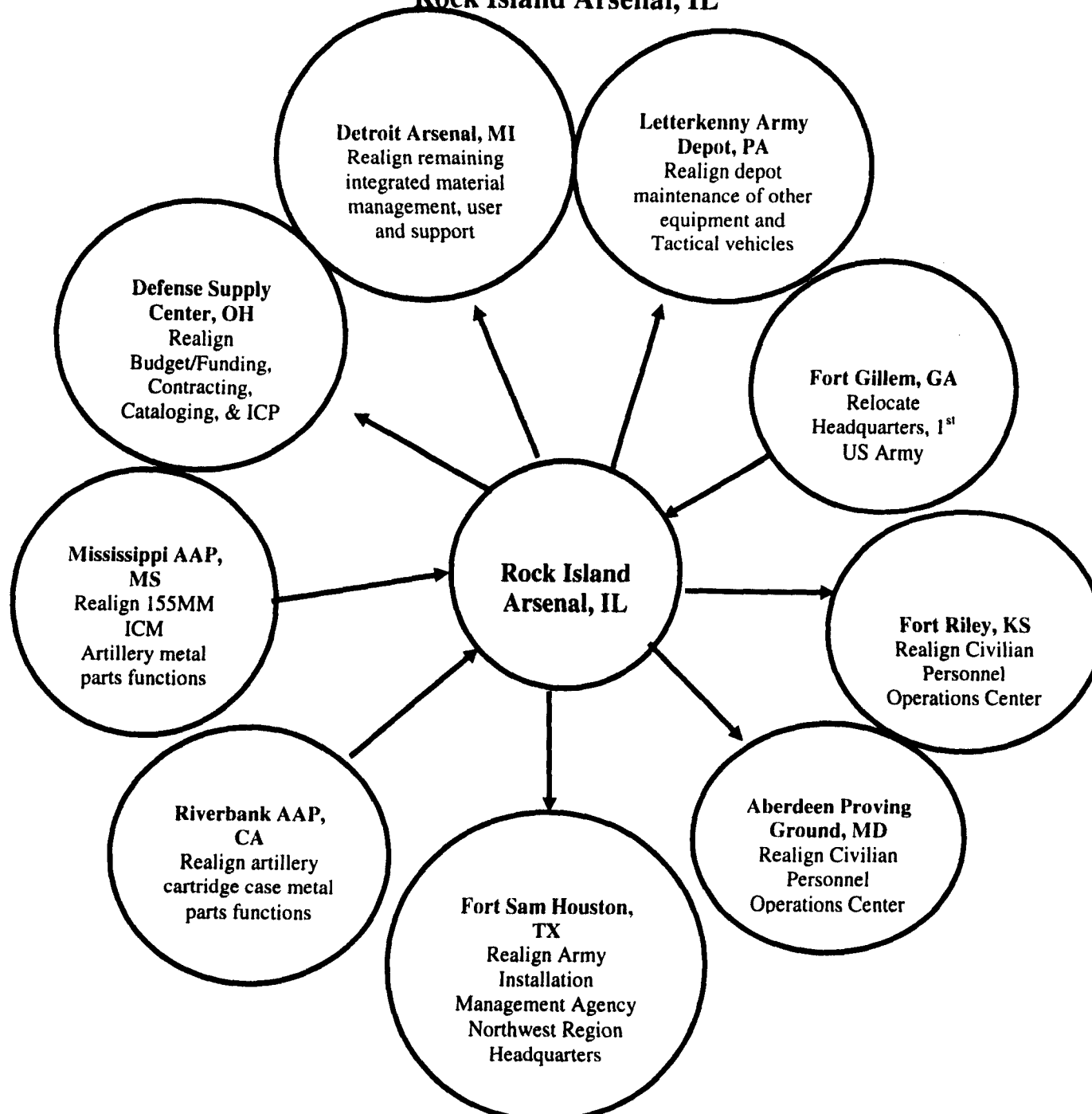
**Recommendation:** Close Mississippi Army Ammunition Plant, MS. Relocate the 155MM ICM artillery metal parts functions to Rock Island Arsenal, IL.

**Depot Level Reparable Procurement Management Consolidation**

**Recommendation:** Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

## Recommendation for Realignment

### Rock Island Arsenal, IL



## ROCK ISLAND ARSENAL, IL

### REALIGN

| Out |         | In  |     | Net Gain/(Loss) |         | Net Mission Contractor | Total Direct |
|-----|---------|-----|-----|-----------------|---------|------------------------|--------------|
| Mil | Civ     | Mil | Civ | Mil             | Civ     |                        |              |
| (3) | (1,573) | 157 | 120 | 154             | (1,417) | 0                      | (1,263)      |

#### **Rock Island Arsenal, IL**

**Recommendation:** Realign Rock Island Arsenal, IL, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

#### **Fort Gillem, GA**

**Recommendation:** Close Fort Gillem, GA. Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL. Relocate the 2nd Recruiting Brigade to Redstone Arsenal, AL. Relocate the 52nd Explosive Ordnance Disposal (EOD) Group to Fort Campbell, KY. Relocate the 81st RRC Equipment Concentration Site to Fort Benning, GA. Relocate the 3rd US Army Headquarters support office to Shaw Air Force Base, SC. Relocate the Headquarters US Forces Command (FORSCOM) VIP Explosive Ordnance Support to Pope Air Force Base, NC. Close the Army-Air Force Exchange System (AAFES) Atlanta Distribution Center and establish an enclave for the Georgia Army National Guard, the remainder of the 81st RRC units and the Criminal Investigation Division (CID) Forensics Laboratory.

#### **Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies**

**Recommendation:** Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.

#### **Relocate Army Headquarters and Field Operating Agencies**

**Recommendation:** Realign Rock Island Arsenal, Illinois, as follows: relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Installation Management Agency Southwest Region headquarters to form the Army Installation Management Agency Western Region; and relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

#### **Riverbank Army Ammunition Plant, CA**

**Recommendation:** Close Riverbank Army Ammunition Plant, CA. Relocate the artillery cartridge case metal parts functions to Rock Island Arsenal, IL.

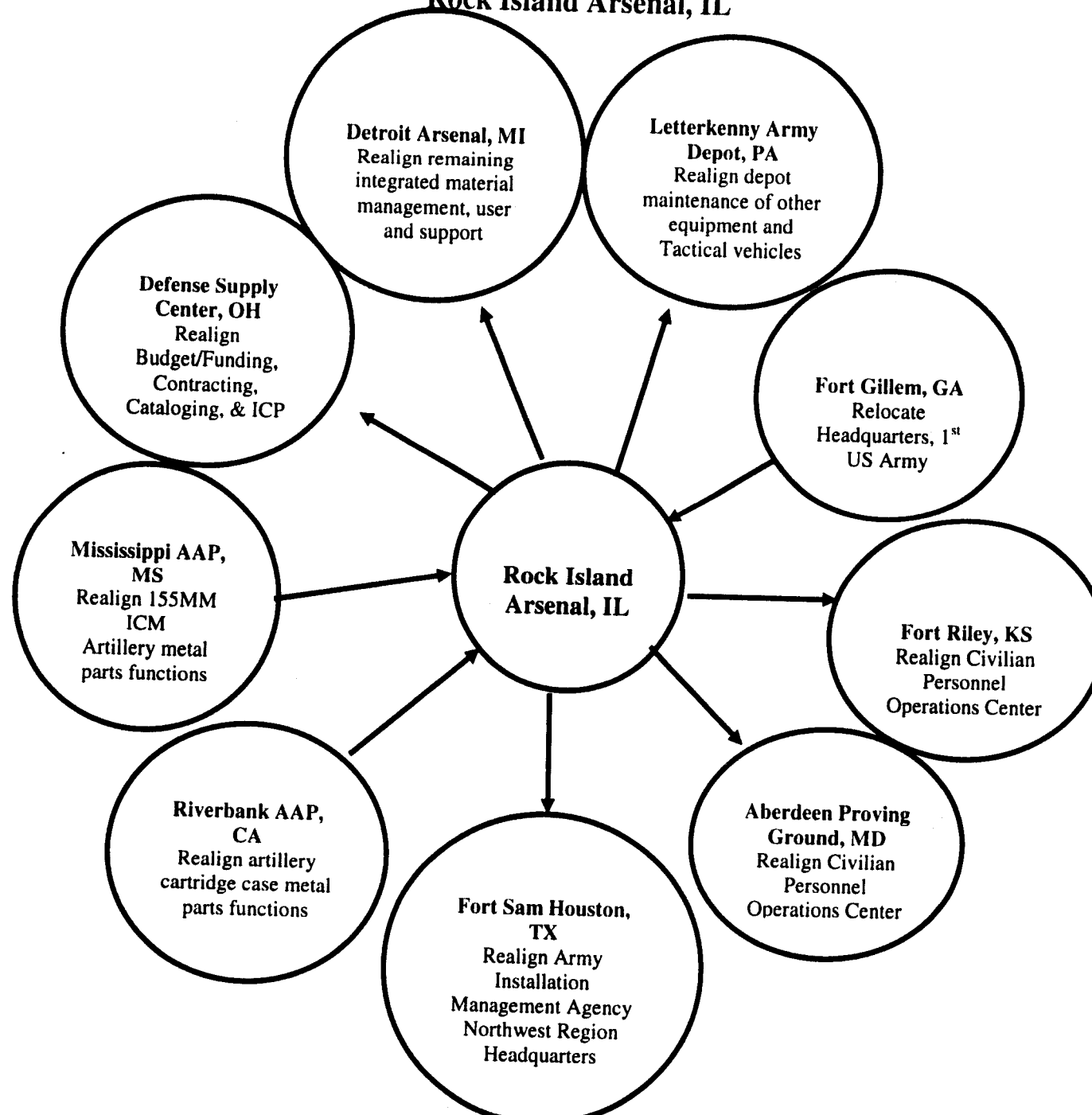
**Mississippi Army Ammunition Plant, MS**

**Recommendation:** Close Mississippi Army Ammunition Plant, MS. Relocate the 155MM ICM artillery metal parts functions to Rock Island Arsenal, IL.

**Depot Level Reparable Procurement Management Consolidation**

**Recommendation:** Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

**Recommendation for Realignment**  
**Rock Island Arsenal, IL**



**ITINERARY FOR BASE ROCK ISLAND ARSENAL, IL**  
**1 JUNE 2005**  
**THE HONORABLE SAMUEL SKINNER**

| <b>TIME</b>           | <b>EVENT</b>                   | <b>LOCATION</b>            | <b>POC</b>                  | <b>ACTION</b>           |
|-----------------------|--------------------------------|----------------------------|-----------------------------|-------------------------|
| <b>1 Jun<br/>0915</b> | Chairman arrives               | Moline, IA                 | Valerie Mills (804)690-8033 | Meet                    |
| <b>0945-<br/>1000</b> | En route                       | Rock Island Arsenal,<br>IL | Valerie/Wes/Carol           | Review Briefing<br>Book |
| <b>1000-<br/>1100</b> | Lunch                          | Rock Island Arsenal,<br>IL | Valerie/Wes/Carol           | Review Briefing<br>Book |
| <b>1100-<br/>1130</b> | Overview of Arsenal Island     | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1130-<br/>1200</b> | IMA NWR Briefing               | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1200-<br/>1230</b> | TACOM-RI Briefing              | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1230-<br/>1300</b> | CPOC Briefing                  | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1300-<br/>1330</b> | DFAS Briefing                  | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1330-<br/>1400</b> | Depot Maintenance              | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Brief Commissioner      |
| <b>1400-<br/>1600</b> | Tour impacted<br>organizations | Rock Island Arsenal,<br>IL | Mr. Alan Wilson             | Touring facilities      |
| <b>1600</b>           | Chairman departs               | Rock Island Arsenal,<br>IL | Valerie Mills               |                         |
| <b>1600-<br/>1615</b> | En route to airport            | Moline, IA                 | Valerie Mills               |                         |
| <b>1731-<br/>1824</b> | Chairman Flight to Chicago     |                            |                             |                         |



Based on the Army's response to Clearinghouse Tasker #0437 "The TACOM organization (a single organization/UIC) at Rock Island that performs these ICP/IMMC functions also performs integrally linked acquisition and supporting functions. Thus, this organization should be relocated in its entirety." There are 1,129 TACOM positions at Rock Island please re-run COBRA using the additional personnel to determine any additional cost such as MILCON for Detroit.

**Pre-Brief Commissioner's  
Regional Hearing St. Louis, MO**

**Rock Island Arsenal, IL**

**Mission of Installation:** Largest government-owned weapons manufacturer arsenal in the western world. Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces. It's also home to approximately 60 tenant organizations.

**Rock Island Arsenal is expected to loss 1,263 positions (Total Direct)  
20% loss to the Installation**

**Recommendations and number of positions affected (*correction to spider chart 9 recommendations displayed should included*):**

1. Close Fort Gillem, GA relocated the Headquarters, 1<sup>st</sup> US Army to Rock Island
  - a. Gain 120
2. Consolidate Civilian Personnel Offices: realign rock island by relocating the civilian personnel operations center to Fort Riley, KS and Aberdeen proving Ground, MD
  - a. Loss 206
3. Close the Defense Finance and Accounting Service (DFAS) at Rock Island and relocate to Indianapolis, IN
  - a. Loss 234
4. Relocate the Army Installation Management Agency (IMA) Northwest Region headquarters to Fort Sam Houston, TX and consolidate it with the Army Installation Management Agency Southwest Regional headquarters to form the Army Installation Management Agency Western Region.
  - a. Loss 69
5. Relocate U.S. Army Tank-automotive and Armaments Command (TACOM) the budget/funding, contracting, cataloging, requisition processing, customer services, item management, stock control, weapon system secondary item support requirements determination, integrated materiel management technical support inventory control point functions for consumable items to Defense Supply Center Columbus, OH and relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI and designate them as Defense Supply Center Columbus, OH (ICP). And relocate remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.
  - a. Loss 698
6. Close Riverbank Army Ammunition Plant, CA. Relocate the artillery cartridge case metal parts functions to Rock Island Arsenal, IL
  - a. Gain only mission
7. Close Mississippi Army Ammunition Plant, MS. Relocate the 155MM ICM artillery metal parts function to Rock Island Arsenal, IL

- a. Gain only mission
- 8. Realign Rock Island Arsenal by relocating the depot maintenance of Combat Vehicles and other to *Anniston Army Depot, AL* and the depot maintenance of Other Equipment and tactical Vehicles to Letterkenny Army depot, PA
- a. Loss 146

-1,353 losses  
-184 scenario position change  
-1,537  
+120 civ gain  
+154 mil gain  
-1,263 total direct losses

**Commands affected at Rock Island Arsenal**

**U.S. Army Installation Management Agency (IMA) Northwest Region**  
**U.S. Army Tank-automotive and Armaments Command (TACOM) Rock Island**  
**U.S. Army RIA Joint Manufacturing and Technology Center (JMTC)**  
**U.S. Army Civilian Human Resources Agency (CHRA) North Central Region**  
**The Defense Finance and Accounting Service (DFAS) Rock Island Site**

**ROCK ISLAND ARSENAL, IL  
COMMISSION BASE VISIT  
JUN 1, 2005**

**TABLE OF CONTENTS**

**TAB**

1. ITINERARY
2. BASE SUMMARY SHEET
3. SPIDER "CHART"
4. QUESTIONS FOR ROCK ISLAND ARSENAL 6/1/05 VISIT
5. STATE MAP & STATISTICS
6. STATE CLOSURE HISTORY
7. ADDITIONAL INFORMATION

INDUSTRIAL JOINT CROSS SERVICE GROUP

July 28, 2005

MEMORANDUM FOR R. GARY DINSICK, ARMY TEAM LEADER

Subject: Rock Island Arsenal, OSD BRAC Clearinghouse Tasker C0686

The following is in response to your e-mail inquiry of July 25, 2005, where you asked the following:

1. Certified data was presented that the RIA does depot maintenance. Provide the details for that submission by weapon system/program to include dollars, direct labor hours, and source of funds for each program.

Answer: The data provided below and in question 2 are not part of the certified data provided to the IJCSG in response to the capacity data call and was not used for analysis. The certified depot maintenance data provided by RIA is contained in the IJCSG capacity report.

The sources of depot funding for RIA are as follows:

Tactical vehicles -- Procurement Appropriation

Combat Vehicles -- AWCF SMA

Other Equipment -- OMA

Other -- OMA

Note: The direct labor hours and funding are shown in detail in the response to question 2.

2. If the program is a multi-year program, please provide the requirements and funding per the latest POM/PRESBUD position.

Answer: The data below is not part of the certified data provided to the IJCSG in response to the capacity data call and was not used for analysis. The certified depot maintenance data provided by RIA is contained in the IJCSG capacity report.

**ROCK ISLAND ARSENAL DEPOT MAINTENANCE SCHEDULED IN MDMS 26 JULY 2005**

**SOURCE OF FUNDS SHOWN IN COLUMN E, "CUSTOMER": 21 = Army Working Capital Fund; 1 = Operation & Maintenance Army; Customer 0A = Reset Funded by Operation and Maintenance, Army**

**FY05**

**COMBAT VEHICLES**

| EI NOMEN                          | CUST | REQ<br>QTY | QTY<br>FUNDED | DOLLARS<br>FUNDED | ESTIMATED  |
|-----------------------------------|------|------------|---------------|-------------------|------------|
|                                   |      |            |               |                   | DLH FUNDED |
| RECOIL MECH M37A1                 | 21   | 25         | 25            | \$494,225.00      | 5827       |
| CYLINDER, RECUPERATOR             | 21   | 50         | 38            | \$413,516.00      | 4876       |
| BUFFER RECOIL ASSY                | 21   | 20         | 20            | \$259,782.40      | 3063       |
| <b>OTHER EQUIPMENT</b>            |      |            |               |                   |            |
| DECONTAMINATING APP M17A3         | 1    | 35         | 35            | \$709,975.00      | 8207       |
| SHOP EQ ELEC REPAIR               | 1    | 2          | 0             | \$0.00            | 0          |
| SHOP EQ, GEN PUR RPR              | 1    | 3          | 0             | \$0.00            | 0          |
| SHOP EQUIPMENT,<br>ORGANIZATIONAL | 1    | 6          | 0             | \$0.00            | 0          |
| DECONTAMINATING APP M17A3         | 0A   | 200        | 200           | \$4,057,000.00    | 46896      |
| <b>OTHER</b>                      |      |            |               |                   |            |
| LAUNCHER, ROCKET M202A1 66MM      | 1    | 62         | 62            | \$54,498.00       | 630        |
| <b>FY06</b>                       |      |            |               |                   |            |
| <b>COMBAT VEHICLES</b>            |      |            |               |                   |            |
| EI NOMEN                          | CUST | REQ<br>QTY | QTY<br>FUNDED | DOLLARS<br>FUNDED |            |
| M119A2 TWD HOWITZER               | 1    | 19         | 0             | \$0.00            | 0          |
| RECOIL MECH M37A1                 | 21   | 25         | 25            | \$724,003.50      | 5642       |
| BUFFER RECOIL ASSY                | 21   | 20         | 20            | \$268,690.20      | 2094       |
| <b>OTHER EQUIPMENT</b>            |      |            |               |                   |            |
| DECONTAMINATING APP M17A3         | 1    | 35         | 35            | \$737,975.00      | 5751       |
| SHOP EQ ELEC REPAIR               | 1    | 7          | 0             | \$0.00            | 0          |
| SHOP EQ, GEN PUR RPR              | 1    | 3          | 0             | \$0.00            | 0          |
| SHOP EQUIPMENT,<br>ORGANIZATIONAL | 1    | 6          | 0             | \$0.00            | 0          |

|                                |             |                |                   |                       |       |
|--------------------------------|-------------|----------------|-------------------|-----------------------|-------|
| <b>FY07</b>                    |             |                |                   |                       |       |
| <b>COMBAT VEHICLES</b>         |             |                |                   |                       |       |
| <b>EI NOMEN</b>                | <b>CUST</b> | <b>REQ QTY</b> | <b>QTY FUNDED</b> | <b>DOLLARS FUNDED</b> |       |
| M119A2 TWD HOWITZER            | 1           | 19             | 0                 | \$0.00                | 0     |
| RECOIL MECH M37A1              | 21          | 25             | 25                | \$761,559.00          | 5935  |
| BUFFER RECOIL ASSY             | 21          | 20             | 20                | \$282,627.60          | 2203  |
| <b>OTHER EQUIPMENT</b>         |             |                |                   |                       |       |
| DECONTAMINATING APP M17A3      | 1           | 35             | 35                | \$750,085.00          | 5845  |
| SHOP EQ ELEC REPAIR            | 1           | 7              | 7                 | \$903,970.41          | 7045  |
| SHOP EQ, GEN PUR RPR           | 1           | 3              | 3                 | \$522,044.49          | 4068  |
| SHOP EQUIPMENT, ORGANIZATIONAL | 1           | 6              | 6                 | \$1,290,501.42        | 10057 |
| DECONTAMINATING APP M17A3      | 0A          | 30             | 30                | \$642,930.00          | 5010  |
| <b>FY08</b>                    |             |                |                   |                       |       |
| <b>COMBAT VEHICLES</b>         |             |                |                   |                       |       |
| <b>EI NOMEN</b>                | <b>CUST</b> | <b>REQ QTY</b> | <b>QTY FUNDED</b> | <b>DOLLARS FUNDED</b> |       |
| RECOIL MECH M37A1              | 21          | 25             | 25                | \$815,481.50          | 6355  |
| BUFFER RECOIL ASSY             | 21          | 20             | 20                | \$302,639.20          | 2358  |
| <b>OTHER EQUIPMENT</b>         |             |                |                   |                       |       |
| SHOP EQ ELEC REPAIR            | 1           | 7              | 7                 | \$903,970.41          | 7045  |
| SHOP EQ, GEN PUR RPR           | 1           | 3              | 3                 | \$532,485.36          | 4150  |
| SHOP EQUIPMENT, ORGANIZATIONAL | 1           | 6              | 6                 | \$1,316,311.44        | 10258 |
| <b>FY09</b>                    |             |                |                   |                       |       |
| <b>COMBAT VEHICLES</b>         |             |                |                   |                       |       |
| <b>EI NOMEN</b>                | <b>CUST</b> | <b>REQ QTY</b> | <b>QTY FUNDED</b> | <b>DOLLARS FUNDED</b> |       |
| RECOIL MECH M37A1              | 21          | 25             | 25                | \$888,940.25          | 6928  |
| BUFFER RECOIL ASSY             | 21          | 20             | 20                | \$329,901.00          | 2571  |

|                                   |             |                    |                       |                           |       |
|-----------------------------------|-------------|--------------------|-----------------------|---------------------------|-------|
| <b>OTHER EQUIPMENT</b>            |             |                    |                       |                           |       |
| SHOP EQ ELEC REPAIR               | 1           | 7                  | 7                     | \$903,970.41              | 7045  |
| SHOP EQ, GEN PUR RPR              | 1           | 3                  | 3                     | \$545,797.29              | 4253  |
| SHOP EQUIPMENT,<br>ORGANIZATIONAL | 1           | 6                  | 6                     | \$2,183,400.00            | 17015 |
| <b>FY10</b>                       |             |                    |                       |                           |       |
| <b>COMBAT VEHICLES</b>            |             |                    |                       |                           |       |
| <b>EI NOMEN</b>                   | <b>CUST</b> | <b>REQ<br/>QTY</b> | <b>QTY<br/>FUNDED</b> | <b>DOLLARS<br/>FUNDED</b> |       |
| RECOIL MECH M37A1                 | 21          | 25                 | 25                    | \$986,458.25              | 7687  |
| <b>OTHER EQUIPMENT</b>            |             |                    |                       |                           |       |
| SHOP EQ ELEC REPAIR               | 1           | 5                  | 5                     | \$677,973.00              | 5283  |
| SHOP EQ, GEN PUR RPR              | 1           | 3                  | 3                     | \$559,109.25              | 4357  |
| SHOP EQUIPMENT,<br>ORGANIZATIONAL | 1           | 6                  | 6                     | \$2,292,570.00            | 17866 |
| <b>FY11</b>                       |             |                    |                       |                           |       |
| <b>COMBAT VEHICLES</b>            |             |                    |                       |                           |       |
| <b>EI NOMEN</b>                   | <b>CUST</b> | <b>REQ<br/>QTY</b> | <b>QTY<br/>FUNDED</b> | <b>DOLLARS<br/>FUNDED</b> |       |
| RECOIL MECH M37A1                 | 21          | 25                 | 25                    | \$1,114,378.50            | 8684  |
| <b>OTHER EQUIPMENT</b>            |             |                    |                       |                           |       |
| SHOP EQ ELEC REPAIR               | 1           | 5                  | 5                     | \$711,873.00              | 5548  |
| SHOP EQ, GEN PUR RPR              | 1           | 3                  | 3                     | \$587,064.75              | 4575  |
| SHOP EQUIPMENT,<br>ORGANIZATIONAL | 1           | 6                  | 6                     | \$2,407,198.50            | 18759 |


3. For each program submitted, how did RIA determine that it was depot-level maintenance? How did the JCSG verify this?

Answer: RIA identified itself as both an arsenal and a depot activity by voluntarily providing a certified response to both the Capacity and Military Value data call questions for depot and arsenal activities. The JCSG data call included a definition of depot level maintenance and also published this definition in the OSD BRAC library.



In August 2005 RIA and other Army activities who responded to both arsenal and depot questions were asked by the Army Materiel Command (AMC) to recertify their data and verify that the depot and arsenal numbers were correctly reported and not duplicated. RIA provided revised depot and arsenal data certified by the RIA commander on 16 Aug 04. RIA also provided a certified revision of their depot maintenance workload data for the commodity groups 'combat vehicles' and 'tactical vehicles' in September 2005 after receiving the first scenario data call. The IJCSG used this certified depot maintenance data in their analysis.

Should additional information be required, feel free to contact me at 703-560-4317 or e-mail [jberry@gallows.vacoxmail.com](mailto:jberry@gallows.vacoxmail.com)



Jay Berry  
Executive Secretary

INDUSTRIAL JOINT CROSS SERVICE GROUP

July 28, 2005

MEMORANDUM FOR FRANK CIRILLO, DIRECTOR REVIEW AND ANALYSIS

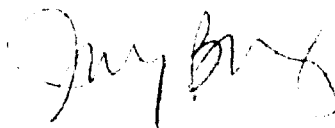
Subject: Rock Island Arsenal, OSD BRAC Clearinghouse #C0712

The following is in response to your e-mail inquiry of July 27, 2005, where you asked the following:

*The recommendation to realign Rock Island Arsenal, IL, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA has a one-time cost of \$27.0M in order to save \$13.8M with a net loss of \$16.2M within a 6 year period. What is the operational value of this recommendation?*

Answer: The Department considered both the COBRA cost analysis along with the increase in military value resulting from this recommendation. Rock Island has the lowest military value scores within all Department of Defense (DoD) depot activities for the commodity groups proposed for realignment. Realigning these commodity groups to other DoD depot activities provides higher military value to DoD and to the Warfighter. Based on the COBRA analysis this recommendation generates savings after two years, starting in FY08, of \$2.1 million dollars and has annual recurring savings of \$3.1 million dollars after four years starting in FY10. The payback period is nine years. The Department determined the increase in military value and the savings provides higher over value to DoD and military operational requirements.

Should additional information be required, feel free to contact me at 703-560-4317 or e-mail [jberry@gallows.vacoxmail.com](mailto:jberry@gallows.vacoxmail.com)



Jay Berry  
Executive Secretary

**Valerie Mills**  
**Analytical Progress as of Thursday, June 9, 2005**

- ❖ Rock Island Arsenal –Commissioner visit on Jun 1, 2005
- ❖ Several issues were identified included in the Base visit report which was completed on Monday, June 6, 2005
- ❖ Forward list of questions for the Clearing House on Thursday, Jun 9, concerning Rock Island TACOM mission identified under recommendation S&S -7 transferring to Detroit Arsenal. Main issue number of positions identified in the recommendation was 740 where the actual number of positions are 1,110 civilian's and 19 military seeking clarification
- ❖ Pending the outcome of the questions submitted to the Clearing House will submit formal request to Maj Gingrich to re-run Cobra using the updated numbers for Rock Island Arsenal recommendation S&S-7 (already discussed with Maj Gingrich)
- ❖ As a result of the commissioner's Skinners visit to Rock Island he stated he plan to visit Detroit Arsenal, MI (gainer): checking daily to see if Detroit was added to commissioner's schedule
- ❖ Reviewed the classified material on 7<sup>th</sup> floor for Rock Island Arsenal, IL, Tuesday, Jun 7 and Thursday, Jun 9
- ❖ Assisted William Fetzer (Navy) on Corpus Christi Army Depot for recommendation S&S-13 "Supply, Storage & Distribution Management Reconfiguration"
- ❖ Assisted Elizabeth Bieri (Army) on Tobyhanna Army Depot for recommendation S&S-13 "Supply, Storage & Distribution Management Reconfiguration"

**Valerie Mills**  
**Analytical Progress as of Wednesday, June 15, 2005**

- ❖ Reviewed S&S JCSG Meeting Minutes of June 21, 2004 which outline the Capacity data analysis
  - Identified the Approach
  - Terminology
  - Illustration of Model Results
    - Scenario I: minimize excess capacity while maintaining overall military value
    - Scenario II: minimize excess capacity while maintaining overall military value with a policy Imperative to retain a strategic location
- ❖ Assisted Wes Hood on Detroit Arsenal
- ❖ Phone conversation with TABS – LT. CMDR Puignani concerning Rock Island Arsenal and Detroit Arsenal on Depot Level Reparable recommendation
- ❖ Awaiting response from clearinghouse questions on Rock Island Arsenal, IL

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-9

|   |                        |
|---|------------------------|
| FROM: EVANS, LAWE                               | TO: DIXON              |
| TITLE: REP. (IL)                                | TITLE: CHAIRMAN        |
| ORGANIZATION:<br>U.S. CONGRESS                  | ORGANIZATION:<br>DBCRC |
| INSTALLATION (s) DISCUSSED: ROCK ISLAND ARSENAL |                        |

| OFFICE OF THE CHAIRMAN     | FYI | ACTION | INIT | COMMISSION MEMBERS        | FYI | ACTION | INIT |
|----------------------------|-----|--------|------|---------------------------|-----|--------|------|
| CHAIRMAN DIXON             |     |        |      | COMMISSIONER CORNELLA     |     |        |      |
| STAFF DIRECTOR             | ✓   |        |      | COMMISSIONER COX          |     |        |      |
| EXECUTIVE DIRECTOR         | ✓   |        |      | COMMISSIONER DAVIS        |     |        |      |
| GENERAL COUNSEL            | ✓   |        |      | COMMISSIONER KLING        |     |        |      |
| MILITARY EXECUTIVE         |     |        |      | COMMISSIONER MONTOYA      |     |        |      |
|                            |     |        |      | COMMISSIONER ROBLES       |     |        |      |
| DIR./CONGRESSIONAL LIAISON |     | Ⓢ      |      | COMMISSIONER STEELE       |     |        |      |
|                            |     |        |      |                           |     |        |      |
| DIR. COMMUNICATIONS        |     |        |      | REVIEW AND ANALYSIS       |     |        |      |
|                            |     |        |      | DIRECTOR OF R & A         | ✓   |        |      |
| EXECUTIVE SECRETARIAT      |     |        |      | ARMY TEAM LEADER          |     | X      |      |
|                            |     |        |      | NAVY TEAM LEADER          |     |        |      |
| DIRECTOR OF ADMINISTRATION |     |        |      | AIR FORCE TEAM LEADER     |     |        |      |
| CHIEF FINANCIAL OFFICER    |     |        |      | INTERAGENCY TEAM LEADER   | ✓   |        |      |
| DIRECTOR OF TRAVEL         |     |        |      | CROSS SERVICE TEAM LEADER |     |        |      |
|                            |     |        |      |                           |     |        |      |
| DIR. INFORMATION SERVICES  |     |        |      |                           |     |        |      |

## TYPE OF ACTION REQUIRED

|                                     |  |   |  |
|-------------------------------------|--|---|--|
| <input checked="" type="checkbox"/> | Prepare Reply for Chairman's Signature       |   | Prepare Reply for Commissioner's Signature |
|                                     | Prepare Reply for Staff Director's Signature |   | Prepare Direct Response                    |
| X                                   | ACTION: Offer Comments and/or Suggestions    | ✓ | FYI  |

Subject/Remarks:

RECOMMENDING THAT THE DOD <sup>2 DBCRC</sup> CONSIDER MOVING  
ADDITIONAL MISSIONS TO THE FACILITY.

|                  |                      |                         |            |
|------------------|----------------------|-------------------------|------------|
| Due Date: 950411 | Routing Date: 950407 | Date Originated: 950405 | Mail Date: |
|------------------|----------------------|-------------------------|------------|



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

950407-92

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTROYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Jim Leach  
United States House of Representatives  
Washington, D.C. 20515

Dear Jim:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon  
Chairman

AJD:js



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

950427-9

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Lane Evans  
United States House of Representatives  
Washington, D.C. 20515


Dear Lane:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

  
Alan J. Dixon  
Chairman

AJD:js



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

Please refer to this number  
950407-92

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Paul Simon  
United States Senate  
Washington, D.C. 20510

Dear Paul:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

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Alan J. Dixon  
Chairman

AJD:js





**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

Please refer to this number

95047-9K

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Carol Moseley-Braun  
United States Senate  
Washington, D.C. 20510

Dear Carol:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

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Sincerely,

Alan J. Dixon  
Chairman

AJD:js



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

Please refer to this number  
when referencing 950407-9R1

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTROYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Tom Harkin  
United States Senate  
Washington, D.C. 20510

Dear Tom:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

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Alan J. Dixon  
Chairman

AJD:js



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

Please refer to this number  
when responding 95040.7-9R

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
ADM BENJAMIN F. MONTGOMERY, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 14, 1995

The Honorable Charles E. Grassley  
United States Senate  
Washington, D.C. 20510

Dear Chuck:

Thank you for your letter requesting the Commission to consider moving additional missions to the Rock Island Arsenal. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon  
Chairman

AJD:js



REPLY TO  
ATTENTION OF

DEPARTMENT OF THE ARMY  
OFFICE OF THE CHIEF OF STAFF  
200 ARMY PENTAGON  
WASHINGTON DC 20310-0200

May 2, 1995



Mr. Edward A. Brown III  
Defense Base Closure and  
Realignment Commission  
1700 North Moore Street  
Suite 1425  
Arlington, VA 22209

Dear Mr. Brown:

The attached response is being provided to request 950413-13, dated April 13, 1995, concerning production costs for M1A1/M1A2 gun mounts (950407-6) and future potential use of Rock Island Arsenal (950407-9).

Point of Contact for this action is Mr. Ron Hamner, (703) 693-0077.

MICHAEL G. JONES  
COL, GS  
Director, TABS

Attachment



## **M1A1/M1A2 GUN MOUNT PRODUCTION FUTURE ROCK ISLAND ARSENAL UTILIZATION**

The Army presently has on-going gun mount production at two locations. The government owned-contractor operated facility at the Detroit Army Tank Plant and the government owned-government operated facility at Rock Island Arsenal have production contracts for five mounts per facility per month. The Lima Army Tank Plant does not produce gun mounts.

The costs associated with gun mount production totals \$ 39,483 per mount at Rock Island and approximately \$53,000 per mount at the Detroit facility, based upon the 50/50 split. Rock Island has been certified as having both the capacity and existing tooling to allow for a seamless assumption of the complete workload. Additionally, Rock Island has identified a \$3,000 cost avoidance by simulated rather than live fire testing and be able to perform the gun mount work at a cost of \$38,727 per mount with 100% of the workload.

The consolidation of additional missions into excess capacity at Rock Island was considered within several options that included some addressed in your request. It was determined that the costs associated with the movement of essential personnel necessary for certain technical skills and the construction/renovation of facilities would be excessive compared with the Army's final recommendations.

As the Army continues to review future options for mission consolidation and down-sizing, the excess capacities at several locations will be potential receivers of new missions.



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

April 13, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTROYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Colonel Michael G. Jones  
Director, The Army Basing Study  
200 Army Pentagon  
Washington, D.C. 20310-0200

Dear Colonel Jones:

Please refer to the number  
when responding 950413-13

The Defense Base Closure and Realignment Commission received the attached correspondence. Request you provide comment on each.

Several members of the Senate and Congress express support for the Army's recommendation to close Detroit Army Tank Plant. Their conclusion is that gun mount production at Lima Army Tank Plant is less expensive and combining of the operations will increase efficiency. Please provide FY95 gun mount costs at each location. In addition, does Rock Island Arsenal have capacity to produce 10 mounts per month?

In the second letter, the same members propose moving additional missions to Rock Island Arsenal. They specifically comment on the Army recommendation to move Aviation Research, Development and Engineering; Aviation Management; and Aviation Program Executive Offices to Redstone Arsenal. They recommend moving these functions and considering the movement of other activities, such as Army Material Command out of lease space to Rock Island Arsenal.

Request your comments on the above no later than 28 April, 1995. An interim response prior to 21 April 1995 will assist in our Commissioner's visit on 24 April 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EAB/rmm  
encl.

Congress of the United States  
Washington, DC 20515

April 5, 1995

Please refer to this document  
as 950407-6

The Honorable Alan Dixon, Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore St., Suite 1425  
Arlington, Virginia 22209

Dear Chairman Dixon:

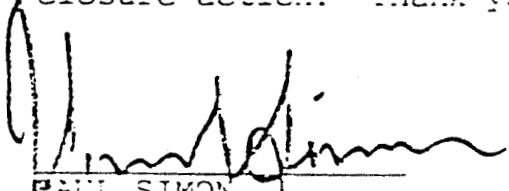
We are writing to urge you to support the Department of Defense's (DOD) recommendation to close the Detroit Army Tank Plant (DATP). We believe it make sense because the closure would eliminate excess capacity and increase savings.


Currently, the Army has two tank production facilities, DATP and the Lima Army Tank Plant (LATP) located in Lima, Ohio. According to DOD, of the two plants, LATP is more technologically advanced and as opposed to DATP, configured for the latest tank production. In addition, at this time the only function being performed at DATP is the production of tank gun mounts for the M1A2 tank, work that is also performed at the Rock Island Arsenal. Because of these factors, DOD has determined that DATP is excess capacity.

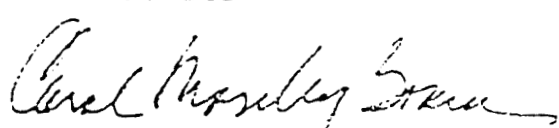
We also believe that this move would achieve substantial savings. Total Army tank gun mount production is presently split evenly between the RIA and the DATP. Last year, the Department of the Army performed a cost comparison as to the effectiveness of keeping the 50/50 production split, moving all of the work to DATP or moving the work to RIA. The Army's report concluded that it would be more cost effective to move all of the work to RIA.

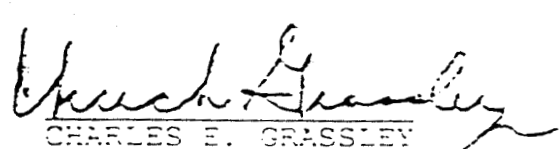
Considering these factors, we strongly endorse DOD's recommendation concerning DATP. We urge you to support this closure action. Thank you for your attention to this matter.

Sincerely,

  
PAUL SIMON  
U.S. Senate

  
TOM HARKIN  
U.S. Senate

  
CAROL MOSELEY-BRAUN  
U.S. Senate

  
CHARLES E. GRASSLEY  
U.S. Senate

*Lane Evans*

LANE EVANS  
Member of Congress

*J. Leach*

JIM LEACH  
Member of Congress



# Congress of the United States

Washington, DC 20515

950407-9

April 5, 1995

The Honorable Alan Dixon, Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore St., Suite 1425  
Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the Rock Island Arsenal and its role in the base closure process. We ask that you consider moving additional missions to the facility considering its large availability of quality administrative space that can be easily and cheaply renovated. Using the existing permanent buildings available at the Arsenal would reduce upfront relocation costs, thereby improving payback.

We are pleased that the Department of Defense (DOD) has reinforced its commitment to the Arsenal by not including it in its recommended list of closures and realignments. However, we feel that the abundant resources of the Arsenal are still not being utilized completely. As you know, the Department of Defense (DOD) and the Army, through its past evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation of these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center (DFAS), which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. In particular, the Arsenal's surplus administrative space makes it a very strong and attractive

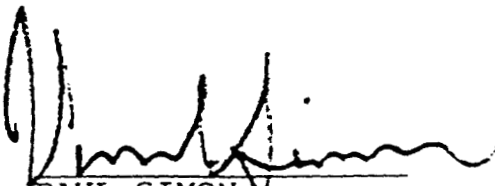
candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$65 per square foot for the over 280,000 gross square feet of space left. This would easily provide top-notch administrative space for roughly 5,000 people.

The Army's list of 1995 recommendations did not include moving any new functions to the Arsenal. Yet, there are still many functions throughout DOD that still reside in expensive leased space. For example, the headquarters of the Army Material Command (AMC) in Alexandria, Virginia is housed in a costly and substandard leased building.

We are also concerned that DOD's 1995 recommendations have moved some functions to facilities where new construction will have to be commenced to house transferred employees. For example, the move of the Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to the Redstone Arsenal to form a new Aviation and Missiles Command, will force the Army to invest in new construction to accommodate 201 military and 2,368 civilian personnel. We do not understand why new construction is being contemplated when installations like the Rock Island Arsenal can absorb these functions at a greatly reduced cost.

We hope you will consider options to utilize the resources of the Rock Island Arsenal as you continue the deliberations of the Commission. We look forward to working with you as the Defense Base Closure and Realignment process proceeds. Thank you for your attention to this matter.

Sincerely,



PAUL SIMON  
U.S. Senate



TOM HARKIN  
U.S. Senate




CAROL MOSELEY-BRAUN  
U.S. Senate



CHARLES E. GRASSLEY  
U.S. Senate



LANE EVANS  
Member of Congress



JIM LEACH  
Member of Congress



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTROYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

May 15, 1995

The Honorable Lane Evans  
United States House of Representatives  
Washington, D.C. 20515

Please refer to this number

when responding 950407-6R2

Dear Representative Evans:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

Again, thank you for your interest in the base closure and realignment process. Please do not hesitate to contact me if I may be of further assistance as we go through this difficult and challenging process.

Sincerely,

David S. Lyles  
Staff Director

DSL:js  
Enclosures



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

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S. LEE KLING

RADM BENJAMIN F. MONTROYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

May 15, 1995

The Honorable Charles E. Grassley  
United States Senate  
Washington, D.C. 20510

Please refer to this number  
when responding 950407-922

Dear Senator Grassley:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

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Sincerely,

David S. Lyles  
Staff Director

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Enclosures



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ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

May 15, 1995

The Honorable Tom Harkin  
United States Senate  
Washington, D.C. 20510

Please refer to this number

when responding 95C407-9R2

Dear Senator Harkin:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

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Enclosures



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
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703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 15, 1995

The Honorable Paul Simon  
United States Senate  
Washington, D.C. 20510

Please refer to this number  
when recording 950407-AR2

Dear Senator Simon:

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Sincerely,

David S. Lyles  
Staff Director

DSL:js  
Enclosures



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
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ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOKA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 15, 1995

The Honorable Jim Leach  
United States House of Representatives  
Washington, D.C. 20515

Please refer to this number  
when responding 950407-9R2

Dear Representative Leach:

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 15, 1995

The Honorable Carol Moseley-Braun  
United States Senate  
Washington, D.C. 20510

Please refer to this number  
when responding 950407-922

Dear Senator Moseley-Braun:

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David S. Lyles  
Staff Director

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Enclosures





REPLY TO  
ATTENTION OF

DEPARTMENT OF THE ARMY  
OFFICE OF THE CHIEF OF STAFF  
200 ARMY PENTAGON  
WASHINGTON DC 20310-0200

May 2, 1995



Mr. Edward A. Brown III  
Defense Base Closure and  
Realignment Commission  
1700 North Moore Street  
Suite 1425  
Arlington, VA 22209

Dear Mr. Brown:

The attached response is being provided to request 950413-13, dated April 13, 1995, concerning production costs for M1A1/M1A2 gun mounts (950407-6) and future potential use of Rock Island Arsenal (950407-9).

Point of Contact for this action is Mr. Ron Hamner, (703) 693-0077.

MICHAEL G. JONES  
COL, GS  
Director, TABS

Attachment



## **M1A1/M1A2 GUN MOUNT PRODUCTION FUTURE ROCK ISLAND ARSENAL UTILIZATION**

The Army presently has on-going gun mount production at two locations. The government owned-contractor operated facility at the Detroit Army Tank Plant and the government owned-government operated facility at Rock Island Arsenal have production contracts for five mounts per facility per month. The Lima Army Tank Plant does not produce gun mounts.

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As the Army continues to review future options for mission consolidation and down-sizing, the excess capacities at several locations will be potential receivers of new missions.



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 13, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
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S. LEE KLING  
ADM BENJAMIN F. MONTAYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Colonel Michael G. Jones  
Director, The Army Basing Study  
200 Army Pentagon  
Washington, D.C. 20310-0200

Dear Colonel Jones:

Please refer to this number  
when responding 950413-13

The Defense Base Closure and Realignment Commission received the attached correspondence. Request you provide comment on each.

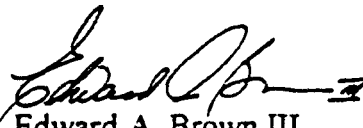
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Request your comments on the above no later than 28 April, 1995. An interim response prior to 21 April 1995 will assist in our Commissioner's visit on 24 April 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

  
Edward A. Brown III  
Army Team Leader

EAB/rmm  
encl.

# Congress of the United States

Washington, DC 20515

April 5, 1995

Please refer to the subject

Subject: 950407-6

The Honorable Alan Dixon, Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore St., Suite 1425  
Arlington, Virginia 22209

Dear Chairman Dixon:

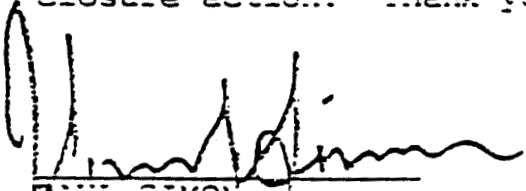
We are writing to urge you to support the Department of Defense's (DOD) recommendation to close the Detroit Army Tank Plant (DATP). We believe it make sense because the closure would eliminate excess capacity and increase savings.


Currently, the Army has two tank production facilities, DATP and the Lima Army Tank Plant (LATP) located in Lima, Ohio. According to DOD, of the two plants, LATP is more technologically advanced and as opposed to DATP, configured for the latest tank production. In addition, at this time the only function being performed at DATP is the production of tank gun mounts for the M1A2 tank, work that is also performed at the Rock Island Arsenal. Because of these factors, DOD has determined that DATP is excess capacity.

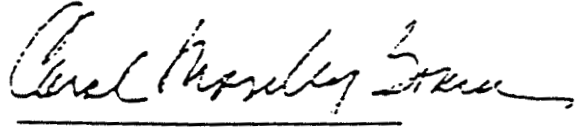
We also believe that this move would achieve substantial savings. Total Army tank gun mount production is presently split evenly between the RIA and the DATP. Last year, the Department of the Army performed a cost comparison as to the effectiveness of keeping the 50/50 production split, moving all of the work to DATP or moving the work to RIA. The Army's report concluded that it would be more cost effective to move all of the work to RIA.

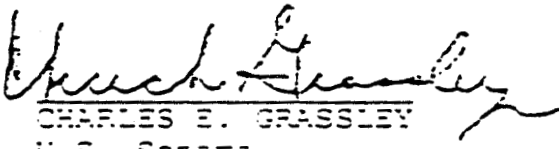
Considering these factors, we strongly endorse DOD's recommendation concerning DATP. We urge you to support this closure action. Thank you for your attention to this matter.

Sincerely,

  
PAUL SIMON  
U.S. Senate

  
TOM HARKIN  
U.S. Senate

  
CAROL MOSELEY-BRAUN  
U.S. Senate

  
CHARLES E. GRASSLEY  
U.S. Senate

*Lane Evans*

LANE EVANS

Member of Congress

*Jim Leach*

JIM LEACH

Member of Congress

# Congress of the United States

Washington, DC 20515

950407-9

April 5, 1995

The Honorable Alan Dixon, Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore St., Suite 1425  
Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the Rock Island Arsenal and its role in the base closure process. We ask that you consider moving additional missions to the facility considering its large availability of quality administrative space that can be easily and cheaply renovated. Using the existing permanent buildings available at the Arsenal would reduce upfront relocation costs, thereby improving payback.

We are pleased that the Department of Defense (DOD) has reinforced its commitment to the Arsenal by not including it in its recommended list of closures and realignments. However, we feel that the abundant resources of the Arsenal are still not being utilized completely. As you know, the Department of Defense (DOD) and the Army, through its past evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation of these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center (DFAS), which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. In particular, the Arsenal's surplus administrative space makes it a very strong and attractive

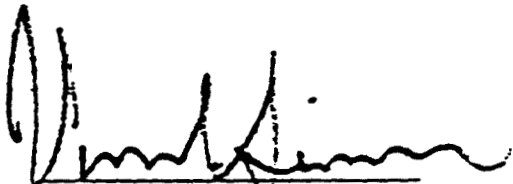
candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$63 per square foot for the over 280,000 gross square feet of space left. This would easily provide top-notch administrative space for roughly 5,000 people.

The Army's list of 1995 recommendations did not include moving any new functions to the Arsenal. Yet, there are still many functions throughout DOD that still reside in expensive leased space. For example, the headquarters of the Army Material Command (AMC) in Alexandria, Virginia is housed in a costly and substandard leased building.

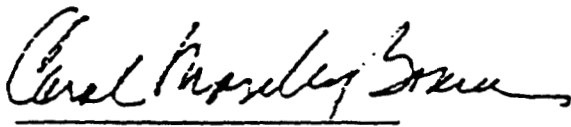
We are also concerned that DOD's 1995 recommendations have moved some functions to facilities where new construction will have to be commenced to house transferred employees. For example, the move of the Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to the Redstone Arsenal to form a new Aviation and Missiles Command, will force the Army to invest in new construction to accommodate 201 military and 2,368 civilian personnel. We do not understand why new construction is being contemplated when installations like the Rock Island Arsenal can absorb these functions at a greatly reduced cost.

We hope you will consider options to utilize the resources of the Rock Island Arsenal as you continue the deliberations of the Commission. We look forward to working with you as the Defense Base Closure and Realignment process proceeds. Thank you for your attention to this matter.

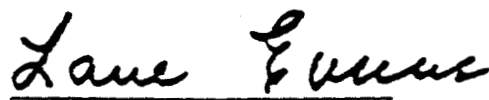
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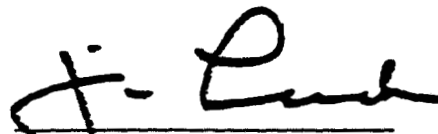
  
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